# BARNSLEY MBC DRAFT STATEMENT OF ACCOUNTS

# 2017/18



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#### SECTION 1 - INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF BARNSLEY METROPOLITAN BOROUGH COUNCIL

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# Barnsley Metropolitan Borough Council

# 2017/18 Narrative Report

# **Introduction and Contents**

This narrative report aims to outline the Authority's performance for the 2017/18 financial year in context with the financial information contained within this Statement of Accounts.

The report will cover:

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# **Introducing Barnsley**

#### Where is Barnsley?

**Barnsley** is a large town in **South Yorkshire**, located approximately halfway between Leeds and Sheffield. The **town centre** lies on the west bank of the Dearne Valley. **Barnsley** is surrounded by several smaller settlements which together form the **Metropolitan Borough of Barnsley**. The **borough** is dissected by the M1 motorway.



#### **Demographic Profile of Barnsley**

The latest data indicates that in 2015 there were 239,300 people living in Barnsley.

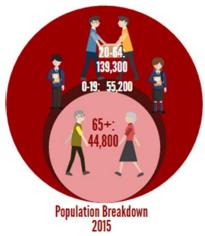
The Office for National Statistics (ONS) Mid-2014 based Population Projections for Barnsley show that the total population is expected to rise to **246,900** by **2021**.

According to the 2011 Census, **97.9%** of the Barnsley resident population were from a **white** ethnic background, **0.7%** of **mixed** group, **0.7%** Asian or Asian **British**, **0.5%** were **Black**/

# African/Caribbean or Black British with 0.2% other.

However the latest National Insurance figures show that our demographics are changing due to the increasing number of new arrivals particularly from Romania and Poland.

Population Breakdown in Barnsley 2015



Source: Office for National Statistics mid 2015 population estimates

#### Economy, Education and Health

In 2016 (January to December), nearly three quarters (**70%**) of those aged 16 – 64 years old are **in employment** and **5.3%** are **unemployed**. A further **24.7%** are **economically inactive**. Almost **34.4%** of those who are economically inactive are **long-term sick**.

Just over half (**55.2%**) of children achieved **five or more GCSEs** (grades  $A^* - C$  including English and Maths) in 2016. The proportion of residents with **no qualifications** in 2016 (January to December)<sup>1</sup> was 10.7%.

Significant health inequalities remain in Barnsley. Life expectancy at **birth** for Barnsley **men** is **77.9** years (2013 – 2015). Since 2001 – 2003, life expectancy at birth for men in Barnsley has **increased** by **3.3 years** (from 74.6 years to 77.9 years).

Life expectancy at **birth** in Barnsley for **women** is **81.6** years (2013 – 2015). Since 2001 – 2003, life expectancy at birth for women in Barnsley has **increased** by **2.0 years** (from 79.6 years to 81.6 years).

**Men** at birth in Barnsley could expect to live **6.4 years less** than the average in **"good" health** (2013 – 2015). Healthy life expectancy at birth for **men** in Barnsley has **decreased** by **0.3 years** from 2010 – 2012 to 2013 – 2015 (57.3 to 57.0 years), and the proportion of life spent in "good" health has decreased from 73.7% to 73.2%.

**Women** at birth in Barnsley could expect to live **6.7 years less** than the average in **"good" health** (2013 – 2015). For **women** in Barnsley, healthy life expectancy at birth has **increased** by **0.6 years** from 2010 – 2012 to 2013 – 2015, and the proportion of life spent in "good" health has also increased from 69.8% to 70.3%.

#### STATEMENT OF ACCOUNTS 2017/18 Interactive Maps of the Borough



These interactive maps give key information about both the Borough in general and more specifically about the Council's functions. The interactive maps that can be viewed from the link below include:



The link to all of the above maps is here:

#### https://www.barnsley.gov.uk/barnsley-maps/barnsley-interactive-maps/

# **Introducing Barnsley Metropolitan Borough Council**

## Who We Are

Barnsley Metropolitan Borough Council, created on 1 April 1974 is the local authority of the Metropolitan Borough of Barnsley in South Yorkshire, England. It is a Metropolitan District Council, one of four in South Yorkshire and one of 36 in the metropolitan counties of England, and provides the majority of local government services in Barnsley.

Further information on the Council's **Constitution** can be found on the Council's website and via the link below:

#### **Council's Constitution**

# Local Councillors (The Council)

Local Councillors are elected by the community to decide how the Council should carry out its various activities. They represent public interest as well as individuals living within the ward in which he or she has been elected to serve a term of office.

They have regular contact with the **general public** through council meetings, telephone calls or surgeries. **Surgeries** provide an opportunity for any ward resident to go and talk to their **Councillor** face to face and these take place on a regular basis. A list of current **Councillors** can be found on the Council's website and via the link below:

#### **Councillors**



### The Cabinet

The Cabinet is composed of the Leader and seven other Councillors, who are all members of the **biggest political group** of the Council. It has overall responsibility for the services that the Council provides and works within the **overall policies** and **budget** agreed by the Council. Recommendations on major items of **policy** and on the **annual budget** and **capital programme** are passed to the Council for consideration and **approval**.

Details of **Council**, **Cabinet** and **other committees**, including decisions / reports can be found on the Council's website and via the link below:

#### **Committee Details**

#### <u>Council Structure &</u> <u>Senior Management</u> <u>Team</u>

During 2017/18, our council was structured into three main service directorates:

**Communities**, **Place**, and **People**, which are supported by a central suite of **Core Services** including:

- Human Resources, Performance and Communications;
- Finance & Assets; and
- Legal and Governance.

**Public Health** services are also part of the Council structure.

The latest **management structure** can be found on the Council's website and via the link below:

Management Structure

## **Our Corporate Plan**

The Corporate Plan sets out what Barnsley Council aims to achieve over the next three years for our customers and the community. It explains what we want to do, how we are going to do it and how we will measure that we are on track to achieve it.

Our organisation has changed **significantly** over the last three years as we have commenced our Future Council Strategy and programme. This has challenged us to **change** our culture or 'the way we do things around here' and deliver services in **more innovative** ways, whilst also delivering the planned **savings and efficiencies**.

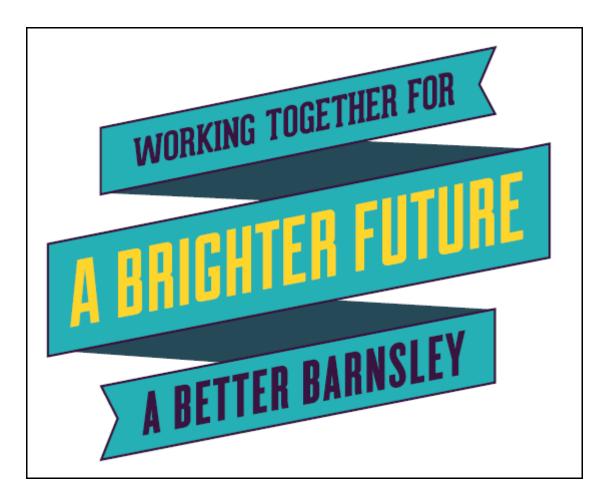
We now have a **new**, **inspiring** and **forward looking** vision developed by our employees, 'working together for a brighter future, a better Barnsley'. We want to work **more** with our communities, **support** people to achieve their potential and we want our residents to think and feel we are making a real **difference** together. Like many other public sector bodies, we face many further challenges and changes over the next three years. We remain **committed** to responding to these **positively** as well as making a real difference to people's lives. Our Corporate Plan enables us to be **clear** about our priorities, **how** we are going to work, and what **differences** we are going to **achieve** with the reducing amount of resources available to us.

We continue to have a **high** level of ambition and aspiration and will do our **very best** to support Barnsley, its people, communities, partners and businesses to thrive and achieve. Residents, communities and customers of Barnsley continue to be our **number one priority**.



### **Our Vision**

We have developed a new and inspiring vision for Barnsley, supported by values that will help us to drive change and improvement and to achieve our priorities and outcomes.



## **Our Values**

Our core values are the 'way we do things around here' and will help pull the organisation in the same direction towards achieving our vision and priorities.



## **Our Priorities**

Our three main priorities are considered to be the areas that warrant greater attention, emphasis and possibly resources, in order to influence other areas of activity and make the greatest impact overall. This is where we will focus our performance management and reporting arrangements to keep a closer eye on how well we are doing.

# THRIVING & VIERANT ECONOMY

We have developed a long-term plan to grow the economy for the borough. We are keen to work with and support the private sector, supporting them to create better conditions and infrastructure, helping to safeguard existing jobs and businesses and stimulate the growth of more and better jobs and homes. We want to make sure there are more job opportunities for Barnsley residents, to help the local economy, provide positive role models for young people, and reduce the extent of worklessness and poverty across the borough.

We will achieve this through delivering the following outcomes:

- Create more and better jobs and good business growth
- Increase skills to get more people working
- Develop a vibrant Town Centre
- Strengthen our visitor economy
- Create more and better housing

# PEOPLE ACHIEVING POTENTIAL

It is important for the future of the borough that we help children, young people and families to achieve their potential and have the right skills and qualifications to access better education, employment or training. We also want to encourage young people to make a positive contribution in their communities. We have a crucial role in protecting and safeguarding the most vulnerable and at risk of harm. We will continue to challenge and raise our standards whilst looking at how we can manage and reduce demand more effectively. For people to achieve their potential we need to create a healthier, happier, independent and more active population.

We will achieve this through delivering the following outcomes:

- Every child attends a good school
- Early, targeted support for those that need it
- Children and adults are safe from harm
- People are healthier, happier, independent and active

# STRONG & RESILIENT COMMUNITIES

We need to ensure better use of the physical assets, skills and knowledge that are in every community in Barnsley, so that we can utilise these resources more efficiently. Working together with the community, customers and partners becomes more important as we try to reduce the dependency on council services by creating stronger communities and designing innovative and different services.

We will achieve this through delivering the following outcomes:

- People volunteering and contributing towards stronger communities
- Protecting the Borough for future generations
- Customers can contact us easily and use more services online

## **Our Approach**

People are at the heart of helping us to improve and achieve our priorities. Whether this is through strong leadership, governance and accountability, skilling up and learning new things, displaying the values in everything we do, recognising and celebrating success or being supported to learn from things that don't go so well. This is cultural change and organisational health, which we have described as One Council.



To deliver our vision, priorities and outcomes we need to continue to **change** and **improve** our organisation and its culture. To do this, we have identified ten things that we need to continue to develop, improve and embed across the organisation:

- Clear vision and values we will make sure our employees, partners, customers and the community are aware of our vision and values and what we are trying to achieve.
- Customer focus we will understand all our customers and put them at the centre of everything we do.
- Commercial and business acumen we will focus on outcomes and making every penny count.
- Effective delivery of projects and programmes we will strengthen and standardise our approach to ensure integrity, accountability and value for money.
- Innovative and managed risk taking we will remove barriers and bureaucracy and encourage, support and empower our employees to identify and implement suggestions and improvements.

- Learning organisation we will invest in our people, recognise success and achievement and become stronger from our failures.
- Leaders at every level we will have leaders at every level of the organisation who are highly skilled, motivated and empowered to respond effectively to local needs.
- Flexible workforce we will ensure our workforce is healthy, agile, flexible and supportive of change with skills that can be deployed in different ways to meet our customers needs.
- Working with our partners, communities and residents – we will work together to identify and meet local needs through joint and informed planning and decision making.
- Enabling organisation we will enable our partners, communities and residents to do more for themselves.

# **Our 2017/18 Corporate Performance**

# 2017/18 Revenue Budget Monitoring Overview

#### Executive Overview:

Actual net expenditure for the year was **£152.8M** against a budget of **£166.6M**, giving a total **increase** in balances of **£13.8M**. This is comprised of an increase in **General Fund Balances** of **£14.5M** and a decrease in **School Balances** of **£0.7M**.

The overall increase in General Fund Balances (excluding schools) is comprised of the Authority's total **in year surplus of £31.2M**, net of **reserves utilised in the year totalling £16.7M**. The decrease relating to Schools' Balances relates to an **in year surplus of £2.9M**, net of **brought forward reserves totalling £3.6M**.

It should be noted that a large proportion of this total 'surplus' **does not** represent spare cash as the majority of the in-year surplus is a consequence of one-off events during the year and scheme / project slippage. Therefore, it has been necessary to earmark **£27.2M** of this balance to fund schemes (including schools' balances) continuing to completion in the 2018/19 financial year.

The remaining balance of **£6.9M**, predominantly relating to one-off contributions and other events during the year, has been transferred to the Authority's **Strategic Reserves**, pending further consideration of the Authority's Medium Term Financial Strategy and 'Future Council' processes.

Individual quarterly revenue monitoring reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/8	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/8	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/8	Quarter 3 Cabinet
Final Accounts	TBC	TBC	Final Accounts Cabinet

#### Net Revenue Expenditure 2017/18

The table and charts below show the management accounts per the reporting structure (directorates) of the Authority including the **amounts earmarked** into 2018/19:

Management Accounts	Year End Budget #	Actual	Over / (Under) Spend	Earmarked Into 2018/19	Operational Over / (Under) Spend
	£M	£M	£M	£M	£M
People	74.100	76.276	2.176	(1.878)	0.298
Place	32.940	30.685	(2.255)	2.383	0.128
Communities	21.615	16.860	(4.755)	4.303	(0.452)
Public Health	2.228	0.360	(1.868)	1.868	-
Core Services	(7.016)	(10.859)	(3.843)	3.235	(0.608)
Total Services	123.867	113.322	(10.545)	9.911	(0.634)
Corporate Budgets	63.042	39.493	(23.549)	17.260	(6.289)
Total	186.909	152.815	(34.094)	27.171	(6.923)

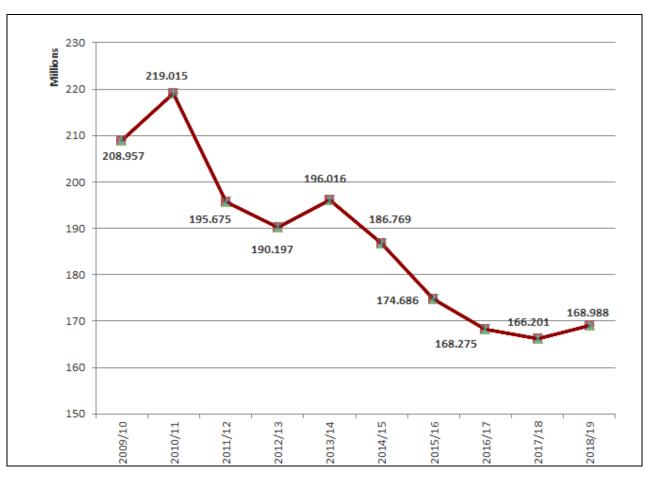
# Year End Budget consists of approved 2017/18 budget (£166.2M), Parish Precepts (£0.4M) and Reserves Utilised from 2016/17 (£20.3M).

#### Approved Revenue Budget

The table and chart below shows the historical trend in respect of Council's revenue expenditure budget since 2010.

Financial Year	Approved Revenue Budget	
	£M	
2009/10	208.957	
2010/11	219.015	
2011/12	195.675	
2012/13	190.197	
2013/14	196.016	
2014/15	186.769	
2015/16	174.686	
2016/17	168.275	
2017/18	166.201	
2018/19	168.988	





#### Corporate Funding 2017/18

The Authority set a net revenue expenditure budget of **£166.6M** for 2017/18 (including **£0.4M** in respect of parish precepts) which was funded from grants from Central Government including Revenue Support Grant (RSG) and business rate top up grant, the locally retained element of the business rates retention scheme, Section 31 Grants and income from Council Tax payers.

The table below analyses the **proportion** of income received by the Authority from these sources during the year. The level of RSG is determined by Central Government whereas income from business rates and Council Tax is determined locally.

2017/18 Revenue Budget – Corporate Funding:	£M
Revenue Support Grant	25.261
Business Rates Retained Share including Collection Fund Surplus	22.032
Business Rates Top Up	30.342
Council Tax including Collection Fund Surplus & Parish Precepts	86.708
Section 31 Grants	2.239
Total Net Revenue Expenditure Budget	166.582

#### General Fund Reserves Analysis

The table below shows the movement on the **General Fund Reserves** in the 2017/18 financial year:

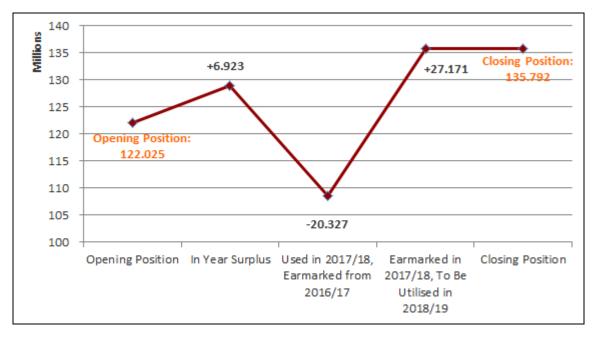
	£M
2017/18 Actual Net Revenue Expenditure	152.815
2017/18 Revenue Budget – Corporate Funding	(166.582)
(Increase) / Decrease in General Fund Reserves	(13.767)

Each year, the Authority submits 'earmarking' requests to Cabinet in respect of specific projects which are to be carried in to the forthcoming financial year.

A further breakdown relating to the **utilisation / earmarking** of the Authority's reserves is shown below:

	£M
General Fund – General Reserves:	
In Year Surplus	(6.923)
	(6.923)
General Fund – Earmarked Reserves:	
Used in 2017/18, Earmarked from 2016/17	20.327
Earmarked in 2017/18, To Be Utilised in 2018/19	(27.171)
	(6.844)
(Increase) / Decrease in General Fund Reserves	(13.767)

#### Movement on **General Fund Reserves** for Barnsley MBC in 2017/18



<u>Reconciliation between Final Accounts Report and Surplus / Deficit on Provision of</u> <u>Services</u>

The Expenditure and Funding Analysis provides a **reconciliation** between the Authority's **management accounts** presented to Members and the **financial accounts** that are included within the <u>Comprehensive Income & Expenditure Statement</u>, within this Statement of Accounts, including the movement in general fund and HRA reserves. The reconciliation takes into account the statutory provisions of Local Authority accounting as prescribed by CIPFA's Code of Practice.

The table below shows the statutory adjustments to the management accounts, resulting in the Surplus / Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement. The total adjustments have also been presented against General Fund and HRA:

	HRA	General Fund	Total
	£000s	£000s	£000s
Net Expenditure as per Management Accounts	72,966	132,106	205,072
+ Expenditure Funded From Reserves	-	20,327	20,327
Total Net Expenditure for the Year	72,966	152,433	225,399
Corporate Revenue Income	(72,189)	(166,201)	(238,390)
Movement in Reserves	777	(13,768)	(12,991)
Adjustments Excluded From Surplus / Deficit As Per Statutory Provisions:			
Statutory Provision for Repayment of Debt	(2,029)	(5,968)	(7,997)
Capital Expenditure Charged to the General Fund / HRA	(4,689)	(4,025)	(8,714)
Adjustment to Financing Costs To Follow Statutory Provisions	(78)	(580)	(658)
Reversal of Major Repairs Allowance Credited to the HRA	(4,379)	-	(4,379)
Sub Total – Amounts Excluded from Surplus / Deficit	(11,175)	(10,573)	(21,748)
Adjustments To Be Included In Surplus / Deficit As Per			
Statutory Provisions:			
Statutory Adjustments for Non-Current Asset Accounting	16,113	96,731	112,844
Statutory Adjustment for Capital Grants	-	(21,456)	(21,456)
Statutory Adjustment for Collection Fund	-	(2,948)	(2,948)
Statutory Adjustment for Pension Accounting (IAS 19)	-	(5,994)	(5,994)
Statutory Adjustment for Employee Benefit Accounting (IAS 19)	-	(1,197)	(1,197)
Sub Total – Amounts To Be Included in Surplus / Deficit	16,113	65,136	81,249
As per Comprehensive Income & Expenditure Statement	5,715	40,795	46,510
	HRA		CI&ES

#### Key Contingencies

The Authority holds a level of general reserves as a **contingency for unforeseen events**. The amount in respect of these minimum working balance reserves as at 31<sup>st</sup> March 2018 totals **£15.0M** (£15.0M as at 31<sup>st</sup> March 2017).

This is presented within <u>Note 7</u> of this statement of accounts.

#### STATEMENT OF ACCOUNTS 2017/18 2017/18 Capital Programme Monitoring Overview

#### Executive Overview:

In 2017/18, the Council spent **£69.4M** through its capital programme. The majority of the expenditure incurred related to the Council's operational land & buildings and its Council Dwellings.

The **capital expenditure** was funded from **£49.1M** worth of the Council's own resources and **£20.3M** of prudential borrowing / leasing.

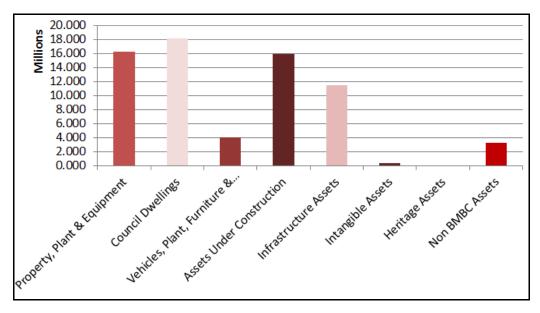
Individual quarterly capital programme monitoring reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/9	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/9	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/9	Quarter 3 Cabinet
Final Accounts	TBC	TBC	Final Accounts Cabinet

#### Asset Expenditure

**Capital expenditure** during the year amounted to £69.4M (£68.6M in 2016/17), including Private Finance Initiative and other finance lease purchases. The table and chart below analyses the capital expenditure against the Council asset categories.

Asset Categories	2017/18 £000s
Property, Plant & Equipment	16,235
Council Dwellings	18,152
Vehicles, Plant, Furniture & Equipment	4,049
Assets Under Construction	15,909
Infrastructure Assets	11,468
Intangible Assets	316
Heritage Assets	-
Non BMBC Assets	3,226
Total	69,355



#### Details of Material Asset Groups Acquired / Enhanced

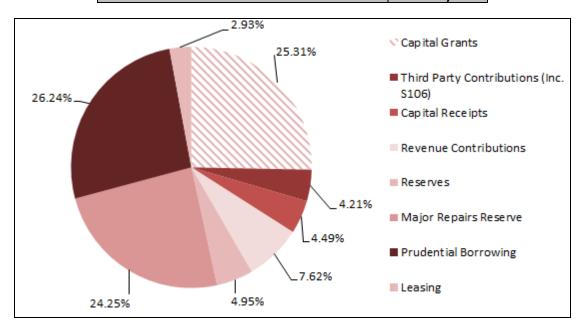
Below shows the **material assets/groups** that the Authority has spent its capital expenditure on in 2017/18, together with a high level description of what the expenditure relates to:

Asset Group	Description	2017/18 Expenditure £000s
Highways - Footways Surfacing	Highways expenditure on the Borough's footways	1,778
Highways - Lighting	Highways expenditure on the Borough's street lighting	529
Highways - Road Surfacing	Highways expenditure on the Borough's road network	8,184
Replacement Waste Bins & Vehicles	Purchase of replacement Waste Bins and Vehicles	2,302
Proposed Housing Stock	Properties bought by the Authority from private owners, with the intention of recycling into housing stock	4,609
Glassworks Scheme	Spend on the Town Centre Redevelopment, The Glass Works Scheme	15,711
Development Building / Land	Purchase of an industrial site at Elsecar	1,100

#### Sources of Capital Finance

The chart below shows the major sources of **financing** capital expenditure:

Funding Source	2017/18 £000s
Capital Grants	17,553
Third Party Contributions (Inc. S106)	2,922
Capital Receipts	3,116
Revenue Contributions	5,283
Reserves	3,431
Major Repairs Reserve	16,821
Prudential Borrowing	18,198
Leasing	2,031
Total	69,355



#### Details of Material Assets Disposals

The Council disposed of a number of assets during 2017/18. The **material disposals** are shown in the table below.

<u>Asset</u>	Description	2017/18 Asset Value Disposed £000s
School Academy Transfers	Authority Schools Converted to Academy in 2017/18	53,896
Council House Sales	Council Dwellings Sold	5,993

# 2017/18 Performance Monitoring Overview

Executive Overview:

A set of performance indicators have been developed and aligned to our priorities in the Corporate Plan. This allows us to monitor the delivery of outcomes. At the end of the 2017/18 reporting period, we reported on 115 Corporate Plan Performance Indicators. 67 indicators achieved their target, 2 were within 10% of achieving their target and 37 did not achieve the annual target.

The chart below shows the breakdown of Performance by priority:

Priority	Red	Amber	Green	N/A	Total
Thriving & Vibrant Economy	7	1	24	-	32
People Achieving Their Potential	25	-	27	6	58
Strong and Resilient Communities	5	1	16	3	25
Total	37	2	67	9	115

Individual quarterly performance reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/7	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/7	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/7	Quarter 3 Cabinet
Final Accounts	TBC	TBC	Final Accounts Cabinet

## 2017/18 Treasury Management Overview

#### Executive Overview:

Within the context of challenging economic conditions, the focus of the 2017/18 Treasury Management Strategy was on the **management of risks**:

- The borrowing strategy sought to minimise interest costs whilst addressing interest rate and refinancing risk.
- The Authority's investment priorities remained **security** and **liquidity**, before seeking higher investment returns.

#### <u>Borrowing</u>

To help minimise interest costs, the Council took further advantage of the **temporary borrowing** available from other local authorities (**£38M** as of 31<sup>st</sup> March 2018, with an average rate of **0.50%**).

To address interest rate and refinancing risk, the Authority carried out new **long-term borrowing** of **£68M** during the year, comprising **£40M** from the **PWLB** (at an average rate of **2.48%**) and **£28M** from **other local authorities** (at an average rate of **1.05%**). In addition the Council secured a **£20M deferred loan** in December 2017, which provides greater certainty whilst avoiding any interest costs until March 2020.

The Council continued to explore the **Municipal Bonds Agency** (MBA) as an alternative (and potentially cheaper) borrowing source to the PWLB. A  $\pm 10M$  bond issue is being planned for early 2018/19.

#### **Investments**

In line with its main investment priorities, the Council continued to invest in secure counterparties with the majority invested in **Money Market Funds** (MMFs) and **instant access accounts**. In addition, the long term investments held at the start of the year were redeemed in March 2018.

The Council took advantage of some competitive rates offered by **other local authorities**, which helped to improve investment returns without increasing risk exposure.

Individual quarterly treasury management reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting		
1	06/09/2017	Cab.6.9.2017/10	Quarter 1 Cabinet		
2	29/11/2017	Cab.29.11.2017/10	Quarter 2 Cabinet		
3	07/03/2018	Cab.7.3.2018/10	Quarter 3 Cabinet		
Final Accounts	TBC	TBC	Final Accounts Cabinet		

# **Other Key Components of our 2017/18 Balance Sheet**

#### Summary of the Authority's Borrowing Position as at 31<sup>st</sup> March 2018

The Authority's **total debt outstanding** as at 31st March 2018 (including borrowing undertaken during the year) stands at **£785.8M**, **inclusive** of **£222.6M** of liabilities relating to PFI and finance leases and **excluding £3.2M** of accrued interest and other Local Authority Debt of **£5.4M**.

The Authority's borrowing is undertaken in accordance with the Prudential System which provides the regulatory framework to ensure that **all** borrowing is **prudent, affordable** and **sustainable**. This includes a set of indicators, some of which are mandatory, which enable debt to be managed in accordance with the framework. This includes the setting of an authorised limit for the absolute level of borrowing which cannot be exceeded. For 2017/18, this **limit** was set at **£984.2M** [including finance leases related to PFI] with **actual borrowing** in the year being some **£197.1M lower**.

#### Summary of the Authority's Pension Liabilities as at 31<sup>st</sup> March 2018

The Authority accounts for its pension fund liabilities in accordance with IAS 19, which means that it accounts for the costs of retirement benefits when entitlement to those benefits has been earned rather than when they are actually paid to employees, which may be many years into the future. These future liabilities are to be met by fund assets which are acquired from employer and employee contributions and subsequently invested for a return. As at 31<sup>st</sup> March 2018, fund liabilities **exceeded** fund assets by **£376.1M**. This gap has to be made good over time from a combination of improved investment performance, increases in employee and employer contributions and / or changes to scheme benefits. A triennial actuarial review assesses key assumptions and agrees any changes, including any increase in employer contributions, for a subsequent 3 year period with the aim of having a **100% funded scheme** over the longer term. The latest review applies to the period 1st April 2017 to 31st March 2020.

#### Summary of the Authority's Key Provisions as at 31<sup>st</sup> March 2018

The Authority accounts for the uncertain nature of particular transactions through provisions on its balance sheet, in accordance with the Accounting Code of Practice. The Authority has two significant provisions on its balance sheet, which are summarised below:

- Insurance Fund: The Authority sets aside a provision to account for the uncertain nature in both value and timing of insurance claims that may be brought against it. The value of this provision is based on the estimated outstanding claims currently lodged with the Authority, which as at 31<sup>st</sup> March 2018 totalled **£4.2M**;
- Business Rates Appeals: The Authority makes provision for any potential appeals, including backdated appeals, in relation to the business rates it levies on to businesses in the Borough. The provision is based on the estimated successful appeals that are likely to be lodged with the Authority, which as at 31<sup>st</sup> March 2018 totalled **£4.3M**.

Note <u>34</u> provides further analysis of all the Authority's provisions.

# Summary of Key Risks Faced by the Authority

The **embedding of a culture** where Risk Management is considered a part of normal business process is **crucial** to the delivery of the Risk Management Policy and Strategy and the implementation of good governance arrangements.

A robust and dynamic **Strategic Risk Register** (SRR) sets the culture and tone for Risk Management across and throughout the Council. The engagement of the **Senior Management Team** (SMT) in the Risk Management process through their **ownership and review** of the SRR demonstrates a strong **commitment** to lead and champion Risk Management 'from the top' and to further reinforce the **continuing development** of a Risk Management culture.

The risks in the SRR are **owned by SMT**, with the management of individual risks being allocated to a Risk Manager (a member of SMT) and measures to mitigate risks allocated to **Risk Mitigation Action Managers** (being those senior managers best placed to take responsibility to drive the implementation of those actions).

SMT is also responsible for ensuring that the SRR continues to express those **high level risks** which have a **significant** bearing upon the overall achievement of corporate objectives and that they are being appropriately managed.

In order to provide assurances that the SRR is being appropriately managed, **reviews** of the register are facilitated by the Risk and Governance Manager on a six monthly cycle. The results of these reviews are then presented to the **Council's Directorate Risk Champions**, and reported to SMT for further consideration and **challenge**. The outcomes of these processes are then reported to the Audit Committee, and subsequently, Cabinet.

The outcomes of the review are reported to Cabinet to provide a summary of the recent review, and the report highlights **specific issues and actions for consideration**. This ensures Senior Elected Members are aware of the SRR and can contribute to its **development**. The consideration of the SRR by Cabinet also contributes towards the role of Elected Members in assisting in the **development of strategy** and contributing to the identification of high level strategic risks, rather than simply monitoring the management of the Risk Management process.

Key Documents

Title	Description	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
Strategic Risk Register	Outlines the key risks faced by the Authority	16/05/2018	Cab.16.5.2018/8	Cabinet Meeting
Strategic Risk Register – Full Review	Review of the Authority's risk register	10/01/2018	Cab.11.1.2018/11	Cabinet Meeting

# Future Spending Plans & Assessment of the Future Economic Climate

#### Key Documents

Title	Description	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
Services & Financial Planning 2018/19	Budget proposals for 2018/19	07/02/2018	Cab.7.2.2018/6	Budget Cabinet
Housing Revenue Account – 2018/19	HRA Budget proposals for 2018/19			Cabinet Meeting
Treasury Management Policy & Strategy 2018/19	The Authority's strategy with regards Borrowing & Investing	07/02/2018 Cab.7.2.2018/7		Budget Cabinet
Council Tax Base Report 2018/19	The Authority's approved Council Tax base	10/01/2018	Cab.10.1.2018/8	Cabinet Meeting
Business Rates – Calculation of Local Share 2018/19	The Authority's approved Business Rate Tax base	10/01/2018	Cab.10.1.2018/9	Cabinet Meeting
Council Tax Leaflet 2018/19	The Authority's Council Tax leaflet for 2018/19	N/A	N/A	<u>Council Tax</u> <u>Leaflet</u>

#### <u>Revenue</u>

The budget proposals for 2018/19 were approved in February 2018 and it also updated the existing 3 year plan. Our medium term strategy is still on course to deliver a balanced position through to 2020 although a lot of hard work is still required to achieve this and there are looming pressures and uncertainty beyond this date. It is also the case that this has only been possible by taking a number of **tough decisions** and changes the way we deliver some of our services.

We've continued to work hard to prepare for the future financial challenges we face, including a further  $\pm 10$  million to be saved over the next two years - on top of the  $\pm 100$  million we've already saved since 2010.

The **Future Council** model, which has successfully operated over the past 3 years, continues to be adapted to ensure it remains robust to deal with the **financial and social challenges** the Council faces. Through this model we have re-prioritised our services to help us achieve this, with a directorate dedicated to each priority, plus a lean, efficient core. Within each directorate are **business units** set up to deliver the outcomes we've committed to in our <u>corporate plan</u>.

So for example, we will provide **strong leadership**, engaging with our local communities to build a **Better Barnsley** for everyone including building on more initiatives like the "**Love Where You Live**" campaign. The redevelopment of our **town centre** is swiftly progressing and we will also continue to work with our schools and other bodies to improve the educational attainment and skills of our residents, young and old. We have promoted **business growth** and **better jobs** in Barnsley and of course we will continue to meet our legal obligations and deliver a **high quality service** in priority areas including protecting those that are most vulnerable, providing waste collections and maintaining the Borough's roads.

#### <u>Capital</u>

The Authority's **capital investment budget** is currently estimated to be **£207M** over the four year period to **2021/22**. The planned programme includes a number of significant schemes including the Glassworks Scheme, Barnsley Decent Homes schemes, school maintenance schemes, schemes that maintain the Borough's highways and roads and Better Care schemes.

# **Our 2017/18 Statement of Accounts**

#### The Form of the Statement of Accounts

The Statement of Accounts is a statutory publication required under the Accounts and Audit Regulations and prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018 (the Code), published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code specifies the principles and practices of accounting required to give a true and fair view of the Authority's financial position at the end of the year and the transactions of the Authority during the year.

The information contained in the various statements and notes are of a highly technical nature and it may be useful to refer to the <u>Glossary</u> for further explanation.

The layout of the 2017/18 Statement of Accounts is comprised of:

- Statement of Responsibilities for the Statement of Accounts;
- > The Expenditure & Funding Analysis;
- The Core Financial Statements;
- Notes to the Core Financial Statements including the Authority's Accounting Policies; and
- The Supplementary Financial Statements and Notes including the Housing Revenue Account and the Collection Fund.

These are explained in more detail below.

#### Statement of Responsibilities for the Statement of Accounts

This section explains the respective responsibilities of the Authority and the Chief Finance Officer (CFO) in relation to the Statement of Accounts. The Authority is responsible for ensuring that there are proper arrangements in place for financial administration, ensuring that value for money is achieved and approving the annual Statement of Accounts. The CFO is responsible for selecting and applying accounting policies, keeping accurate and timely accounting records, taking reasonable steps for the prevention and detection of fraud and complying with proper accounting practice as defined by the Code.

The Expenditure & Funding Analysis - The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Authority's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

#### **The Core Financial Statements**

<u>The Movement in Reserves Statement (MIRS)</u> – This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The surplus or deficit on the Provision of Services line shows the <u>accounting / economic</u> <u>cost</u> of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the <u>statutory amounts</u> required to be charged to the General Fund balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase / Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund balance and Housing Revenue Account balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

<u>The Comprehensive Income and Expenditure Statement (CI&ES)</u> – This statement shows the accounting cost in the year, of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this is different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

<u>The Balance Sheet</u> – The Balance Sheet shows the value of the assets and liabilities recognised by the Authority, as at 31<sup>st</sup> March 2018. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.

Reserves are reported in two categories. The first category of reserves is useable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

The Cash Flow Statement – The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income, or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

#### Notes to the Core Financial Statements

There are a number of disclosure notes that present further detail behind the figures in the Core Financial Statements, categorised by the predominant statement that they support.

- Notes Outlining the Authority's Accounting Policy, Framework & Accounting Basis;
- Notes Relating to the Movement in Reserves Statement;
- Notes Relating to the Comprehensive Income & Expenditure Statement;
- Notes Relating to the Balance Sheet;
- Notes Relating to the Cash Flow Statement;
- Notes Relating to Other Disclosures.

#### The Supplementary Financial Statements

<u>The Housing Revenue Account Comprehensive Income and Expenditure Statement</u> - Local authorities are required by law to account separately for all transactions relating to the cost of local authority housing by way of the Housing Revenue Account (HRA). This account shows in more detail where the resources are spent in maintaining and managing the Authority's council houses, and the sources of income to meet these costs.

<u>The Collection Fund</u> - The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the Authority in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

#### Changes of Accounting Policies in 2017/18

There have been no material changes in accounting policy for the 2017/18 financial year.

#### Post Balance Sheet Events

#### Academy Conversions

On the 1<sup>st</sup> May 2018, Holy Trinity ALC converted to an Academy school. As Holy Trinity ALC is a Voluntary Aided faith school, the Council effectively has no control over that asset and therefore is not recognised on its balance sheet.

<u>Note 5</u> details the post balance sheet events in more depth including the potential impact on the Authority.

#### STATEMENT OF ACCOUNTS 2017/18 SECTION 3 - STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Authority, that Officer is the Service Director for Finance (Chief Finance Officer);
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- Approve the Statement of Accounts.

Signed:

Date: 31<sup>st</sup> May 2018

COUNCILLOR A. GARDINER

CABINET SPOKESPERSON FOR CORPORATE SERVICES

#### The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Finance Officer has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent; and
- Complied with the Local Authority Code.

The Chief Finance Officer has also:

- Kept proper accounting records which were up to date; and
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

In conclusion, the Chief Finance Officer certifies that this Statement of Accounts presents a true and fair view of the financial position of the Authority as at 31st March 2018.

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Date: 31<sup>st</sup> May 2018

Signed:

N COPLEY BA (HONS), CPFA.

SERVICE DIRECTOR FOR FINANCE, CHIEF FINANCIAL OFFICER

#### **SECTION 4 – THE EXPENDITURE AND FUNDING ANALYSIS**

	2016/17				2017/18	
Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement		Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000s	£000s	£000s		£000s	£000s	£000s
74,918	9,189	84,107	People	76,288	8,931	85,219
31,756	16,672	48,428	Place	31,479	17,541	49,020
(24,378)	(64,236)	(88,614)	HRA	(20,570)	17,019	(3,551)
14,764	2,147	16,911	Communities	16,813	2,021	18,834
2,500	(27)	2,473	Public Health	360	(249)	111
(1,734)	11,637	9,903	Core Services	(10,527)	1,393	(9,134)
5,452	(1,727)	3,725	Corporate Services	(1,341)	(5,036)	(6,377)
103,278	(26,345)	76,933	Net Cost of Services	92,502	41,620	134,122
1,128	8,353	9,481	Other Operating Income & Expenditure	1,126	52,579	53,705
57,429	(5,341)	52,088	Financing & Investment Income & Expenditure	60,078	(10,294)	49,784
(168,694)	(25,025)	(193,719)	Taxation & Non Specific Grant Income	(166,697)	(24,404)	(191,101)
(6,859)	(48,358)	(55,217)	(Surplus) / Deficit on Provision of Services	(12,991)	59,501	46,510
Note 7 / MIRS	Split Between:	<u>CI&amp;ES</u>		Note 7 / MIRS	Split Between:	<u>CI&amp;ES</u>
General Fund	28,523			General Fund	54,563	
HRA	(76,881)			HRA	4,938	
	(48,358)				59,501	
	<u>Note 6</u> / <u>MIRS</u>				<u>Note 6</u> / <u>MIRS</u>	

	2016/17				2017/18	
General Fund	Housing Revenue Account	Total	Movement on Reserves:	General Fund	Housing Revenue Account	Total
£000s	£000s	£000s		£000s	£000s	£000s
116,127	41,333	157,460	Opening Balances as at 1 <sup>st</sup> April	122,025	42,294	164,319
5,898	961	6,859	Plus/(Less) Surplus or (Deficit) on General Fund & HRA Balances in Year	13,768	(777)	12,991
122,025	42,294	164,319	Closing Balances as at 31 <sup>st</sup> March	135,793	41,517	177,310
Note 7 / MIRS	<u>Note 7 / HRA</u>	<u>Note 7 / MIRS</u>		<u>Note 7 / MIRS</u>	<u>Note 7 / HRA</u>	<u>Note 7</u> / <u>MIRS</u>

#### STATEMENT OF ACCOUNTS 2017/18 SECTION 5 – MAIN STATEMENTS AND NOTES TO THE ACCOUNTS

#### THE MOVEMENT IN RESERVES STATEMENT

Movement in Reserves During 2017/18	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Authority Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
	100.005	42.204	11.100			170 501	(160.026)	0.755	
Balance of Reserves at 1st April 2017	122,025	42,294	11,408	84	3,780	179,591	(169,836)	9,755	Balance Sheet
Total Comprehensive Expenditure & Income	(40,795)	(5,715)	-	-	-	(46,510)	111,778	65,268	<u>CI&amp;ES</u>
Adjustments Between Accounting Basis & Funding Basis Under Regulations	54,563	4,938	778	4,114	482	64,875	(64,875)	-	<u>Note 6</u>
Net Increase / (Decrease) in 2017/18	13,768	(777)	778	4,114	482	18,365	46,903	65,268	<u>Note 7</u> & <u>HRA</u>
Balance of Reserves at 31st March 2018	135,793	41,517	12,186	4,198	4,262	197,956	(122,933)	75,023	Balance Sheet
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	<u>Balance</u> <u>Sheet</u>	Balance Sheet / Note 8	<u>Balance</u> <u>Sheet</u>	
Movement in Reserves During 2016/17	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Authority Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
Balance of Reserves at 1st April 2016	116,127	41,333	13,443	974	5,136	177,013	(190,429)	(13,416)	Balance Sheet
Total Comprehensive Expenditure & Income	(22,625)	77,842	-	-	-	55,217	(32,046)	23,171	<u>CI&amp;ES</u>
Adjustments Between Accounting Basis & Funding Basis Under Regulations	28,523	(76,881)	(2,035)	(890)	(1,356)	(52,639)	52,639	-	<u>Note 6</u>
Net Increase / (Decrease) in 2016/17	5,898	961	(2,035)	(890)	(1,356)	2,578	20,593	23,171	<u>Note 7</u> & <u>HRA</u>
Balance of Reserves at 31st March 2017	122,025	42,294	11,408	84	3,780	179,591	(169,836)	9,755	Balance Sheet
	<u>Balance</u> <u>Sheet</u>	Balance Sheet	Balance Sheet	<u>Balance</u> <u>Sheet</u>	<u>Balance</u> <u>Sheet</u>	Balance Sheet	Balance Sheet / Note 8	<u>Balance</u> <u>Sheet</u>	. –

#### THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

	2016/17				2017/18		]
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	Note / Statement
			Net Cost of Services:				
243,085	(158,978)	84,107	People	225,084	(139,866)	85,218	
72,144	(23,716)	48,428	Place	73,568	(24,548)	49,020	
71,638	(73,971)	(2,333)	Housing Revenue Account	69,319	(72,870)	(3,551)	HRA
(86,281)	-	(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	-	-	<u>10 /HRA</u>
31,079	(14,168)	16,911	Communities	34,719	(15,885)	18,834	
8,423	(5,950)	2,473	Public Health	7,453	(7,342)	111	
144,862	(134,959)	9,903	Core Services	118,948	(128,081)	(9,133)	
18,506	(14,781)	3,725	Corporate Services	15,090	(21,467)	(6,377)	
503,456	(426,523)	76,933	Net Cost of Services	544,181	(410,059)	134,122	<u>EFA</u>
			Other Operating Income & Expenditure:				
471	-	471	Parish Council Precepts	468	-	468	
1,682	-	1,682	Payments to Central Government Housing Capital Receipts Pool	1,678	-	1,678	
8,433	(10,722)	(2,289)	(Gains) / Losses on The Disposal of Non-Current Assets	7,060	(9,141)	(2,081)	
-	(135)	(135)	(Gains) / Losses on The Non Disposal of Non-Current Assets	-	(256)	(256)	
9,752	-	9,752	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	53,896	-	53,896	<u>10</u>
20,338	(10,857)	9,481	Total Other Operating Expenditure	63,102	(9,397)	53,705	
			Financing & Investment Income & Expenditure:				
20,456	(19)	20,437	Interest Payable on Debt	19,138	_	19,138	
44	-	44	Interest Element of Finance Leases	91	-	91	
22,314	-	22,314	Interest Payable on PFI Unitary Payments	21,588	-	21,588	
11,824	-	11,824	Net Interest on The Defined Benefit Liability / Asset	10,796	-	10,796	<u>37</u>
-	(877)	(877)	Investment Interest Income	-	(674)	(674)	
-	(486)	(486)	Dividends Receivable	-	(399)	(399)	]
-	(10)	(10)	Interest Received on Finance Leases	-	(10)	(10)	
4,307	(5,465)	(1,158)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,564	(5,310)	(746)	<u>11</u>
58,945	(6,857)	52,088	Total Financing & Investment Income & Expenditure	56,177	(6,393)	49,784	

Continued overleaf.

#### THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

	2016/17			2017/18			]
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	Note / Statement
			Taxation & Non Specific Grant Income:				
-	(21,404)	(21,404)	Recognised Capital Grants & Contributions	-	(21,456)	(21,456)	
-	(2,028)	(2,028)	Section 31 Grant – Small Business Rate Relief (SBRR)	-	(2,354)	(2,354)	
-	(34,560)	(34,560)	Revenue Support Grant (RSG)	-	(25,261)	(25,261)	]
-	(83,630)	(83,630)	Council Tax	-	(89,394)	(89,394)	
-	(25,442)	(25,442)	Business Rates Retention Scheme – Locally Retained	-	(22,294)	(22,294)	
-	(26,655)	(26,655)	Business Rates Retention Scheme – Top Up Grant	-	(30,342)	(30,342)	
-	(193,719)	(193,719)	Total Taxation & Non Specific Grant Income	-	(191,101)	(191,101)	
582,739	(637,956)	(55,217)	(Surplus) / Deficit on Provision of Services	663,460	(616,950)	46,510	<u>9</u>
			Other Comprehensive Income & Expenditure:				
-	(89,899)	(89,899)	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets	-	(25,702)	(25,702)	<u>8</u>
39	-	39	(Surplus) or Deficit on Revaluation of Available for Sale Financial Assets	40	-	40	<u>8</u>
121,906	-	121,906	Actuarial (Gains) / Losses on Pension Assets / Liabilities	-	(86,116)	(86,116)	<u>37</u>
121,945	(89,899)	32,046	Other Comprehensive Income & Expenditure	40	(111,818)	(111,778)	
							]
704,684	(727,855)	(23,171)	Total Comprehensive Income & Expenditure	663,500	(728,768)	(65,268)	

# BALANCE SHEET AS AT 31<sup>st</sup> MARCH 2018

2016/17		2017/18	2017/18	Note /
£000s		£000s	£000s	Statement
	NON-CURRENT ASSETS			
	Property Plant and Equipment:	F 40, 000		2.0
547,756	- Council Dwellings	543,003		20
400,230	- Other Land & Buildings - Vehicles, Plant, Furniture & Equipment	341,663		20
4,761 248,838	- Venicles, Planc, Furniture & Equipment - Infrastructure Assets	5,979 252,227		20
240,050	- Community Assets	232,227		20
_	- Assets Under Construction	15,909		20 20 20 20 20 20 20 20 20
5,289	- Surplus Assets	4,884		20
1,206,874		.,	1,163,665	
10,427	Heritage Assets	10,427		22
1,898	Intangible Assets	1,383		22
11,874	Long Term Investments	4,767		23
3,009	Long Term Debtors	11,264		22 23 28 28 28
27,208		11,204	27,841	
1,234,082	Total Non-Current Assets		1,191,506	
	CURRENT ASSETS			
3,028	Assets 'Held for Sale'	4,918		24
17,027	Short Term Investments	35,059		<u>24</u> <u>28</u>
1,385	Inventories	1,154		30
51,581	Short Term Debtors	61,933		31
(13,089)	Impairment of Short Term Debtors	(13,663)		<u>30</u> <u>31</u> <u>31</u>
42,603	Cash & Cash Equivalents	34,562		Cash Flow
102,535	Total Current Assets	,	123,963	
1,336,617	TOTAL ASSETS		1,315,469	
(77 100)	CURRENT LIABILITIES			20
(77,188) (8,657)	Short Term Borrowing Other Short Term Liabilities	(45,567)		<u>20</u> 29
(45,679)	Short Term Creditors	(8,852) (42,155)		32
(3,420)	Provisions	(4,790)		34
(11,243)	Capital Grants Receipts in Advance	(14,272)		28 28 32 34 33 33
(1,647)	Revenue Grants Receipts in Advance	(1,740)		33
-	Bank Overdraft	-	(117.276)	
(147,834)	Total Current Liabilities		(117,376)	
	LONG TERM LIABILITIES			
	Long Term Borrowing	(522,837)		28 28 <u>34</u> 37
(226,873)	Other Long Term Liabilities	(219,788)		28
(4,392)	Long Term Provisions Retirement Benefit Obligations	(4,348)		<u>34</u> 27
(468,206) (1,179,028)	Total Long Term Liabilities	(376,097)	(1,123,070)	<u> </u>
(1.000.000)	-			
(1,326,862)	TOTAL LIABILITIES		(1,240,446)	
		-	75,023	1

Continued overleaf

2016/17 £000s		2017/18 £000s	2017/18 £000s	Note / Statement
122,025 42,294 11,408 84 3,780	- Housing Revenue Account - Useable Capital Receipts Reserve - Major Repairs Reserve	135,793 41,517 12,186 4,198 4,262		Z / <u>MIRS</u> Z / <u>MIRS</u> <u>MIRS</u> <u>MIRS</u> MIRS
179,591	TOTAL USEABLE RESERVES	4,202	197,956	MIKS
40 122,498 63 (12,246) (468,206) 179,857 (4,097) 12,255 <b>(169,836)</b>	<ul> <li>Deferred Capital Receipts Reserve</li> <li>Financial Instruments Adjustment Account</li> <li>Pensions Reserve</li> <li>Revaluation Reserve</li> <li>Accumulated Absences Account</li> </ul>	54,750 62 (11,588) (376,097) 197,637 (2,900) 15,203	(122,933)	<u>8</u> 8 8 8 8 8 8 8 8 8 8 8
9,755	TOTAL RESERVES		75,023	

# BALANCE SHEET AS AT 31<sup>st</sup> MARCH 2018 (CONTINUED)

I certify that these accounts were placed on account with the Authority's external auditors, KPMG, on 31<sup>st</sup> May 2018.

1 Cheen Steve Green 24. 5-18

Mayor Clir. Steve Green

Date:

# **CASH FLOW STATEMENT**

2016/17		2017/18	2017/18	Note
£000s		£000s	£000s	
(55,217)	Net (Surplus) / Deficit on Provision of Services		46,510	CI&ES
	<u>Adjustments to Net Surplus or Deficit on The Provision of</u> Services for Non-Cash Movements:			
11,294 (5,235) (18,185) (1,123) 163 (413) (7,794) <u>667</u>	<ul> <li>Depreciation &amp; Impairment</li> <li>Pension Fund Adjustments</li> <li>Carrying Amount of Non-Current Assets Sold</li> <li>(Increase) / Decrease in Provisions</li> <li>Increase / (Decrease) in Inventories</li> <li>Increase / (Decrease) in Debtors</li> <li>(Increase) / Decrease in Creditors</li> <li>Other Non-Cash Adjustments</li> </ul>	(73,156) 5,994 (60,956) (1,325) (230) 6,807 4,699 659	(117 500)	
(20,626)			(117,508)	
	Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:			
21,404	<ul> <li>Capital Grants Recognised Through Comprehensive Income &amp; Expenditure Statement</li> </ul>	21,456		
11,112	<ul> <li>Proceeds From The Sale of Property, Plant &amp; Equipment, Investment Property &amp; Intangible Assets</li> </ul>	9,635		
32,516			31,091	
(43,327)	Net Cash (Inflow) / Outflow From Operating Activities		(39,907)	
34,632	Net Cash (Inflow) / Outflow From Investing Activities		50,016	<u>39</u>
(20,516)	Net Cash (Inflow) / Outflow From Financing Activities		(2,068)	<u>40</u>
(29,211)	Net (Increase) / Decrease in Cash & Cash Equivalents		8,041	
				٦
13,392	Cash & Cash Equivalents as at 1 <sup>st</sup> April		42,603	-
29,211	Net Increase / (Decrease) in Cash & Cash Equivalents		(8,041)	-
42,603	Cash & Cash Equivalents as at 31 <sup>st</sup> March		34,562	Balance Sheet
2 (3,304) 7,641 38,264	Made Up Of The Following Elements: Cash Held By The Authority Cash in Transit * Bank Current Accounts Short Term Deposits With Financial Institutions		2 (8,424) 6,971 36,013	
42,603	Total Cash & Cash Equivalents		34,562	1

\* Cash in Transit represents the timing difference between payments being made by the Authority to its creditors, which have been accounted for in the Authority's Statement of Accounts and the clearing of those payments in the year end bank balance.

# **SECTION 6 – NOTES TO THE CORE FINANCIAL STATEMENTS**

# NOTES OUTLINING THE AUTHORITY'S ACCOUNTING POLICY, FRAMEWORK AND ACCOUNTING BASIS

These notes outline the accounting principles and conventions that underpin this Statement of Accounts.

# Note 1 – Statement of Accounting Policies

A summary of the main accounting policies adopted are shown below:

## 1. <u>General Principles</u>

The Statement of Accounts summarises the Authority's transactions for the 2017/18 financial year and its position at the year-end of 31<sup>st</sup> March 2018. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015 which those regulations require to be prepared in accordance with proper accounting practice. For local authorities, this proper accounting practice is predominantly contained in the Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 (the Code), supported by International Financial Reporting Standards and statutory guidance where applicable.

The accounting convention adopted is historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

### 2. Accruals of Income and Expenditure – General

Activity is accounted for in the year which it takes place, not simply when cash payments are made or received. In particular:

- Income due from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the customer and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date of supply and consumption they are carried as inventories on the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument, rather than the cash flows fixed or determined by the contract; and
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to the Comprehensive Income and Expenditure Statement for the income which might not be collected.

# 3. Accruals of Income and Expenditure – Accounting for Local Taxation

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic Rates (NNDR). The localisation of Business Rates from 1<sup>st</sup> April 2013 changed the way in which the Authority accounts for NNDR. The key features of the fund relevant to accounting for Council Tax and National Non Domestic Rates in the core financial statements are:

• In its capacity as a billing authority, the Authority acts as agent; it collects and distributes Council Tax / NNDR income on behalf of the major preceptors and itself;

- Whilst the income from Council Tax and NNDR for the year credited to the Collection Fund is the accrued income for the year, regulations determine when it should be released from the Collection Fund and transferred to the General Fund of the billing authority or paid out of the Collection Fund to major preceptors;
- Council Tax / NNDR income included in the Comprehensive Income and Expenditure Statement is the accrued income for the year. The difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulations to be credited to the General Fund, is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement; and
- Since the collection of Council Tax and NNDR income is in substance an agency arrangement, cash collected by the billing authority from Council Tax / NNDR debtors belongs proportionately to the billing authority, Central Government (NNDR only) and the major preceptors. A debtor / creditor position between the billing authority, Central Government and each major preceptor is therefore recognised, since the net cash paid to each in the year is not its share of the cash collected.

### 4. <u>Acquired and Discontinued Operations</u>

There were no material acquired or discontinued operations during 2017/18.

# 5. <u>Cash and Cash Equivalents</u>

Cash is represented by cash in hand and deposits with financial institutions repayable to the Authority without notice or penalty (sometimes referred to as 'on call').

# 6. <u>Material Items of Income and Expense / Exceptional Items</u>

Where items of income or expense are material, their nature and amount is disclosed separately in <u>Note 10</u>. The Authority has identified separately, any transactions exceeding  $\pm 10$  Million to / from a single supplier or customer.

Exceptional items are identified on the face of the Comprehensive Income and Expenditure Statement and are analysed further in <u>Note 10</u> to the accounts. The Authority has identified separately, items of expense or income which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.

### 7. Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policy or to correct material errors. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position.

Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Any new accounting policies which have been adopted by the Authority have been reflected within these accounting policies, together with a quantification of the impact of each accounting policy change on the prior period closing balances and comparative figures shown within this Statement of Accounts.

# 8. <u>Charges to Revenue for Non-Current Assets</u>

Services, support services and trading accounts are debited with the following amounts to record the cost of holding noncurrent assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise Council Tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue (Minimum Revenue Provision – MRP) to

contribute towards the reduction in its overall borrowing requirement, equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### 9. <u>Employee Benefits</u>

### Benefits Payable During Employment

Short term employee benefits are those due to be settled within 12 months of the year end. For the Authority, they typically include such benefits as wages and salaries and paid annual, flexi and sick leave. These are recognised in the accounts in the year in which the employee rendered service for the Authority. An accrual has been made for the cost of holiday entitlement (including flexi-leave entitlement) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual has been based on wage and salary rates for the 2017/18 financial year, being the period in which the employee earns the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring. It is the Authority's policy not to offer enhanced termination benefits.

### Post-Employment Benefits

Employees of the Authority are members of three separate pension schemes:

- 1. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE);
- 2. The NHS Pensions Scheme, administered by the NHS Business Services Authority; and
- 3. The Local Government Pension Scheme, administered by the South Yorkshire Pensions Authority.

These respective schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the Authority.

However, the arrangements for the Teachers' Scheme and the NHS Scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The schemes are therefore accounted for as if it was a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The People service line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to Teachers' Pensions Scheme in the year and the Public Health line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to the NHS Pensions Scheme.

### The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefit scheme:

- 1. The liabilities of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis, using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates and projections of future earnings for current employees;
- 2. Liabilities are discounted to their value at current prices, using a discount rate of 2.6%, based on the weighted average of spot yields on AA rated corporate bonds;
- 3. The assets of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - Quoted securities current bid price;
  - Unquoted securities professional estimate;
    - Unitised securities current bid price; and

- Property market value.
- 4. The change in the net pensions liability is analysed into the following components:
  - Current Service Cost the increase in liabilities as a result of a year's service earned this year, allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
  - Past Service Cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years, charged to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement;
  - Net Interest on the Net Defined Benefit Liability / Asset, i.e. Net Interest Expense for the Authority the change during the period in the net defined benefit liability / asset that arises from the passage of time, charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability / asset at the beginning of the period, taking into account any changes in the net defined benefit liability / asset during the period as a result of contribution and benefit payments;
  - Re-measurements comprising:
    - The Return on Plan Assets excluding amounts included in net interest on the net defined benefit liability / asset – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
    - b. Actuarial Gains and Losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
  - Contributions paid to the South Yorkshire Pensions Authority cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of such cash flows rather than as benefits are earned by employees.

#### Discretionary Benefits

The Authority has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. The Authority's current policy is not to award enhancements for non-school Council employees i.e. those who are members of the Local Government Pension Scheme. However, awards are not prohibited and can be made in exceptional circumstances. Where they are made, any liabilities estimated to arise as a result are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### 10. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of event can be identified:

- 1. Those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events, where material; and
- Those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material impact, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### 11. <u>Financial Instruments</u>

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement in the year of repurchase / settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively added to or deducted from the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The Authority has a policy of either spreading the gain / loss over the remaining term of the loan against which the premium was payable or discount receivable when it was repaid or a shorter period where it is deemed to be more prudent to do so. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment Account (FIAA) in the Movement in Reserves Statement.

#### **Financial Assets**

Financial assets are classified into two types:

- Loans and Receivables assets that have fixed or determinable payments but are not quoted in an active market; and
- Available for Sale Assets assets that have a quoted market price and / or do not have fixed or determinable payments.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried subsequently at amortised cost. Annual credits to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

The principal amount of capital loans repaid to the Authority is accounted for as a capital receipt and applied to reduce the amount of external borrowing that the Authority currently carries.

The Authority has not made any material loans to voluntary or other organisations at less than market rates of interest, sometimes referred to as soft loans. Therefore, no accounting adjustments as stipulated by the Code have been necessary in the 2017/18 accounts.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service or the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the assets' original effective interest rate.

Any gains and losses that arise on the de-recognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

#### Available For Sale Assets

Available for sale assets are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices the market price;
- Other instruments with fixed and determinable payments discounted cash flow analysis; and
- Equity shares with no quoted market prices based on the share of the company's net worth (in proportion to the percentage shareholding).

The inputs to the measurement techniques are categorised in accordance with Accounting Policy 30 below.

Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain / loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any net gain / loss for the asset accumulated in the Available for Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the de-recognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any accumulated gains / losses previously recognised in the Available for Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### 12. <u>Government Grants and Contributions</u>

Whether paid on account, by instalments or in arrears, government grants, third party contributions and donations are recognised as due to the Authority when there is a reasonable assurance that:

- The Authority will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as Receipts in Advance under liabilities. When conditions are satisfied, the grant or contribution is credited to the relevant service line in the Net Cost of Services within the Comprehensive Income and Expenditure Statement (for service specific revenue grants) or to the Taxation and Non-Specific Grant Income line (for all capital grants, non-ring-fenced and general revenue grants).

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### 13. <u>Heritage Assets (Tangible and Intangible)</u>

The Authority's Heritage Assets are held in various locations across the Borough. These assets are held to increase people's knowledge, understanding and appreciation of the Borough's history and local area.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policy on Property, Plant and Equipment (see Accounting Policy 21 below). However some of the rules are relaxed in relation to Heritage Assets as detailed below:

- All of the Heritage Assets are deemed to have an indeterminable life with a high residual value and therefore the Authority does not consider it appropriate to charge depreciation on these assets;
- Each category of Heritage Assets is revalued periodically by external valuers for insurance purposes and is carried on the Authority's Balance Sheet at this valuation, as a proxy for open market valuations;
- The collection of Heritage Assets held by the Authority is relatively static with acquisitions and donations being rare. Where acquisitions have been made, these are initially valued at cost and subsequently revalued in accordance with the rest of the collection. Donations are recognised at valuation undertaken by an external valuer as appropriate;
- The carrying value of Heritage Assets is reviewed where there is evidence of impairment (e.g. where there is evidence of physical deterioration or breakage etc.). Any impairment identified is recognised and measured in accordance with the Authority's policy on impairment of Property, Plant and Equipment (see Accounting Policy 21 below); and
- Where Heritage Assets have been disposed of, the proceeds are accounted for in accordance with the Authority's policy on disposal of Property, Plant and Equipment. Disposal proceeds are accounted for in accordance with the statutory requirements relating to capital expenditure and capital receipts and are disclosed separately in the notes to the accounts.

### 14. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are identifiable and controlled by the Authority (e.g. software licences) is capitalised at cost, when it is expected that future economic benefits or service potential will flow to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible, is intended to be completed and the Authority will be able to generate future economic benefits or service potential from the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. No intangible asset held by the Authority meets these conditions and therefore all such assets are carried at amortised cost.

The depreciable amounts for intangible assets are amortised over their useful lives and debited to the relevant services line in the Comprehensive Income and Expenditure Statement.

An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation and impairment losses are not permitted to have an impact on the General Fund balance. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

### 15. Interest in Companies and Other Entities

The Authority has interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures which may require it to prepare Group Accounts, where material. Included within these entities are three Trading Companies recently set up to allow the Authority to trade more flexibly, in a commercial environment. Details of these

companies are shown within <u>Note 19</u>. Within the Authority's own single entity accounts, the interests in companies and other entities are recorded as financial assets at cost.

### 16. <u>Inventories and Long Term Contracts</u>

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

# 17. <u>Investment Properties</u>

Investment Properties are those that are used solely to earn rentals and / or held for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services, production of goods or is held for sale.

Investment Properties are initially measured at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use.

The inputs to the measurement techniques are categorised in accordance with Accounting Policy 30 below.

Investment Properties are not depreciated but are revalued annually according to market conditions during the year. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to Investment Properties are credited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement and result in a gain in the General Fund balance.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund balance. The gains and losses are therefore reversed out of the General Fund balance in the Movement on Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Revaluation / Impairment losses on HRA non-dwelling assets are not permitted to be reversed out of the HRA balance following the change to the HRA Self Financing arrangements.

### 18. Jointly Controlled Operations and Jointly Controlled Assets

Jointly controlled operations are activities undertaken by the Authority in conjunction with other parties that involve the use of assets and resources of the other parties rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet, the assets that it controls and the liabilities it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of Property, Plant and Equipment that are jointly controlled by the Authority and other parties. The joint venture does not involve the establishment of a separate entity. The Authority accounts only for its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of interests in the joint venture and income that it earns from the venture.

### 19. <u>Leases</u>

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy, where fulfilment of the arrangement is dependent on the use of specific assets.

#### The Authority as Lessee

### Finance Leases

Items of Property, Plant and Equipment held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability; and
- A finance charge (debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement).

Items of Property, Plant and Equipment recognised under finance leases are accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the assets' estimated useful life.

The Authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefiting from the use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease; even if this does not match the pattern of cash payments e.g. there is a rent free period at the commencement of the lease.

#### The Authority as Lessor

### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line within the Comprehensive Income and Expenditure Statement as part of the profit or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal, matched by a long term lease debtor in the Balance Sheet for the capital value outstanding).

Subsequent lease rentals are apportioned between:

- A charge for the acquisition of the interest in the property applied to write down the long term debtor; and
- Finance income credited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund balance and is required to be treated as a capital receipt. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element of the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

#### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the relevant line in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments.

### 20. Overheads and Support Services

The costs of overheads and support services are charged to the service segments in accordance with the Authority's arrangement for accountability and its financial performance arrangements.

### 21. <u>Property, Plant and Equipment</u>

Assets that have physical substance and are held for use in the production of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### <u>Recognition</u>

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and that the costs of the item can be measured reliably. Expenditure that maintains but does not add value or increase an asset's potential to deliver future economic benefits or service potential is charged as an expense to the Comprehensive Income and Expenditure Statement.

#### <u>Measurement</u>

Assets are initially measured at cost, comprising:

- The purchase price; and
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, Community Assets and Assets Under Construction depreciated historical cost;
- Council Dwellings current value, determined using the basis of existing use value for social housing (EUV-SH);
- School Buildings current value, but due to their specialist nature, are measured at depreciated replacement cost which is used as an estimate of current value;
- Surplus Assets the current value measurement base is fair value, estimated at highest and best use from a
  market participant's perspective; and
- All other assets current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued with sufficient regularity to ensure that their carrying amount is not materially different from their fair value at the year end, but as a minimum every 5 years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount is written down against the relevant service lines in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1<sup>st</sup> April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### <u>Impairment</u>

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of accumulated gains); and
- Where there is no balance in the Revaluation Reserve, or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusting for the depreciation that would have been charged if the loss had not been recognised.

### <u>Depreciation</u>

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable useful life (e.g. freehold land and certain community assets) and assets that are not yet available for use i.e. Assets Under Construction. Depreciation is calculated based on the average net book value using the following bases:

Category	Basis	No. Of Years
Council Houses	Straight Line	35
Other Land & Buildings	Straight Line	15 - 60
Plant & Equipment (Contents)	Straight Line	3 – 7
Vehicles	Straight Line	5 – 8
Surplus Assets	Straight Line	5 - 40
Community Assets	N/A	N/A

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Vehicles, Plant, Furniture & Equipment and Intangible Assets are fully depreciated down to nil based on their economic useful lives but remain on the Authority's asset register until the following year. At this time, these assets are written out of the Authority's books in terms of gross book value and the accumulated depreciation on the basis of prudence. Individual services may still hold the asset but due to the immaterial nature of the values involved, they are removed accordingly, based on the accounting policy for disposals as outlined below.

Revaluation gains are also depreciated, with an amount equal to the difference between the current value depreciation charged on assets and the depreciation that would have been chargeable based on historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. Gains in fair value are only recognised up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, adjusted for depreciation, amortisations or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

When an asset is disposed of, demolished or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

A proportion of receipts relating to housing disposals is payable to Central Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and then can only be used for new capital investment (or set aside to reduce the Authority's underlying need to borrow). Receipts are appropriated to the reserve from the General Fund balance in the Movement in Reserves Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

### 22. <u>Private Finance Initiative</u>

PFI contracts are agreements to receive services, where the responsibility for making available the Property, Plant or Equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes and as ownership of the Property, Plant or Equipment assets will pass to the Authority at the end of the contracts for no additional charge, the Authority carries these assets used in delivering the services on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these fixed assets at fair value (based on the cost to purchase the Property, Plant or Equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Secondary School Building Schools for the Future contract, the liability was written down by an initial capital contribution of £6.866M in 2010/11, an additional capital contribution of £36.671M in 2012/13.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year debited to the relevant service in the Comprehensive Income and Expenditure Statement;
- Finance cost a notional interest charge of 9.49% (BSF Phase 1), 9.28% (BSF Phase 2), 8.08% (BSF Phase 3), 9.01% (Primary Schools PFI), 7.11% (Cudworth LIFT), 3.33% (Darton LIFT) and 7.02% (Waste PFI) on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement;
- Contingent rent increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement;
- Payment towards liability applied to write down the Balance Sheet liability towards the PFI operator; and
- Lifecycle replacement costs expensed through the Comprehensive Income and Expenditure Statement as this expenditure has been deemed to be of a revenue nature within the contract.

### 23. <u>Provisions</u>

Provisions are made where an event has taken place which gives the Authority an obligation that probably requires settlement by a transfer of economic benefits, which can be reliably estimated, but where the timing of the transfer is uncertain. For instance, the Authority may be involved in a court case which could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision (or part thereof) is reversed and credited back to the relevant service line in the Comprehensive Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service line of the Comprehensive Income and Expenditure Statement if it is virtually certain that reimbursement will be received if the obligation is settled.

### 24. <u>Contingent Liabilities</u>

A contingent liability arises where an event has taken place that gives the Authority a possible obligation, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made, but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### 25. <u>Contingent Assets</u>

A contingent asset arises when an event has taken place that gives the Authority a possible asset, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts, where it is probable that there will be an inflow of economic benefits or service potential.

### 26. <u>Reserves</u>

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund Balance so that there is no net charge against Council Tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and therefore are not available for use by the Authority – these reserves are explained in the notes to the accounts.

#### 27. <u>Revenue Expenditure Funded from Capital Under Statute</u>

Expenditure incurred during the year, which may be capitalised under statutory provisions but does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

### 28. <u>Value Added Tax (VAT)</u>

VAT payable is included as an expense only to the extent that it is non-recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

#### 29. Accounting for Schools

#### Maintained Community Schools

A maintained community school in England and Wales is a type of state-funded school that is run wholly by the Local Authority. The Authority is responsible for the school's admissions, owns the school's estate and employs the school's staff.

The Authority is the freeholder of community school premises and has a significant role in the running of the school (e.g. administration procedures, employment and payroll of staff / management).

Accordingly, the school premises that fall under this category are recognised as Property, Plant & Equipment in the Authority's Balance Sheet.

The income and expenditure of such schools is also recognised within the Authority's Comprehensive Income & Expenditure Statement.

#### Voluntary Aided Schools

A voluntary aided school is a state-funded school in England and Wales in which a foundation or trust (usually a religious organisation) owns the school buildings, contributes to building costs and has a substantial influence in the running of the school. Such schools have more autonomy than voluntary controlled schools, which are entirely funded by the state.

Voluntary aided schools are a type of "maintained school", meaning that they receive all their income from Central Government via the Local Authority, and do not charge fees to students. In contrast to other types of maintained school, only up to 90% of the capital costs of a voluntary aided school are met by Central Government. The foundation contributes the rest of the capital costs, owns the school's land and buildings and appoints a majority of the school governors. The governing body runs the school, employs the staff and decides the school's admission arrangements,

subject to rules imposed by Central Government. Pupils follow the National Curriculum, except that faith schools may teach Religious Education according to their own faith.

Accordingly, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are controlled by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

#### Voluntary Controlled Schools

A voluntary controlled school is a state-funded school in England, Wales and Northern Ireland in which a foundation or trust (usually a Christian denomination) has some formal influence in the running of the school. Such schools have less autonomy than voluntary aided schools, in which the foundation pays part of any building costs.

Voluntary controlled schools are a type of "maintained school", meaning that they are funded by Central Government via the Local Authority, and do not charge fees to students. However, the land and buildings are typically owned by a charitable foundation or Trust organisation, which also appoints about a quarter of the school governors. However, the Local Authority employs the school's staff and has primary responsibility for the school's admission arrangements. Pupils follow the National Curriculum.

Similarly to Voluntary Aided Schools, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are maintained by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

### Academy Schools

An academy school in the education system in England is a type of school which is independent of Local Authority control but is publicly funded, with some private sponsorship. The transfer of schools from the Authority to an Academy takes the form of a 125 year lease.

The accounting for such arrangements follows the accounting policy for leases (see accounting policy 19 above).

Ordinarily, the lease of school premises is accounted for as a finance lease. Therefore, the assets relating to these arrangements are accounted for as disposals and subsequently de-recognised from the Authority's Balance Sheet.

The lease of school land is generally accounted for as an operating lease. Therefore, the assets relating to these arrangements are accounted for under IAS 16 and still remain on the Authority's Balance Sheet at nil value.

The income and expenditure of such schools is not recognised within the Authority's Comprehensive Income & Expenditure Statement.

### 30. Fair Value Measurement

The Authority measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. When measuring the fair value of a non-financial asset, the authority takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date;
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly; and
- Level 3 unobservable inputs for the asset or liability.

# Note 2 – Accounting Standards That Have Been Issued But Have Not Yet Been Adopted

An authority shall disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. An authority shall provide known or reasonably estimable information, relevant to assessing the possible impact that application of the new IFRS will have on the Authority's financial statements, including the group statements in the period of initial application. This requirement applies to accounting standards that come into effect for financial years commencing on or before 1 January of the financial year in question (i.e. on or before 1 January 2018 for 2018/19).

The standards that may be relevant for additional disclosures that will be required in the 2017/18 and 2018/19 financial statements in respect of accounting changes that are introduced in the 2018/19 Code are:

- IFRS 9 Financial Instruments;
- IFRS 15 Revenue from Contracts with Customers including amendments to IFRS 15 Clarifications to IFRS 15 Revenue from Contracts with Customers;
- amendments to IAS 12 Income Taxes: Recognition of Deferred Tax Assets for Unrealised Losses;
- amendments to IAS 7 Statement of Cash Flows: Disclosure Initiative.

It is unknown at this time as to whether the above amendments will have a material effect on the Authority. Subsequent years' Statement of Accounts will detail any material change in accounting policy.

### Note 3 – Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in <u>Note 1</u>, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

- Whether a lease is an operating or finance lease. A lease would normally be classed as a finance lease where it meets one of the following criteria:
  - Ownership of the asset transferred to the Authority at the end of the lease term;
  - The lessee has an option to purchase the asset at the end of the lease term for a price expected to be sufficiently lower than the fair value;
  - The lease term is for the major part of the economic life of the asset;
  - That the present value of minimum lease payments amount to at least substantially all (90% or more) of the fair value of the leased asset; and
  - The leased assets are of such a specialised nature that only the lessee can use them without modification.
- Whether contractual arrangements have the substance of a lease;
- Whether a third party constitutes a related party to the Authority;
- Whether arrangements that the Authority is party to, constitute a joint arrangement;
- Whether a public / private partnership is a service concession;
- Whether land and buildings owned by the Authority are investment properties;
- Whether the substance of a relationship between the Authority and another entity indicates that the entity is controlled by the Authority;
- Whether the Authority's exposure to possible losses is to be accounted for as a provision or a contingent liability; and
- Whether Academy, Voluntary Controlled and Voluntary Aided school assets should be included within the Authority's Balance Sheet.

### Note 4 – Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31<sup>st</sup> March 2018 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Non-Current	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The	If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls.
Assets	current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	It is estimated that the total annual depreciation charge would increase by £3.5M for every year that useful lives had to be reduced.
Provisions	The Authority has a provision of £4.289M for the settlement of claims relating to Business Rate Appeals, based on the number of claims received and an average settlement amount. It is not certain that all valid claims have yet been received by the Authority, or that precedents set by other authorities in the settlement of claims will be applicable.	A 10% increase in the provision required (either due to the number of claims or the estimated average settlement increasing) would have the effect of adding £0.429M to the provision made.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of around £24.1M. Further impacts on the Pensions Liability as a result of changes to assumptions can be found at <u>Note 37</u> . However, the assumptions interact in complex ways due to the number of variables involved.
Arrears	At $31^{st}$ March 2018, the Authority had a balance of sundry debtors of £61.9M. The Authority undertakes a review each year on the likelihood of the debt outstanding being recovered. As a result of the review an impairment of doubtful debts of £13.7M has been calculated. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, a doubling of the amount of the impairment of doubtful debts would require an additional £13.7M to be set aside as an allowance.
Fair Value Measurements	When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs), their fair value is measured using valuation techniques (e.g. quoted prices for <i>similar</i> assets or liabilities in active markets or the discounted cash flow (DCF) model). Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Authority's assets and liabilities. Where Level 1 inputs are not available, the Authority employs or commissions relevant experts to identify the most appropriate valuation techniques to determine fair value (for example for Surplus Assets & Assets Held for Sale, the Authority's chief valuation officer). Information about the valuation techniques and inputs used in determining the fair value of the Authority's assets and liabilities is disclosed in <u>Note 20</u> , <u>Note 24</u> and <u>Note 28</u> respectively.	<ul> <li><u>Non-Financial Assets:</u> <ul> <li>The Authority uses the Market Approach model and the Income Approach model to measure the fair value of its Surplus Assets and its Assets held for Sale.</li> </ul> </li> <li>The significant observable inputs used in the fair value measurement include current market conditions, recent sales evidence, management assumptions regarding rent growth and discount rates – adjusted for regional factors.</li> <li><u>Financial Assets:</u> <ul> <li>The Authority uses comparisons around the fixed term deposits which are used to compare the fixed term investment with a comparable investment with the same / similar lender for the remaining period of the deposit.</li> </ul> </li> <li><u>Financial Liabilities:</u> <ul> <li>The Authority assesses fair value by calculating the present value of cash flows that take place over the remaining life of the instruments.</li> </ul> </li> <li>Significant changes in any of the inputs would result in a significantly lower or higher fair value measurement for the Authority's assets and liabilities valued at fair value.</li> </ul>

### Note 5 – Events After The Balance Sheet Date

The Statement of Accounts was authorised for issue by the Section 151 Officer, the Service Director for Finance, on 31st May 2018. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31<sup>st</sup> March 2018, the figures in the financial statements and notes have been adjusted in all material aspects to reflect the impact of this information. The following post balance sheet events are non-adjusting events.

### Community Schools Conversion to Academy Status

Since 31<sup>st</sup> March 2018, the following schools have converted to academy status and the net book value of the school building as at 31<sup>st</sup> March 2018 is shown in brackets:

• Holy Trinity ALC converted on 1<sup>st</sup> May 2018 (£nil). Holy Trinity ALC is a Voluntary Aided secondary school which is deemed to control the asset and therefore the value of this school resides off the Authority's Balance Sheet.

# NOTES PRIMARILY RELATING TO THE MOVEMENT IN RESERVES STATEMENT

### Note 6 – Adjustments Between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the Comprehensive Income and Expenditure Statement, in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against:

#### General Fund Balances

The General Fund is the statutory fund into which all the receipts of an Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund balance, which is not necessarily in accordance with proper accounting practice. The General Fund balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year. However, the balance is not available to be applied to fund HRA Services.

There are two types of General Fund balances as detailed below:

- Non-Specific Reserves these reserves are general in nature and are not earmarked for a specific use in the future. Included within this balance are the Minimum Working Balance which is retained for unforeseen circumstances and Strategic Reserves that are held with consideration towards the Authority's Medium Term Financial Strategy; and
- Earmarked Reserves these reserves have a specific use on a particular activity / scheme.

<u>Note 7</u> identifies the movement between the two types of General Fund Reserves.

#### Housing Revenue Account (HRA) Balances

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part IV of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Authority's landlord function or, where in deficit, that is required to be recovered from tenants in future years.

The services provided by the HRA include; Council house management, rent collection, letting, tenant participation, repairs and maintenance, estate management, caretaking and other tenant related services.

#### Useable Capital Receipts Reserve

The Useable Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at year end.

#### Major Repairs Reserve

The Authority is required to maintain the Major Repairs Reserve, which controls the application of the notional Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the notional MRA that has yet to be applied at year end.

#### Capital Grants Unapplied Reserve

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure.

Note 6		Use	eable Reserv	es		Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2017/18 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
Adjustments to Revenue Resources Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs (Transferred to (or from) the Pensions Reserve)	(5,994)	-	-	-	-	5,994
Financial Instruments ( <i>Transferred to the Financial</i> Instruments Adjustments Account)	(580)	(78)	-	-	-	658
Council Tax and NDR ( <i>Transfers to or from</i> Collection Fund)	(2,948)	-	-	-	-	2,948
Holiday Pay ( <i>Transferred to the Accumulated</i> Absences Reserve)	(1,197)	-	-	-	-	1,197
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure ( <i>These Items are Charged to the</i> <i>Capital Adjustment Account</i> )	97,452	23,111	-	16,556	-	(137,119)
Sub Total – Adjustments to Revenue Resources	86,733	23,033	-	16,556	-	(126,322)
Adjustments Between Revenue and Capital Resources						
Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(2,399)	(7,237)	9,636	-	-	-
Administrative Costs of Non-Current Asset Disposals (Funded by a Contribution from the Capital Receipts Reserve)	-	239	(239)	-	-	-
Payments to the Government Housing Receipts Pool (Funded by a Transfer from the Capital Receipts Reserve)	1,678	-	(1,678)	-	-	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(4,379)	-	4,379	-	-
Statutory Provision for the Repayment of Debt (Transfer from the Capital Adjustment Account)	(5,968)	(2,029)	-	-	-	7,997
Capital Expenditure Financed from Revenue Balances ( <i>Transfer to the Capital Adjustment</i> <i>Account</i> )	(4,025)	(4,689)	-	-	-	8,714
Sub Total – Adjustments Between Revenue & Capital Resources	(10,714)	(18,095)	7,719	4,379	-	16,711
Adjustments to Capital Resources						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(3,116)	-		3,116
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(16,821)	-	16,821
Application of Capital Grants to Finance Capital Expenditure	(19,065)	-	-	-	(1,909)	20,974
Capital Grants Recognised, Not Yet Applied Use of Resources to Write Down Debt	(2,391)	-	- (3,985)	-	2,391	- 3,985
Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital Resources	-	-	159	-	_	(159)
Cash Payments in Relation to Deferred Capital Receipts	-	-	1	-	-	(1)
Sub Total – Adjustments to Capital Resources	(21,456)	-	(6,941)	(16,821)	482	44,736
	1					

Note 6		Us	eable Reserv	es		Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2016/17 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
Adjustments to Revenue Resources						
Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs ( <i>Transferred to</i> (or from) the Pensions Reserve)	5,235	-	-	-	-	(5,235)
Financial Instruments (Transferred to the Financial Instruments Adjustments Account)	(579)	(78)	-	-	-	657
Council Tax and NDR ( <i>Transfers to or from Collection Fund</i> )	(3,623)	-	-	-	-	3,623
Holiday Pay ( <i>Transferred to the Accumulated Absences Reserve</i> )	2,303	-	-	-	-	(2,303)
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure ( <i>These Items are Charged to the Capital</i> <i>Adjustment Account</i> )	53,853	(57,727)	-	14,457	-	(10,583)
Sub Total – Adjustments to Revenue Resources	57,189	(57,805)	-	14,457	-	(13,841)
Adjustments Between Revenue and Capital						
<b>Resources</b> Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(3,919)	(7,192)	11,111	-	-	-
Administrative Costs of Non-Current Asset Disposals (Funded by a Contribution from the Capital Receipts Reserve)	-	256	(256)	-	-	-
Payments to the Government Housing Receipts Pool (Funded by a Transfer from the Capital Receipts Reserve)	1,682	-	(1,682)	-	_	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(5,843)	-	5,843	-	-
Statutory Provision for the Repayment of Debt (Transfer from the Capital Adjustment Account)	(4,928)	(1,951)	-	-	-	6,879
Capital Expenditure Financed from Revenue Balances ( <i>Transfer to the Capital Adjustment Account</i> )	(97)	(4,346)	-	-	-	4,443
Sub Total – Adjustments Between Revenue & Capital Resources	(7,262)	(19,076)	9,173	5,843	-	11,322
Adjustments to Capital Resources						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(5,429)	-		5,429
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(21,190)	-	21,190
Application of Capital Grants to Finance Capital Expenditure	(20,158)	-	-	-	(2,602)	22,760
Capital Grants Recognised, Not Yet Applied	(1,246)	-	-	-	1,246	-
Use of Resources to Write Down Debt Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital	-	-	(5,987) 207	-		5,987 (207)
Resources Cash Payments in Relation to Deferred Capital	_	_	1	_		(1)
Receipts Sub Total – Adjustments to Capital Resources	(21,404)	-	(11,208)	(21,190)	(1,356)	55,158
Total Adjustments	28,523	(76,881)	(2,035)	(890)	(1,356)	52,639
	MIRS / EFA	MIRS / EFA	MIRS	MIRS	MIRS	MIRS

Adjustments between Funding and Accounting Basis per Directorate

	2017/18					
Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts	Adjustments for Capital Purposes (Note 1)	Net Change for the Pensions Adjustments (Note 2)	Other Differences (Note 3)	Total Adjustments	1	
	£000s	£000s	£000s	£000s	1	
People	17,422	(7,267)	(1,224)	8,931	1	
Place	19,259	(1,728)	10	17,541		
HRA	17,019	-	-	17,019		
Communities	3,048	(1,095)	68	2,021		
Public Health	-	(282)	33	(249)		
Core Services	2,635	(1,179)	(63)	1,393		
Corporate Services	224	(5,239)	(21)	(5,036)		
Net Cost of Services	59,607	(16,790)	(1,197)	41,620	<u>EF/</u>	
Other Operating Income & Expenditure	53,237	-	(658)	52,579	1	
Financing & Investment Income & Expenditure	-	10,796	(21,090)	(10,294)	i.	
Taxation & Non Specific Grant Income	(21,456)	-	(2,948)	(24,404)	i.	
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	91,388	(5,994)	(25,893)	59,501	<u>EF</u>	

	2016/17					
Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts	Adjustments for Capital Purposes (Note 1)	Net Change for the Pensions Adjustments (Note 2)	Other Differences (Note 3)	Total Adjustments		
	£000s	£000s	£000s	£000s	ļ	
					ļ	
People	9,851	(2,911)	2,249	9,189		
Place	17,282	(618)	8	16,672		
HRA	(64,236)	-	-	(64,236)		
Communities	2,456	(319)	10	2,147		
Public Health	-	(57)	30	(27)		
Core Services	12,108	(489)	18	11,637		
Corporate Services	480	(2,195)	(12)	(1,727)		
Net Cost of Services	(22,059)	(6,589)	2,303	(26,345)	<u>EFA</u>	
					-	
Other Operating Income & Expenditure	9,010	-	(657)	8,353		
Financing & Investment Income & Expenditure	-	11,824	(17,165)	(5,341)		
Taxation & Non Specific Grant Income	(21,404)	-	(3,621)	(25,025)		
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	(34,453)	5,235	(19,140)	(48,358)	<u>EFA</u>	

#### Note 1: Adjustments for Capital Purposes

Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line and for:

- **Other Operating Income & Expenditure** adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- **Financing & Investment Income & Expenditure** the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Taxation & Non-Specific Grant Income & Expenditure capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

#### Note 2: Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 *Employee Benefits* pension related expenditure and income:

- For **Net Cost of Services** this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- For **Financing & Investment Income & Expenditure** the net interest on the defined benefit liability is charged to the CIES.

# Note 3: Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- For **Financing & Investment Income & Expenditure** the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under **Taxation & Non-Specific Grant Income & Expenditure** represents the difference between what is chargeable under statutory regulations for Council Tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

# Note 7 – Transfers To / From Earmarked Revenue Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back to earmarked reserves to meet General Fund and HRA expenditure.

	e haite	Transfers Out 2016/17	Fransfers In 2016/17	Balance at 31 <sup>st</sup> March 2017	Transfers Out 2017/18	Transfers In 2017/18	Balance at 31 <sup>st</sup> March 2018
	Balance at 31 <sup>st</sup> March 2016	Fransfers Out 2016/17	Fransfers In 2016/17	3alance at 31⁵t March 2017	Fransfers Out 2017/18	Fransfers In 2017/18	3alance at 31 <sup>st</sup> March 2018
	n z s z n	Tra 20	Tra 20	n <u>z</u> aja B	Tra 20	Tra 20	B B B
General Fund :	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Earmarked Reserves :							
Capital Programme:	22 7 60	((7))	1 000	24.004	(1 450)		22 620
Glassworks Scheme	33,760	(676)	1,000	34,084	(1,456)	-	32,628
Future Council Priorities	9,088	(3,688)	18,182	23,582	(1,903)	8,161	29,840
People Directorate:							
School Balances	5,055	(5,055)	3,583	3,583	(3,583)	2,894	2,894
Centrally Retained DSG Budgets (SEND)	501	(501)	(1,626)	(1,626)	1,626	(5,178)	(5,178)
CCG Funding	2,600	(2,600)	850	850	(850)	169	169
Adult Social Care Investment		-	-	-	-	2,863	2,863
Other People Directorate Earmarkings	1,964	(1,444)	822	1,342	(822)	988	1,508
<u>Place Directorate:</u>	1,504	(1,111)	022	1,542	(022)	500	1,500
	1 620	(662)		067	(222)		624
Jobs & Growth Plan (Tranche 2)	1,630	(663)	-	967	(333)	-	634
Moorland Plastics	470	-	-	470	(470)	-	-
Waste Disposal - Transfer Loading Station	-	-	-	-	-	891	891
Other Place Directorate Earmarkings	650	(650)	2,191	2,191	(2,191)	1,742	1,742
Communities Directorate:							
Transformational Funding	1,990	(1,990)	219	219	(219)	97	97
Area Council Funding	1,820	(1,820)	1,379	1,379	(1,379)	1,145	1,145
Healthier Communities - Think Family	738	(738)	815	815	(815)	1,067	1,067
Libraries Review	-	(		-	(	1,000	1,000
Other Communities Directorate Earmarkings	1,280	(1,280)	1,128	1,128	(832)	1,996	2,292
5	1,200	(1,200)	1,120	1,120	(052)	1,990	2,292
Public Health Directorate:	1 000	(1.022)	0.40		(0.40)	1 0 0 0	1 0 6 0
Public Health Grant	1,932	(1,932)	848	848	(848)	1,868	1,868
Core Services Directorate:							
PFI / BSF Programme	6,445	(1,980)	735	5,200	(735)	1,569	6,034
Town Centre Management	-	-	-	-	-	1,000	1,000
Other Core Services Directorate Earmarkings	1,299	(1,299)	2,459	2,459	(2,459)	2,565	2,565
Corporate Earmarkings:	-			-			-
Future Council – Budget Mitigation	9,000	(2,000)	-	7,000	(1,000)	-	6,000
Future Council – Downsizing Costs	4,874	(3,785)	11,500	12,589	(2,589)	-	10,000
Future Council – Implementation	1,801	(1,500)	11,500	301	(301)	_	10,000
•						2 6 1 4	E 224
Insurance Fund Reserve	3,980	(483)	-	3,497	(787)	2,614	5,324
Invest to Improve Fund (Future Council	3,000	(255)	-	2,745	(1,189)	-	1,556
2020)				_,	(=,====)		_,
Pension Fund	6,500	(6,500)	-	-	-	-	-
MRP Future Years	-	-	-	-	-	2,356	2,356
Other Corporate Earmarkings	750	(750)	638	638	(638)	3,575	3,575
Sub Total – G/F Earmarked Reserves	101,127	(41,589)	44,723	104,261	(23,773)	33,382	113,870
			•				
Non-Earmarked Reserves :							
Minimum Working Balances (Contingency for							
Unforeseen Events)	15,000	-	-	15,000	-	-	15,000
In Year Surplus / (Deficit)	_	_	2,764	2,764	(2,764)	6,923	6,923
	-	-	2,704	2,704	(2,704)	0,923	0,923
Sub Total – G/F Non-Earmarked Reserves	15,000	-	2,764	17,764	(2,764)	6,923	21,923
Total – General Fund Reserves	116,127	(41,589)	47,487	122,025	(26,537)	40,305	135,793
Total General Fund Movement		5,8			13,7		Balance
							Sheet
<u> </u>		<u>EFA</u> / _	<u>111K5</u>		<u>EFA</u> / ]		SHEEL

	Balance at 31 <sup>st</sup> March 2016	Transfers Out 2016/17	Transfers In 2016/17	Balance at 31 <sup>st</sup> March 2017	Transfers Out 2017/18	Transfers In 2017/18	Balance at 31 <sup>st</sup> March 2018
Housing Revenue Account :	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Earmarked Reserves :</b> Revenue Contributions to Capital (RCCOs) Housing Growth Welfare Reform Impairment Higher Value Sales Levy Budget Developments 18-19 New Build Bungalows Support For the Council's Strategic Objectives	15,588 14,344 3,000 2,000 2,803 - - -	(2,196) - - (302) - -	- - - - - 3,557	13,392 14,344 3,000 2,000 2,501 - - 3,557	(4,085) (233) - (2,000) - - - (3,557)	- - - 500 2,306 -	9,307 14,111 3,000 - 2,501 500 2,306 -
Sub Total – HRA Earmarked Reserves	37,735	(2,498)	3,557	38,794	(9,875)	2,806	31,725
Non-Earmarked Reserves : General Contingency Unallocated Reserves Surplus / (Deficit)	3,598 - -	(98) - -	- -	3,500 - -	- - -	- 4,895 1,397	3,500 4,895 1,397
Sub Total – HRA Non-Earmarked Reserves	3,598	(98)	-	3,500	-	6,292	9,792
Total – HRA Reserves Total HRA Movement	41,333	(2,596)	<u>3,557</u>	42,294	(9,875)	9,098	<b>41,517</b> Balance
		EFA /	_		<u>EFA / </u>		Sheet

# Note 8 – Unusable Reserves

31 <sup>st</sup> March 2016 £000s	31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s	
80	40	Available for Sale Financial Instruments Reserve	-	1
57,329	122,498	Capital Adjustment Account	54,750	1
64	63	Deferred Capital Receipts Reserve	62	1
(12,903)	(12,246)	Financial Instruments Adjustment Account	(11,588)	1
(341,067)	(468,206)		(376,097)	1
99,230	179,857	Revaluation Reserve	197,637	1
(1,795)	(4,097)	Accumulated Absences Account	(2,900)	1
8,633	12,255	Collection Fund Adjustment Account	15,203	1
	,		-,	
(190,429)	(169,836)	Total Unusable Reserves	(122,933)	Balance Sheet

### Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve contains gains made by the Authority arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost; and
- Disposed of and the gains are realised.

2016/17		2017	7/18
£000s		£000s	£000s
80	Balance at 1 <sup>st</sup> April		40
-	Upward Revaluation of Investments		
(40)	Downward Revaluation in Investments not Charged to the Surplus/Deficit on the Provision of Services	-	
(40)			-
-	Accumulated Gains on Assets Sold and Maturing Assets Written Out to the Comprehensive Income & Expenditure Statement as Part of Other Investment Income	(40)	
-			(40)
40	Balance at 31 <sup>st</sup> March		-

### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as charges for depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to an historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1<sup>st</sup> April 2007, the date that the Revaluation Reserve was created to hold such gains.

<u>Note 6</u> provides details of the source of all transactions posted to the Account, apart from those involving the Revaluation Reserve.

016/17			/18
E000s		£000s	£000s
57,329	Balance at 1 <sup>st</sup> April		122,498
12,610 (807) (4,200) (18,185) <b>10,582)</b>	Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income & Expenditure Statement : - Charges for Depreciation & Impairment of Non-Current Assets - Amortisation of Intangible Assets - Revenue Expenditure Funded From Capital Under Statute - Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(69,537) (815) (3,226) (60,956)	(134,534
0,562)			(134,534)
9,269	Adjusting Amount Written Out to the Revaluation Reserve		5,340
(1,313)	Net Written Out Amount of the Cost of Non-Current Assets Consumed in Year		(129,194)
5,429 5,987 20,158 21,190 2,601 6,878 4,443 <b>66,686</b>	Capital Financing Applied in Year : - Use of the Capital Receipts Reserve to Finance New Expenditure - Use of the Capital Receipts Reserve to Write Down Debt Requirement - Capital Grants & Contributions Credited to the Comprehensive Income & Expenditure Statement That Have Been Applied to Capital Financing - Use of Major Repairs Reserve to Finance New Capital Expenditure - Application of Grants to Capital Financing From Capital Grants Unapplied Account - Statutory Provision for the Financing of Capital Investment Charged Against the General Fund & HRA Balances - Capital Expenditure Charged Against the General Fund & HRA Balances	3,116 3,984 19,065 16,821 1,909 7,996 8,714	61,605
- (204)	Movement in the Market Value of Investment Properties Debited / Credited to the Comprehensive Income & Expenditure Statement Receipts Received Relating to Loans, Advances & Investments Made By The Authority, Originally Funded From Capital Resources, Thus Reducing The Ongoing Requirement to Borrow	- (159)	
(204)			(159)
	Balance at 31 <sup>st</sup> March		54,750

### Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as useable for financing new capital expenditure until they are received. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2016/17		2017/18
£000s		£000s
64	Balance at 1 <sup>st</sup> April	63
-	Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	-
(1)	Transfer to the Capital Receipts Reserve Upon Receipt of Cash	(1)
63	Balance at 31 <sup>st</sup> March	62

### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Authority uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund balance in accordance with statutory arrangements for spreading the burden on Council Tax. The balance on the Account as at 31<sup>st</sup> March 2018 will be charged to the General Fund over the next 38 years.

2016/17	2017/1		7/18
£000s		£000s	£000s
(12,903)	Balance at 1 <sup>st</sup> April		(12,246)
- 657	Premiums Incurred in the Year & Charged to the Comprehensive Income & Expenditure Statement Proportion of Premiums Incurred in Previous Financial Years to be Charged Against the General Fund Balance in Accordance With Statutory Requirements	- 658	
657	Amount by Which Finance Costs Charged to the Comprehensive Income & Expenditure Statement are Different from Finance Costs Chargeable in the Year in Accordance with Statutory Requirements		658
(12,246)	Balance at 31 <sup>st</sup> March		(11,588)

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for postemployment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for postemployment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service. The liabilities recognised are updated to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed, as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension's Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2016/17 £000s		2017/18 £000s	
(341,067)	Balance at 1 <sup>st</sup> April	(468,206)	
(121,906)	Actuarial Gains or (Losses) on Pensions Assets & Liabilities	86,116	<u>CI&amp;ES</u>
(29,200)	Reversal of Items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement	(36,757)	
23,967	Employer's Pensions Contributions	42,750	
(468,206)	Balance at 31 <sup>st</sup> March	(376,097)	

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation or;
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1<sup>st</sup> April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2016/17		2017	/18	
£000s		£000s	£000s	
99,230	Balance at 1 <sup>st</sup> April		179,857	
185,374	Upward Revaluation of Assets	38,071		
(2,010)	Downward Revaluation of Assets & Impairment Losses Not Charged to the Surplus / Deficit on the Provision of Services	(9,079)		
(93,468)	Reversal Of Revaluation Loss (Net of Depreciation)	(3,290)		
89,896	Surplus or Deficit on Revaluation of Non-Current Assets Not Posted to The Surplus or Deficit on the Provision of Services		25,702	<u>CI8</u>
(4,613)	Difference Between Fair Value Depreciation & Historical Cost Depreciation	(5,757)		
-	Revaluation Reserve Balances of Investment Properties Written Out on Transfer of Asset Category	-		
(4,656)	Accumulated Gains on Assets Sold or Scrapped	(2,165)		
(9,269)	Amount Written Off to the Capital Adjustment Account		(7,922)	
179,857	Balance at 31 <sup>st</sup> March		197,637	

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31<sup>st</sup> March 2018. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfer to or from the Account.

2016/17	201		/18
£000s		£000s	£000s
(1,795)	Balance at 1 <sup>st</sup> April		(4,097)
1,795 (4,097)	Settlement or Cancellation of Accrual Made at the End of the Preceding Year Amounts Accrued at the End of the Current Year	4,097 (2,900)	
(2,302)	Amount By Which Officer Remuneration Charged to the Comprehensive Income & Expenditure Statement on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance With Statutory Requirements		1,197
(4,097)	Balance at 31 <sup>st</sup> March		(2,900)

#### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2016/17		2017/18	
£000s		£000s	
8,633	Balance at 1 <sup>st</sup> April	12,255	
3,622	Amount By Which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements	2,948	
12,255	Balance at 31 <sup>st</sup> March	15,203	Collection Fund

# NOTES PRIMARILY RELATING TO THE COMPREHENSIVE INCOME & EXPENDITURE STATEMENT

### Note 9 – Expenditure & Income Analysed By Nature

The Authority's expenditure and income is analysed as follows:

Evnenditure / Income	2016/17	2017/18
Expenditure / Income	£000s	£000s
Expenditure:		
Employee Benefits Expenses	186,992	165,779
Other Services Expenses	328,344	306,803
Support Service Recharges	-	-
Exceptional Item – Revaluation of Housing Stock *	(86,281)	-
Depreciation, Amortisation, Impairment	78,708	76,163
Interest Payments	54,638	51,613
Precepts & Levies	471	468
Payments to Housing Capital Receipts Pool	1,682	1,678
Write Out NBV Relating to the Disposal of Assets	18,185	60,956
Total Expenditure	582,739	663,460
Income:		
Fees, Charges & Other Service Income	(146,089)	(135,484)
Interest & Investment Income	(625)	(781)
Income From Council Tax & Non-Domestic Rates	(109,047)	(111,688)
Government Grants & Contributions	(371,338)	(359,600)
Sale Proceeds Relating to the Disposal of Assets	(10,857)	(9,397)
Total Income	(637,956)	(616,950)
Surplus or Deficit on the Provision of Services	(55,217)	46,510
	<u>CI&amp;ES</u>	<u>CI&amp;ES</u>

\* During the 2016/17 financial year, there was a change to the regional factor applied to the Authority's housing stock as stipulated by Government which resulted in large revaluation gains on housing stock. The negative figure in 2016/17 for Depreciation, Amortisation & Impairment is a result of this. <u>Note 10</u> explains the change in more detail.

#### Segmental Expenditure & Income

Income from fees and charges received on a segmental basis is analysed below:

Fees, Charges & Other	2016/17	2017/18
Service Income:	£000s	£000s
People	(19,940)	(9,882)
Place	(16,414)	(15,312)
HRA	(73,388)	(72,243)
Communities	(3,405)	(7,919)
Public Health	(37)	(202)
Core Services	(26,652)	(23,491)
Corporate Services	(6,253)	(6,434)
Total Income Analysed on a Segmental Basis	(146,089)	(135,483)

### Note 10 – Material Items of Income and Expense & Exceptional Items

In line with the Authority's accounting policies, this note identifies any material items of income or expense that occurred during 2017/18, defined as any individual transaction exceeding £10 Million to / from a single vendor or customer.

For the purposes of this note, there were no material items of income or expense during 2017/18.

Exceptional items are items of income or expenditure which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly. All exceptional items are shown separately on the face of the Comprehensive Income & Expenditure Statement.

The exceptional items within the 'Other Operating Income & Expenditure' section of the <u>Comprehensive Income &</u> <u>Expenditure Statement</u> relate solely to the transfer of the Authority's maintained schools to Academy status (see arrangements at <u>Note 26</u>). The amounts written out of the Authority's Balance Sheet are as follows:

2016/17	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total	
Assets Relating To:	£000s	£000s	£000s	
Ward Green Primary	3,366	8	3,374	
Wellgate Primary	2,756	3	2,759	
Kexbrough Primary	2,171	-	2,171	
Doncaster Road Primary	1,448	-	1,448	
Total	9,741	11	9,752	CI&ES

2017/18	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total	
Assets Relating To:	£000s	£000s	£000s	
Worsborough Bank End Primary	1,590	2	1,592	
Netherwood ALC	49,233	-	49,233	
Hunningley Primary	3,071	-	3,071	
Total	53,894	2	53,896	CI&ES

Increase in Regional Discount Factor Relating to Valuation of Council Dwellings - 2016/17

The exceptional items within the 'Net Cost of Services' section of the <u>Comprehensive Income & Expenditure Statement</u> relate to the change to the regional factor applied to the Authority's housing stock as stipulated by Government.

Under RICS valuation rules, the valuation of the vacant possession value of local authority dwellings assets should be adjusted to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The method in which this is done is to apply a regional discount factor to the gross valuation. Up to and including 2015/16, this regional discount factor for Yorkshire & Humber was 31%. During 2016/17, that regional factor was increased to 41% which has resulted in a significant increase in the valuations of the Council's dwellings.

This change has resulted in exceptional items through the Comprehensive Income & Expenditure Statement relating to reversals of prior year revaluation losses. The Accounting Code of Practice dictates that any revaluation gain must be used to offset previous revaluation losses taken through the Comprehensive Income & Expenditure Statement in prior years.

The Housing Revenue Account <u>Note B</u> and <u>Note G</u> explain this further.

### Note 11 – Trading Operations

The Authority has established a number of trading units where the service manager is required to operate in a commercial environment and balance their budget by generating income from other parts of the Authority or other organisations. Details of those units are as follows:

2016/17		Trading Service		2017/18	
£000s	£000s	Trading Service		£000s	£000s
(1,026)			Turnover	(1,084)	
594	(432)	Waste & Recycling	Expenditure (Surplus)/Deficit	658	(426)
	()		(Surplus)/ Denet		(,
(9,921)			Turnover	(10,555)	
8,927	(004)	Engineering Services	Expenditure	8,291	(2.264)
	(994)		(Surplus)/Deficit		(2,264)
(4,413)			Turnover	(5,831)	
8,777		Building Services	Expenditure	11,990	
	4,364		(Surplus)/Deficit		6,159
(1,923)			Turnover	(2,010)	
3,646		Fleet Services	Expenditure	3,668	
	1,723		(Surplus)/Deficit		1,658
(3,929)			Turnover	(3,949)	
3,745		Schools Catering	Expenditure	3,650	
	(184)		(Surplus)/Deficit		(299)
(1,477)			Turnover	(1,386)	
7,502		Information Services (Other)	Expenditure	6,908	
	6,025		(Surplus)/Deficit		5,522
(1,205)			Turnover	(1,151)	
1,033		Markets	Expenditure	1,042	
	(172)		(Surplus)/Deficit		(109)
(1,768)			Turnover	(1,667)	
3,345		Neighbourhood Services	Expenditure	3,457	
	1,577		(Surplus)/Deficit		1,790
(14,275)			Turnover	(13,014)	
18,172		The Consolidated Results of	Expenditure	14,182	
	3,897	the Other Trading Units	(Surplus)/Deficit		1,168
(39,937)		TOTALS	Turnover	(40,647)	
55,741			Expenditure	53,846	
	15,804	Net (Surplus) / Deficit on Tr	ading Operations		13,199

During 2016/17, the Authority changed the way in which it reported to Cabinet as part of the quarterly budget monitoring reports. The decision was made to focus purely on controllable income and expenditure to ensure that budget managers are held accountable for the areas that they control. One of the key changes to facilitate this was to cease making non controllable internal recharges to other areas of the Authority.

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of the Authority's services to the public (e.g. refuse collection), whilst others are support services to those services (e.g. Information Services). The internal expenditure of these operations is allocated or recharged to headings in the Net Cost of Services. Only a residual amount of the net surplus / deficit on trading operations is charged as Financing and Investment Income and Expenditure (see <u>Comprehensive Income & Expenditure Statement</u>) relating to trading with external organisations:

2016/17 £000s		2017/18 £000s
15,804	Net Deficit on Trading Operations	13,199
1,481	Services to the Public Included in the Net Cost of Services	2,249
(18,443)	Support Services Recharged to Net Cost of Services	(16,194)
(1,158)	Net Deficit / (Surplus) Posted to Financing & Investment Income & Expenditure	(746)

# Note 12 – Impairment / Revaluation Losses

During 2017/18, the Authority has recognised revaluation losses of £8.858M (£4.590M in 2016/17) through the Comprehensive Income & Expenditure Statement as shown below:

2016/17 £000s	Asset Categories:	2017/18 £000s
	Charged to Net Cost of Services:	
-	Council Dwellings	-
4,561	Other Land & Buildings	8,529
29	Surplus Assets	329
-	Assets Held for Sale	-
4,590	Total Charged to Net Cost of Services	8,858
_	Charged to Financing & Investment Income & Expenditure: Investment Properties	_
-	Total Charged to Financing & Investment Income & Expenditure	-
4,590	Total Charged to Comprehensive Income & Expenditure Statement	8,858

### <u>Note 13 – Pooled Budgets</u>

Children & Young People Service Aligned Budget Arrangement

The Authority has continued with the Children & Young People service aligned budget arrangement with Barnsley Clinical Commissioning Group (BCCG) which applies the flexibilities under Section 75 of the NHS Act, through a formal partnership agreement, hosted by the Authority.

The aligned budget arrangement has been subsumed within the Children's Trust arrangement and is managed by the Executive Commissioning Group (ECG), which is a sub-body of the Trust Executive Group (TEG).

The ECG, on behalf of the TEG, agrees the respective aligned budgets of both organisations and the funding allocations for the provision of integrated social & community health care services.

2016/17 Total £000s		People Directorate £000s	Revenue Account £000s	2017/18 Total £000s
	Value of Aligned Budgets:			
	Opening Balance at 1 <sup>st</sup> April			
(6,245)	BCCG	(6,328)	-	(6,328)
(26,144)	Barnsley MBC	(30,128)	-	(30,128)
(32,389)	Total	(36,456)	-	(36,456)
	Value of Commissioned Services:			
4,353	SWYPFT*	4,017	-	4,017
26,574	Barnsley MBC	30,918	-	30,918
1,462	BCCG	1,521	-	1,521
3,190	Balance on Revenue Account	-	(909)	(909)
35,579	Total	36,456	(909)	35,547
3,190	Balance as at 31 <sup>st</sup> March	-	(909)	(909)

\*SWYPFT – South & West Yorkshire Partnership Foundation Trust.

2016/17 Total £000s		2017/18 Total £000s
	Distribution of Over /(Under) Spend:	
(567)	BCCG	(474)
3,757	Barnsley MBC	(435)
3,190	Total	(909)

### Income & Expenditure Account

2016/17 Total £000s		2017/18 Total £000s
(327) (32,062) -	Income from Pooled Budget: Balance Brought Forward Pooled Budget Income Other Funding	(62) (36,393) -
(32,389)	Total	(36,455)
895 30,269 4,353	<b>Provider Expenditure:</b> Barnsley CCG Barnsley MBC (CYP&F / PH) SWYPFT	1,047 30,482 4,017
35,517	Total	35,546
3,128	Over / (Under) Spend	(909)
62	Ring-Fenced & Carried Forward	-
3,190	NET EXPENDITURE	(909)

### **Governance Arrangements**

The changing architecture of the NHS, particularly with the demise of the PCT has led to some changes in the Children Services partnership arrangements in Barnsley. The decision was made in 2013/14 to move from a pooled budget arrangement to one of alignment, underpinned by principles of partnership working and service integration at point of delivery. From a financial viewpoint, the move to aligned budgets does not pose any significant financial risk to the Authority as the funding / budget arrangement in the past is clearly separated and reflects the statutory functions of both organisations. The following are some of the structural changes to the arrangements:

- 1. BMBC will continue to act as the lead commissioner for all community health services (on behalf of the NHS Barnsley Clinical Commissioning Group (CCG)).
- Children's community health services are delivered by South West Yorkshire Partnership NHS Foundation Trust (SWYPFT) under contract with clear accountability (in terms of performance and clinical risk) to the CCG for delivering improved outcomes. These health services include Children and Adolescent Mental Health Services (CAMHS), Children's Therapy (including physiotherapy, occupational and speech & language therapies), etc.

### The Better Care Fund Pooled Arrangement

The CCG has entered into a 'pooled' budget arrangement with Barnsley Metropolitan Borough Council (BMBC) with effect from 1 April 2015. The aims of the BCF are to improve outcomes for the population of Barnsley by improving integration of health and social care services. This was underpinned by a Section 75 agreement between the commissioners. Governance arrangements are in place through the Barnsley Health and Wellbeing Board. The CCG is the host organisation of the pooled arrangement during the 2017/18 financial year. A summary of the pooled budget is shown below:

2016/17 £000s	BCF Pooled Account	2017/18 £000s
-	Balance as at 1 <sup>st</sup> April	-
(18,263) (2,331)	<b>Contribution to the BCF Pool:</b> Barnsley Clinical Commissioning Group Barnsley Metropolitan Borough Council	(18,590) (9,348)
(20,594)	Total	(27,938)
8,323 12,271	Value of Commissioned Services: Barnsley Clinical Commissioning Group Barnsley Metropolitan Borough Council	8,676 16,486
20,594	Total	25,162
-	Balance as at 31 <sup>st</sup> March	(2,776)

### Explanation of Above Tables

- **Value of Aligned Budgets** Represents the resources made available by both organisations to the arrangement from which services are commissioned.
- Value of Commissioned Services Represents the value of the various services commissioned from the arrangement or pool resources and forms the budget figures against the individual client groups in the Income and Expenditure Account. This table also brings in any over or under-spends from the Income and Expenditure Account.
- Balance at 31<sup>st</sup> March 2018 Represents the net shortfall of funding across the pool, based on actual
  expenditure incurred against the resources made available by both organisations.
- **Distribution of Over-spend** Represents the additional contribution required from both organisations in order to fund the over-spend and hence balance the pool.
- **Income and Expenditure Account** Represents the value of services commissioned from the pool (budget) and the actual costs incurred by the providers in delivering those services, resulting in a net over / under-spend across the pool. This net over / under-spend is reflected in the Services Commissioned from Pooled Budget table.

# <u> Note 14 – Members' Allowances</u>

The Authority paid the following amounts to members of the Authority during the year:

2016/17 £000s		2017/18 £000s
691 239 11	Basic Allowances Special Responsibility Allowances Expenses	696 241 10
941	Total	947

### Note 15 – Officers' Remuneration & Exit Packages

The table below sets out the remuneration disclosures for Senior Officers of the Authority (as defined in Local Authority Accounting Panel Bulletin 85) whose salary is equal to or more than £50,000 per year:

	2017/18						
Post	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration		
	£000s	£000s	£000s	£000s	£000s		
Diana Terris – Chief Executive	156	-	1	23	180		
Rachel Dickinson - Executive Director – People	137	-	1	20	158		
Executive Director – Place	120	-	1	18	139		
Executive Director – Communities	116	-	-	17	133		
Executive Director – Public Health	105	-	-	15	120		
Executive Director – Core Services	116	-	2	17	135		
Former Director – Finance, Assets & IT A	-	-	-	146	146		
Former Director – Human Resources, Performance & Communications A	-	-	-	12	12		

### Notes:

**A** The payments in 2017/18 relates to the former post holders' pension strain costs due in year as a result of vacating their post during 2016/17.

	2016/17						
Post	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration		
	£000s	£000s	£000s	£000s	£000s		
Diana Terris – Chief Executive	155	-	1	20	176		
Executive Director – People	125	-	1	16	142		
Executive Director – Place	121	-	2	16	139		
Executive Director – Communities	109	-	-	14	123		
Executive Director - Public Health	104	-	-	15	119		
Executive Director – Core Services	105	-	-	14	119		
Frances Foster - Director - Finance, Assets & IT ${\bf A}$	125	92	-	89	306		
Julia Bell - Director – Human Resources, Performance & Communications <b>B</b>	79	82	-	27	188		

### Notes:

**B** Post holder left their post on 31st December 2016. Pension contributions for the year include pension strain costs of £17k.

The number of other employees whose remuneration, excluding pension contributions, was  $\pounds$ 50,000 or more, in bands of  $\pounds$ 5,000, is shown in the table below. The total number of employees falling within the various bands is affected by termination / redundancy payments made to certain employees who left the Authority during the year (in accordance with the Authority and Pension Authority's retirement schemes).

A Post holder left their post on 31st March 2017. Pension contributions for the year include pension strain costs of £72k. The salary cost includes £20k honoraria for the post holder's duties with SIGOMA.

Payments ( Equal Pay	ding One Off Redundancy, Claims, and ses etc.)	Salary Only		Total Including One Off Payments (Redundancy, Equal Pay Claims, and Expenses etc.)		Salary Only
2016/17 Council Officers Total	2016/17 Schools Total	2016/17 Council Officers Total	Remuneration Band	2017/18 Council Officers Total 2017/18 Schools Total		2017/18 Council Officers Total
28	26	18	£50,000 - £54,999	25	23	19
16	22	15	£55,000 - £59,999	19	22	28
11	13	6	£60,000 - £64,999	4	12	7
8	4	6	£65,000 - £69,999	10	6	9
9	11	8	£70,000 - £74,999	14	9	10
-	3		£75,000 - £79,999	7	3	7
6	2	7	£80,000 - £84,999	3	1	4
3	-	-	£85,000 - £89,999	1	2	3
-	-	-	£90,000 - £94,999	4	-	-
-	1	-	£95,000 - £99,999	-	1	-
-	2	-	£100,000 - £119,999	4	1	-
-	1	-	£120,000 - £124,999	-	1	-
-	-	-	£125,000 - £134,999	-	1	-
81	85	60		91	82	87

The numbers of exit packages with total cost per band and total cost of the redundancies and other departures are set out in the table below:

Exit Package Cost Band	Numl	ber of		r of Other Total Number of Exit artures Packages		Total Cost of Exit Packages		
EXIL PACKAGE COST BAIL	Redund	lancies	Depa	lures	Pack	ages	£000s	£000s
	2016/17	2017/18	2016/17	2017/18	2016/17	2017/18	2016/17	2017/18
£0 - £20,000	51	57	22	13	73	70	486	663
£20,001 - £40,000	3	5	3	6	6	11	149	289
£40,001 - £60,000	-	-	-	2	-	2	-	103
£60,001 - £80,000	-	-	-	1	-	1	-	62
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,001 - £150,000	-	-	-	-	-	-	-	-
Total Number of Exit	54	62	25	22	79	84		
Packages			_					
Total Cost Included In Bandings				635	1,117			
Add: Amounts Provided For in CI&ES Not Included In Bandings				-	-			
				Total Cost	<b>Included In</b>	The CI&ES	635	1,117

The exit packages relating to Senior Officers are not included in the exit packages table above as they are shown in the Senior Officers table.

# Note 16 – External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

2016/17 £000s		2017/18 £000s
136 22	Fees Payable to KPMG LLP With Regard to External Audit Services Carried Out by the Appointed Auditor for the Year Fees Payable to KPMG LLP for the Certification of Grant Claims and Returns for the Year Fees Payable in Respect of Other Services Provided by KPMG	136
11 169	LLP During the Year Sub Total – Audit Fees Payable to KPMG LLP	8 <b>161</b>
17	Fees Payable in Respect of Other Services Provided by Other Audit Companies	(20)
186	Total	141

### Note 17 – Grant Income Recognised Through The Comprehensive Income & Expenditure Statement

All specific income relating to grants, contributions and donations that are significant in value are listed individually in the table below:

2016/17 £000s		2017/18 £000s
(34,560) (26,655) (1,994) (18,767) (2,637)	Section 31 Grant – SBRR	(25,261) (30,342) (2,354) (18,367) (3,089)
(84,613)	Total	(79,413)
(73,158) (107,110) (32,195) (1,980) (17,888) (31,996) (19,204)	Dedicated Schools Grant PFI Grant Education Support Grant Public Health Grant	(67,223) (100,026) (32,195) (494) (17,447) (40,345) (19,470)
(283,531)	Total	(277,200)

### Note 18 – Dedicated Schools Grant

The Authority's expenditure on schools is funded by grant monies (the Dedicated Schools Grant – DSG) provided by the Department for Education. DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools' Budget. The Schools' Budget includes elements for a range of educational services provided on an Authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school. Over and under spends on the two elements are required to be accounted for separately.

Details of the deployment of DSG receivable are as follows:

2016/17			2017/18	
Total		Central Expenditure	Individual Schools' Budget (ISB)	Total
£000s		£000s	£000s	£000s
(158,720) 51,468	Final DSG for 2017/18 before academy recoupment Academy Figure Recouped for 2017/18			(164,286) 63,730
(107,252)	Total DSG After Academy Recoupment For 2017/18			(100,556)
(500)	Plus: Brought Forward From 2016/17 Less: Carry Forward To 2018/19 Agreed in Advance			1,626
(107,752)	Agreed Initial Budgeted Distribution in 2016/17			(98,930)
-	In Year Adjustments			505
(107,752)	Final Budgeted Distribution For Year			(98,425)
16,681 93,697 (1,000)	Less Actual Central Expenditure Less Actual ISB Deployed To Schools Plus Local Authority Contribution For Year	19,769 - -	- 84,834 (1,000)	19,769 84,834 (1,000)
1,626	Total Carry Forward To Following Year	19,769	83,834	5,178

# Note 19 – Related Parties

The Authority is required to disclose material transactions with related parties which are defined as bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have been able to limit another party's ability to bargain freely with the Authority.

### The Public Sector

### <u>Central Government</u>

Central Government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions with other parties (e.g. Council Tax bills, housing benefits). Grants received from Government Departments are set out in the subjective analysis in <u>Note 9</u>. Grant receipts outstanding at  $31^{st}$  March 2018 are shown in <u>Note 33</u> and Grants recognised through the Comprehensive Income & Expenditure statement during the year are shown in <u>Note 17</u>.

#### Local Authorities

All local authorities are subject to common control by Central Government. They often work in partnership with each other to provide services to the public. The Authority has a number of specific relationships / partnerships with different local authorities including where it is a member of a City Region and other joint authorities such as South Yorkshire Fire & Rescue Authority, South Yorkshire Police & Crime Commissioner, and South Yorkshire Pensions Authority.

#### NHS Bodies

The Authority has pooled budget arrangements with NHS Barnsley Clinical Commissioning Group (CCG) for both the provision of Children's Care Services within Barnsley and the Better Care Fund (BCF). Transactions and balances outstanding specifically related to the pooling arrangements are detailed in <u>Note 13</u>.

### Related Individuals

#### <u>Members</u>

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2017/18 is shown in <u>Note 14</u>.

During 2017/18, no works or services were commissioned from companies with which a Member had an interest.

#### Senior Officers

Senior Officers within the Authority's Senior Management Team (SMT) are responsible for ensuring that policies approved and decisions made by members are implemented effectively. The remuneration of senior officers is shown in <u>Note 15</u>.

During 2017/18, no senior officers of the Authority have declared a material interest in any companies.

### Subsidiaries

The Authority has interests in a number of wholly owned subsidiaries, details of which are shown below:

#### Berneslai Homes Ltd

Berneslai Homes Ltd is an Arm's Length Management Organisation responsible for managing homes on behalf of the Authority. Specifically, it is responsible for managing all the landlord services for the Authority's 18,501 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Berneslai Homes Ltd is an independent company committed to working in partnership with the Authority and the communities in which it works to deliver high quality housing services to local people. The company came into existence in December 2002 and is a wholly owned subsidiary of the Authority but overseen by a Board of Directors rather than a Committee of the Authority.

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes. The actuary has assessed this deficit at  $\pounds 23.969M$  as at  $31^{st}$  March 2018 ( $\pounds 32.959M$  as at  $31^{st}$  March 2017). However, as the Authority considers it unlikely that this guarantee will be exercised, the  $\pounds 23.969M$  is disclosed as a contingent liability in the Authority's own accounts.

The Authority's group accounts consolidate Berneslai Homes' financial position into the overall group position.

The latest two sets of Berneslai Homes' financial statements are summarised below:

2016/17 £000s	2017/18 £000s
(36,167)	(35,348)
35,490	36,297
(677)	949
	<b>£000s</b> (36,167) 35,490

Balance Sheet:	2016/17 £000s	2017/18 £000s
Assets	15,063	17,375
Liabilities	(37,012)	(28,354)
Net Assets	(21,949)	(10,979)
Retained Surplus / (Deficit)	11,010	12,990
Pension Deficit	(32,959)	(23,969)
Net Reserves	(21,949)	(10,979)

An analysis of both Berneslai Homes' income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

Related Party Transactions:	2016/17 £000s	2017/18 £000s
Income	(35,890)	(35,260)
Expenditure	5,480	4,759
Assets	4,527	4,937
Liabilities	(359)	(996)

Further information regarding Berneslai Homes Ltd can be found at this Companies House link.

#### BMBC Services Ltd

BMBC Services Ltd is a 100% wholly owned subsidiary of the Authority that commenced trading in September 2014.

The latest two sets of BMBC Services Ltd's financial statements are summarised below:

Profit / Loss Account:	2015/16 (Sept 2015 – Mar 2016) * £000s	2016/17 (Apr 2016 – Mar 2017) * £000s
Income	(1,880)	(2,932)
Expenditure	1,842	2,522
(Profit) / Loss	(38)	(410)

\* The first year of trading commenced in September 2014 with the financial year September to August for this first year. For 2015/16, the company changed its financial year to April to March, which meant a 7 month period for 2015/16, between September to March. From 2016/17, the financial year is April to March.

Balance Sheet:	2015/16 (31 <sup>st</sup> March 2016) £000s	2016/17 (31 <sup>st</sup> March 2017) £000s
Assets	2,642	1,158
Liabilities	(2,486)	(593)
Net Assets	156	565
Retained Surplus / (Deficit)	156	565
Net Reserves	156	565

An analysis of both BMBC Services Ltd's income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

Related Party Transactions:	2015/16 £000s	2016/17 £000s
Income	(208)	(180)
Expenditure	705	2,407
Assets	208	9
Liabilities	(644)	(451)

Further information regarding BMBC Services Ltd can be found at this Companies House link.

# Independent Living at Home (Barnsley) Ltd

Independent Living at Home (Barnsley) Ltd is a 100% wholly owned subsidiary of the Authority that commenced trading in February 2015.

The Company ceased trading on 30<sup>th</sup> September 2017 and final accounts for the 18 month period April 2016 to September 2017 are currently being compiled.

The latest two sets of Independent Living at Home (Barnsley) Ltd's financial statements are summarised below:

Profit / Loss Account:	2014/15 (Jul 2014 - Jul 2015) * £000s	2015/16 (Aug 2015 - March 2016) * £000s		
Income	(1,074)	(2,113)		
Expenditure	1,169	2,869		
(Profit) / Loss	95	756		

\* The first accounting period was the 12 month period from date of inception (July 2014) to July 2015. For 2015/16, the company changed its financial year to April to March, which meant a 8 month period for 2015/16, between August to March. In 2016/17, as the company has ceased trading, the financial year is April to September.

Balance Sheet:	2014/15 31 <sup>st</sup> July 2015 £000s	2015/16 31 <sup>st</sup> March 2016 £000s
Assets	683	1,125
Liabilities	(707)	(1,765)
Net Assets	(24)	(640)
Retained Surplus / (Deficit)	(24)	(640)
Pensions Deficit	(508)	(686)
Net Reserves	(532)	(1,326)

An analysis of both Independent Living at Home (Barnsley) Ltd's income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

Related Party Transactions:	2014/15 £000s	2015/16 £000s
Income	(826)	(1,581)
Expenditure	-	367
Assets	238	542
Liabilities	(246)	(603)

Further information regarding Independent Living at Home (Barnsley) Ltd can be found at this Companies House link.

### Joint Ventures

The joint ventures that the Authority is party to are not consolidated into neither the Authority's single entity nor its group accounts.

### Oakwell Community Assets Ltd (OCAL)

The company was incorporated on 30<sup>th</sup> September 2003, but started trading under its present name in October 2003. The main activities of the company relate to the purchase of land and buildings at Oakwell which are subsequently leased to Barnsley Football Club 2002 Ltd. The joint venture company is jointly owned by the Authority and the Cryne Family, each owning 50% of the share capital of the company.

### Further information regarding Oakwell Community Assets Ltd can be found at this Companies House link.

### NPS Barnsley Ltd

The company began trading in January 2011. The main activity of the company is to provide property and procurement services on behalf of the Authority. The joint venture company is jointly owned by the Authority (20%) and NORSE property services (80%).

### Further information regarding BMBC Services Ltd can be found at this Companies House link.

### **Other Arrangements:**

#### Agency Arrangements

The Authority also acts as an agent for other Government departments, local precepting authorities and Local Parish Councils, in the collection of Council Tax and National Non-Domestic Rates. The expenditure incurred and income received in relation to these arrangements is shown within the <u>Collection Fund Statement</u>.

# **NOTES PRIMARILY RELATING TO THE BALANCE SHEET**

# Note 20 – Property, Plant and Equipment

2017/18	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Cost or Valuation								
At 1 <sup>st</sup> April 2017	561,313	434,314	13,881	337,338	-	5,559	1,352,405	157,581
		7 407	4 9 4 9	11.100	1 5 0 0 0		20.050	
Additions / Enhancements	35	7,497	4,049	11,468	15,909	-	38,958	
Additions / Enhancements – Non- Value Adding	18,117	8,737	-	-	-	-	26,854	
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	311	3,180	-	-	-	458	3,949	(2,647)
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	1,018	(6,341)	-	-	-	(244)	(5,567)	(7,905)
Impairments – Non-Value Adding Expenditure	(18,117)	(8,737)	-	-	-	-	(26,854)	
De-recognition – Disposals	(6,262)	(61,156)	(4,747)	(2,302)	-	(156)	(74,623)	(54,475
Assets Reclassified (To) / From Held for Sale	-	3	-	-	-	(2,903)	(2,900)	
Transfer	2,160		-	-	-	2,190		
At 31 <sup>st</sup> March 2018	558,575	373,147	13,183	346,504	15,909	4,904	1,312,222	92,554
Accumulated Depreciation								
At 1 <sup>st</sup> April 2017	(13,557)	(34,084)	(9,120)	(88,500)	-	(270)	(145,531)	(13,684)
Depreciation Charge	(15,838)	(12,516)	(2,829)	(8,079)	-	(22)	(39,284)	(3,210
Depreciation Written Out to the	13,584					270		3,729
Revaluation Reserve								
De-recognition – Disposals	268	6,614	4,745	2,302	-	2	13,931	5,243
Transfers At 31 <sup>st</sup> March 2018	(29) (15,572)	29 ( <b>31,484)</b>	(7,204)	(94,277)	-	(20)	(148,557)	(7,924
Net Book Value	(13,372)	(51,404)	(,,204)	(54,277)		(20)	(1-0,557)	
At 31 <sup>st</sup> March 2017	547,756	400,230	4,761	248,838	-	5,289	1,206,874	143,897
At 31 <sup>st</sup> March 2018	543,003	341,663	5,979	252,227	15,909	4 884	1,163,665	84,630
	<b>Balance</b>	Balance	Balance	<b>Balance</b>	<b>Balance</b>	<b>Balance</b>	Balance	34,030
	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	

Comparative Movements in 2016/17	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
Cost or Valuation	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
At 1 <sup>st</sup> April 2016	414,124	434,328	16,359	325,113	5,334	1,545	1,196,803	155,385
Additions / Enhancements	1,588	9,387	1,558	14,485			27,018	
Additions / Enhancements – Non-			1,550	14,405	-	-	27,018	
Value Adding	22,876	13,765	-	-	-	-	36,641	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	61,640	5,549	-	-	-	332	67,521	196
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	86,281	2,550	-	-	-	46	88,877	2,000
Impairments – Non-Value Adding Expenditure	(22,876)	(13,765)	-	-	-	-	(36,641)	-
De-recognition – Disposals	(6,520)	(14,324)	(4,036)	(2,260)	-	(174)	(27,314)	-
Assets Reclassified (To) / From Held						(500)	(500)	_
for Sale						. ,	, ,	
Transfer	4,200		-	-	(5,334)	4,310		-
At 31 <sup>st</sup> March 2017	561,313	434,314	13,881	337,338	-	5,559	1,352,405	157,581
Accumulated Depreciation								
At 1 <sup>st</sup> April 2016	(11,370)	(35,907)	(9,990)	(82,809)	-	(44)	(140,120)	(11,343)
Depreciation Charge	(13,835)	(12,569)	(3,154)	(7,951)		(271)	(37,780)	(3,835)
Depreciation Written Out to the	11,395	10,452	-	-	-	546	22,393	1,494
Revaluation Reserve De-recognition – Disposals	279	3,413	4,024	2,260			9,976	
Transfers	(26)	527	4,024	2,200		(501)		
At 31 <sup>st</sup> March 2017	(13,557)		(9,120)	(88,500)	_		(145,531)	(13,684)
Net Book Value	(	(		(		(	(	(10/00 1)
At 31 <sup>st</sup> March 2016	402,754	398,421	6,369	242,304	5,334	1,501	1,056,683	144,042
At 31 <sup>st</sup> March 2017	547 750	400 220	1 761	240 020		E 200	1 206 974	142 907
AUSI March 2017	547,756 Balance	400,230 Balance	4,761 Balance	248,838 Balance	- Balance	5,289 Balance	<b>1,206,874</b> Balance	143,897
	Sheet	<u>Sheet</u>	<u>Sheet</u>	<u>Sheet</u>	Sheet	Sheet	Sheet	
	Jieet	JIEEL	JIEEL	JIEEL	JIEEL	JIEEL	JICCL	

# **Depreciation:**

Please see <u>Note 1</u>, the Statement of Accounting Policies for details regarding depreciation methods and the useful lives of each asset type.

### **Capital Commitments:**

At 31<sup>st</sup> March 2018, the Council had contractually committed to £47.631M of capital works within its capital programme. The corresponding amount contractually committed as at 31<sup>st</sup> March 2017 was £60.959M. The major commitments are:

- Town Centre Regeneration £32.893M;
- M1 Junction 36 Phase 1 £6.856M;
- HRA Kier Contract £3.532M; and
- Other £4.350M.

### **Effects of Changes in Estimates:**

There have been no changes to the depreciation methodologies used during 2017/18.

### **Revaluations:**

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value, is revalued at least every five years. All valuations are certified by Tim Hartley, MRICS (Strategic Asset Manager), an employee of the Authority.

The basis for valuation is set out in <u>Note 1</u> – Statement of Accounting Policies.

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Carried at Historical Cost Valued at Fair Value:	-	-	13,183	346,504	15,909	-	375,596
2017/18	558,575	126,230	-	-	-	4,499	689,304
2016/17	-	109,169	-	-	-	, -	109,169
2015/16	-	69,517	-	-	-	365	69,882
2014/15	-	45,505	-	-	-	-	45,505
2013/14	-	22,726	-	-	-	40	22,766
Net Book Value	558,575	373,147	13,183	346,504	15,909	4,904	1,312,222

# Fair Value Measurement of Surplus Assets:

Details of the Authority's Surplus Assets and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets	Other Significant Observable Inputs	Significant Unobservable Inputs	Fair Value as at 31 <sup>st</sup> March 2018	Accumulated Depreciation	Net Book Value as at 31 <sup>st</sup> March 2018
	(Level 1) <b>£000s</b>	(Level 2) <b>£000s</b>	(Level 3) <b>£000s</b>	£000s	£000s	£000s
Surplus Buildings	-	41	-	41	(20)	21
Surplus Land – Allotment	-	-	-	-	-	-
Surplus Land – Amenity Land	-	-	-	-	-	-
Surplus Land – Commercial	-	300	-	300	-	300
Surplus Land – Garage Site	-	-	-	-	-	-
Surplus Land – Garden Land	-	4	-	4	-	4
Surplus Land – Grazing Land	-	42	-	42	-	42
Surplus Land – Residential	-	4,517	-	4,517	-	4,517
Net Book Value	-	4,904	-	4,904	(20)	4,884
						Balanco Shoot

**Balance Sheet** 

### Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 <sup>st</sup> March 2017 £000s	Accumulated Depreciation £000s	Net Book Value as at 31 <sup>st</sup> March 2017 £000s
Surplus Buildings	-	530	-	530	(270)	260
Surplus Land – Allotment	-	-	-	-	· · ·	-
Surplus Land – Amenity Land	-	10	-	10	-	10
Surplus Land – Commercial	-	-	-	-	-	-
Surplus Land – Garage Site	-	45	-	45	-	45
Surplus Land – Garden Land	-	24	-	24	-	24
Surplus Land – Grazing Land	-	42	-	42	-	42
Surplus Land – Residential	-	4,908	-	4,908	-	4,908
Net Book Value	-	5,559	-	5,559	(270)	5,289
						Balance Sheet

#### Valuation Techniques used to Determine Level 2 Fair Values for Surplus Assets

#### Significant Observable Inputs - Level 2 - Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

### Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

### Note 21 – Investment Properties

A fundamental review was undertaken during 2015/16 around the definition and criteria for investment properties against the Council's asset base, with consideration given towards the Council's revised operating model of 'Future Council'. The outcome of this review was that the assets that were previously held as investment properties no longer met the definition, thus they have been transferred to operational Property, Plant & Equipment as these assets were now contributing to the Council's overall vision of a Better Barnsley and assisting in achieving the Corporate Outcomes of the Council.

# <u>Note 22 – Heritage Assets</u>

Reconciliation of the Carrying Value of Heritage Assets Held by the Authority:

	Ceramics	Art Collections	Other	Total Assets	
	£000s	£000s	£000s	£000s	
Cost or Valuation					
At 1 <sup>st</sup> April 2016	594	8,355	1,478	10,427	
Additions / Enhancements Disposals	-	-	-	-	
At 31 <sup>st</sup> March 2017	594	8,355	1,478	10,427	Balance She
Additions / Enhancements Disposals					
At 31 <sup>st</sup> March 2018	594	8,355	1,478	10,427	Balance Shee
<u>Net Book Value</u>					
At 31 <sup>st</sup> March 2017	594	8,355	1,478	10,427	
At 31 <sup>st</sup> March 2018	594	8,355	1,478	10,427	

Detail of Movements in Heritage Assets: Additions / Enhancements

There were no additions / enhancements of heritage assets during 2017/18 (nil in 2016/17).

Detail of Movements in Heritage Assets: Disposals

There were no disposals of heritage assets during 2017/18 (nil in 2016/17).

### Intangible Heritage Assets

There are no intangible heritage assets held by the Authority as at 31<sup>st</sup> March 2018 (nil as at 31<sup>st</sup> March 2017).

Further Details of Heritage Assets

### Ceramics, Porcelain Work and Figurines

The collection of ceramics, porcelain work and figurines includes some 766 pieces held on display by the Cannon Hall Museum and the Town Hall, dating back to the late 17<sup>th</sup> century. Most of the collection was acquired in the 18<sup>th</sup> and 19<sup>th</sup> century from local benefactors. This is a diverse collection of figurines, decorated porcelain vases and dinner service pieces.

The Authority's collection of ceramics, porcelain work and figurines at Cannon Hall totals £0.443M and Civic Regalia totals £0.151M. The Cannon Hall pieces were valued by Bonhams in August 2009 and the Civic Regalia pieces were valued by Douglas Brill Associates in October 2006. The assets were valued, based on insurance valuations as a proxy for open market valuations.

### Art Collection

The collection consists of 479 paintings dating from over the last 500 years. Approximately £1.838M of the collection was provided by Cooper Bequest and £0.912M by Sadler Gifts. The arts collection is housed in the Authority's Cannon Hall and Cooper Gallery Museums. The collection also contains a landscape painting by Giovanni Antonio Canaletto.

The Authority's art collection consists of paintings held at Cooper Gallery totalling  $\pounds$ 3.661M and Cannon Hall totalling  $\pounds$ 4.694M. The Cooper Gallery paintings were valued by Bonhams in April 2010 and the Cannon Hall pieces were valued by Bonhams in August 2009. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

### <u>Other</u>

The remaining Heritage Assets held by the Authority totals £1.478M mainly relating to the new Mining Artwork sculpture, The Newcomen Beam Engine, Civic Regalia pieces, furniture and metal work pieces. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

Details in respect of the records held by the Authority on its Heritage Assets, together with information relating to access of those assets can be obtained by contacting the Authority.

### Note 23 – Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system, in which case it would be accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The economic useful life assigned to the major software suites is ordinarily 7 years.

The carrying amount of intangible assets are amortised on a straight-line basis. The amortisation of £0.831M has been charged to the Net Cost of Services within the Comprehensive Income and Expenditure Statement.

The movement of Intangible Asset balances during the year are as follows:

2016/17 Purchased Software £000s		2017/18 Purchased Software £000s	
20005	Balance at 1 <sup>st</sup> April :	20005	
3,626 (1,683) 1,943	- Gross Carrying Amounts	4,221 (2,323) 1,898	
769	Additions: Purchases	316	
(174)	<b>Disposals:</b> Other Disposals – Gross Carrying Amounts	(310)	
174	Other Disposals – Accumulated Amortisation	310	
(814)		(831)	
1,898	Net Carrying Amount at 31 <sup>st</sup> March	1,383	Balance Sheet
	Comprising :		
4,221 (2,323) 1,898	Accumulated Amortisation	4,227 (2,844) 1,383	

There is one item of capitalised software that is individually material to the financial statements:

	Carryin	g Amount	
Description	2016/17	2017/18	Remaining Amortisation Period
	£000s	£000s	
			£0.240M – 2 years
Customer Services Software	1,127	792	£0.085M – 5 years
Customer Services Software	1,127	/92	£0.247M – 6 years
			£0.220M – 7 years

# Note 24 – Assets Held for Sale

2016/17 £000s	Current Assets	2017/18 £000s
4,780	Balance Outstanding at 1 <sup>st</sup> April	3,028
500	Assets Newly Classified as Held for Sale : - Surplus Assets	2,903
1	Revaluation Gains	16
(1,405)	Revaluation Losses	(761)
-	Assets Declassified as Held for Sale : - Property, Plant & Equipment - Surplus Assets	(3)
(848)	Assets Sold	(265)
3,028	Balance Outstanding at 31 <sup>st</sup> March	4,918

Balance Sheet

Fair Value Measurement of Assets Held for Sale:

Details of the Authority's Assets Held for Sale and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 <sup>st</sup> March 2018 £000s
Surplus Buildings	-	280	-	280
Surplus Land – Amenity Land	-	-	-	-
Surplus Land – Commercial	-	2,371	-	2,371
Surplus Land – Garage Site	-	-	-	-
Surplus Land – Garden Land	-	-	-	-
Surplus Land – Residential	-	2,267	-	2,267
Net Book Value	-	4,918	-	4,918

Balance Sheet

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 <sup>st</sup> March 2017 £000s
Surplus Buildings	-	-	-	-
Surplus Land – Amenity Land	-	3	-	3
Surplus Land – Commercial	-	1,375	-	1,375
Surplus Land – Garage Site	-	-	-	-
Surplus Land – Garden Land	-	-	-	-
Surplus Land – Residential	-	1,650	-	1,650
Net Book Value	-	3,028	-	3,028
				Balance

Sheet

Valuation Techniques used to Determine Level 2 Fair Values for Assets Held for Sale

# Significant Observable Inputs – Level 2 – Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and

sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

# Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

# Note 25 – Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI / PPP Contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

	2016/17				2017/18	
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s		£000s	£000s	£000s
654,779	282,511	937,290	Opening Capital Financing Requirement	663,489	277,096	940,585
	24.464	24.464	<u>Capital Investment:</u>		10 152	10.152
-	24,464	24,464	Council Dwellings	-	18,152	18,152
21,031	2,122	23,153	Other Land & Buildings	12,226	4,008	16,234
1,026	532	1,558	Vehicles, Plant, Furniture & Equipment	3,417	632	4,049
14,485	-	14,485	Infrastructure Assets	11,468	-	11,468
-	-	-	Assets Under Construction	15,711	198	15,909
-	-	-	Heritage Assets	-		-
669	100	769	Intangible Assets	310	7	317
-	-	-	Long Term Investment	-	-	-
-	-	-	Long Term Debtors	-	-	-
4,200	-	4,200	Revenue Expenditure Funded from Capital Under Statute	3,226	-	3,226
41,411	27,218	68,629	Total Capital Investment	46,358	22,997	69,355
			Sources of Finance – For Capital Expenditure			
			<u>Purposes:</u>			
(4,546)	(883)	(5,429)	Capital Receipts	(2,289)	(827)	(3,116)
(21,961)	(799)	(22,760)	Government Grants & Other Contributions	(19,816)	(659)	(20,475)
(97)	(25,536)	(25,633)	Other Revenue Funding	(4,024)	(21,511)	(25,535)
(26,604)	(27,218)	(53,822)	Total Resources Utilised to Fund In Year Capital Expenditure	(26,129)	(22,997)	(49,126)
44.007		44.007	Increase in Capital Financing Requirement	20.220		20.220
14,807	-	14,807	as a Result of In Year Capital Expenditure	20,229	-	20,229
			Courses of Finance Cat Asida to Banav Dabte			
(2, 210)	(2.464)	(5 702)	Sources of Finance – Set Aside to Repay Debt:	(402)	(2, 2, 2, 2)	(2,026)
(2,318)	(3,464)	(5,782)	Capital Receipts	(493)	(3,333)	(3,826)
-	(1,951)	(1,951)	Other Revenue Funding	-	(2,029)	(2,029)
-	-	-	Other	(500)	-	(500)
(205)	-	(205)	Repayment of Long Term Debtors / Investments	(159)	-	(159)
(3,574)	-	(3,574)	MRP	(4,396)	-	(4,396)
(6,097)	(5,415)	(11,512)	Total Set Aside to Repay Debt	(5,548)	(5,362)	(10,910)
663,489	277,096	940,585	Closing Capital Financing Requirement	678,170	271,734	949,904
003,409	277,090	340,303	Closing Capital Financing Requirement	0/0,1/0	2/1,/34	343,904

An explanation of the movement in the Authority's capital financing requirement is summarised in the table below:

	2016/17				2017/18	
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s	Explanation of Movements in Year	£000s	£000s	£000s
14,807	-	14,807	Increase / (Decrease) in Underlying Need to Borrow (Funded from Authority's Own Base Resources)	18,198	-	18,198
-	-	-	Assets Acquired Under Finance Leases	2,031	-	2,031
-	-	-	Assets Acquired Under PFI / PPP Contracts	-	-	-
(3,574)	-	(3,574)	Amounts Set Aside to Repay Debt – Statutory	(4,396)	-	(4,396)
(2,523)	(5,415)	(7,938)	Amounts Set Aside to Repay Debt – Voluntary	(1,152)	(5,362)	(6,514)
8,710	(5,415)	3,295	Increase / (Decrease) in Capital Financing Requirement	14,681	(5,362)	9,319

# <u>Note 26 – Leases</u>

### Authority as Lessee

Finance Leases

<u>Other Land and Buildings</u> – There are currently 5 buildings recognised within the Authority's Balance Sheet acquired via finance lease. The first relates to a 50 year lease in respect to a sports centre. The primary phase of this lease has now expired and is now in the secondary phase. The Authority paid a peppercorn rental,  $\pounds$ 0.006M in 2017/18 ( $\pounds$ 0.006M in 2016/17).

The second relates to a 15 year lease in respect of a residential bungalow. The rentals payable in 2017/18 were  $\pm 0.030M$  ( $\pm 0.030M$  in 2016/17) – accounted for as  $\pm 0.013M$  principal payment and  $\pm 0.017M$  finance costs.

The third lease relates to a 999 year lease in respect of the town centre museum, The Cooper Art Gallery. The rentals payable for the duration of the term are nil.

During 2013/14, the Authority entered into two further leases that were accounted for as finance leases. The leases of both Royston Meadstead Children's Centre and Hoyland Common Children's Centre are both for 125 years with the rentals payable for the duration of the term being nil. Both properties relate to Authority maintained community schools that transferred to Academy status during 2013/14. Thus, these leases represent the Authority leasing back the children's centre element of those respective assets. Each respective asset was recognised as an acquisition at £1 and then subsequently revalued during the year.

<u>Vehicle, Plant, Furniture and Equipment</u> – The Authority has 10 agreements in place in 2017/18 for various types of assets including wheeled bins and vehicles, accounted for as finance leases. The rentals payable in 2017/18 were  $\pm 0.457M$  ( $\pm 0.432M$  in 2016/17) – accounted for as  $\pm 0.377M$  principal payment and  $\pm 0.080M$  finance costs.

The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
22,323 1,284	Other Land & Buildings Vehicles, Plant, Furniture & Equipment	21,489 2,876
23,607	Total	24,365

The Authority is committed to making minimum payments under these leases, comprising settlement of the long term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years, while the liability remains outstanding.

The minimum lease payments are made up of the following amounts:

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
	Finance Lease Liabilities (Net Present Value of Minimum Lease Payments):	
182	- Current	502
906	- Non-Current	2,221
112	Finance Costs Payable in Future Years	248
1,200	Minimum Lease Payments	2,971

The minimum lease payments will be payable over the following periods:

31 <sup>st</sup> Mare	ch 2017		31 <sup>st</sup> March 2018	
Minimum Lease Payments	Finance Lease Liabilities		Minimum Lease Payments	
£000s	£000s		£000s	£000s
218	182	Not later than one year	578	502
866	796	Later than one year and not later than five years	1,720	1,558
116	110	Later than five years	673	663
1,200	1,088		2,971	2,723

The above minimum lease payments did not include any rents that are contingent on events taking place after the lease was entered into.

### **Operating Leases**

<u>Other Land and Buildings</u> – The Authority leases 45 properties, which have been accounted for as operating leases. The length of each lease varies with the maximum lease being 125 years. Total amounts paid under these leases in 2017/18 was £2.908M (£1.846M in 2016/17).

<u>Vehicles, Plant, Furniture and Equipment</u> – The Authority uses cars and wheeled waste bins financed under the terms of an operating lease. The amount paid under these arrangements in 2017/18 was  $\pounds$ 0.849M ( $\pounds$ 0.878M in 2016/17). The Code requires charges to be made evenly throughout the period of the lease.

<u>Commitments Under Operating Leases</u> – The Authority was committed at 31st March 2018 to making payments of £49.024M under operating leases (£52.781M as at 31st March 2017), comprising of the following elements:

The future minimum lease payments due under non-cancellable leases in future years are:

31 <sup>st</sup> March 2017 (Restated) £000s		31 <sup>st</sup> March 2018 £000s
3,758	Not Later Than One Year	3,501
12,051	Later Than One Year & Not Later Than Five Years	11,249
36,972	Later Than Five Years	34,274
52,781		49,024

The expenditure charged to the Net Cost of Services in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2016/17 (Restated) £000s		2017/18 £000s
3,020	Minimum Lease Payments Contingent Rents Sub-Lease Payments Receivable	3,758 - -
3,020		3,758

### Authority as Lessor

#### Finance Leases

The Authority leases a number of properties to Housing Associations over long periods (50 to 99 years). These leases meet the finance lease criteria of IAS 17 but are not accounted for fully in accordance with the standard.

At the commencement of the lease, the assets have been de-recognised within the Authority's Balance Sheet with a corresponding debtor recognised representing the sale proceeds due from the asset.

The minimum lease payments expected to be received comprise of settlement of the long term debtor for the interest in the property acquired and finance income to be received over the life of the lease. In the majority of cases, a premium payment is received at commencement of the lease which is used to immediately write down the debtor recognised. In addition to this premium payment, an annual peppercorn rent is often receivable for the property let. However, due to the immateriality of these payments (total undiscounted) of £0.285M due over their remaining lives as at 31st March 2018 and the length over which they are payable, no debtor is recognised in respect of these residual lease payments and the full amount received is accounted for as trade income in the year in which it is received.

The Authority also leases an outdoor activity centre which has been identified as a finance lease. The element of the lease relating to the building is accounted for as a finance lease and the element relating to the land is accounted for as an operating lease (see section below). At the commencement of the lease the building was de-recognised from within the Authority's Balance Sheet with a corresponding debtor recognised totalling £0.066M representing the sale proceeds due from the asset. The agreement of the lease states that the property will be let rent free for a period of 5 years. 2012/13 represented the first year where income had been received (£0.013M). The rentals received in 2017/18 were £0.025M. This income is split between the land and buildings element of the lease and then for the buildings element, split between principal and interest paid. The amount relating to the building element equates to £0.011M with the principal element being £0.001M. Therefore the debtor is reduced to £0.062M.

### **Operating Leases**

The Authority leases out a number of properties to Community Organisations, Public Bodies and Housing Associations for an ongoing rental. Included within these leases are a number of properties that are classified as Investment Properties on the Authority's Balance Sheet.

Total amounts received under these leases in 2017/18 was £2.411M (£2.544M in 2016/17).

The future minimum lease payments receivable under non-cancellable lease in future years are:

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
2,263	Not Later Than One Year	2,196
7,101	Later Than One Year & Not Later Than Five Years	6,815
24,204	Later Than Five Years	32,683
33,568		41,694

None of the above minimum lease payments are contingent on events taking place after the lease was entered into.

In addition to the operating leases above, the Authority has entered into a number of arrangements with housing associations for periods ranging from 60 years to 999 years, which are premium operating leases. Premium leases are where the lessee makes an upfront payment for the full term of the lease rather than paying an annual rental. Accounting rules dictate that those leases should be accounted for as a receipt in advance on the Balance Sheet and should be spread equally across the full term of the lease, recognising an amount into the revenue account each year.

Premium leases that were entered into prior to the conversion to IFRS, pre 2010/11, were treated under the UK GAAP compliant SORP and accounted for in the year of receipt, which was permitted at that time. Leases entered into since then have also been accounted for in the year of receipt due to the materiality of the amounts involved.

The amount released to the Comprehensive Income & Expenditure Account in 2017/18 was £0.003M.

The release of the lease premiums to the Comprehensive Income & Expenditure Account in future years are as follows:

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
3	Not Later Than One Year	3
12	Later Than One Year & Not Later Than Five Years	12
689	Later Than Five Years	686
704		701

#### <u>Academies</u>

#### Community Schools

The Authority also leases a number of schools to charitable trusts. Using powers derived from the Academies Act 2010, three community schools (two primaries, Worsborough Bank End and Hunningley, and one secondary, Netherwood ALC) converted to Academy status during 2017/18. As part of those agreements, the school and associated land is leased from the Authority to the Academy Trust, over a period of 125 years. The lease of the school buildings has been treated as a finance lease whereas the lease of the school land has been treated as an operating lease.

In 2008, the Authority granted a 125 year lease of a land asset to a charitable trust to allow Barnsley Academy to be built. This arrangement has been treated as an operating lease in the Authority's accounts since this time.

The building assets relating to the schools outlined above have been de-recognised from within the Authority's Balance Sheet as a disposal for nil consideration in the year of transfer. Due to the nature of the agreements, no rental payments are due and therefore no long term debtor is recognised. The land assets in respect of the schools outlined above are treated as operating leases and remain on the Authority's Balance Sheet.

### Voluntary Aided (VA) / Voluntary Controlled (VC) Schools

No Voluntary Aided Primary Schools have converted during 2017/18.

Prior to conversion to Academy status, VA / VC school building assets were already held by the respective dioceses, therefore no lease exists for the building element. The Authority does still hold some land in respect of some of these schools, usually in the form of playing fields. Again, the individual arrangements are dictated by the respective circumstances. Where such arrangements exist, the lease of the land is treated as an operating lease and remains on the Authority's Balance Sheet.

#### Academy Summary

The tables below summarises the Authority's Academy conversion thus far:

School	Conversion Year	Lease Arrangements
Community Schools:		
Barnsley Academy	2008/09	Lease of Land Only
Oakhill Primary	2011/12	Lease of Land & Buildings
Dearne Carrfield Primary	2012/13	Lease of Land & Buildings
Gooseacre Primary	2012/13	Lease of Land & Buildings
The Hill Primary	2012/13	Lease of Land & Buildings
Darfield Upperwood Primary	2012/13	Lease of Land & Buildings
Dearne Highgate Primary	2012/13	Lease of Land & Buildings
St Helen's Primary	2012/13	Lease of Land & Buildings
Shafton Primary	2012/13	Lease of Land & Buildings
Darton Primary	2013/14	Lease of Land & Buildings
West Meadows Primary	2013/14	Lease of Land & Buildings
Littleworth Grange Primary	2013/14	Lease of Land & Buildings
Kendray Primary	2013/14	Lease of Land & Buildings
Royston Meadstead Primary	2013/14	Lease of Land & Buildings
Hoyland Common Primary	2013/14	Lease of Land & Buildings
Piper's Grove Primary	2013/14	Lease of Land & Buildings
Darfield Valley Primary	2013/14	Lease of Land & Buildings
Heather Garth Primary	2013/14	Lease of Land & Buildings
Kirk Balk Community College	2014/15	Lease of Land & Buildings
Shafton ALC	2014/15	Lease of Land & Buildings
Springwell Special School / PRU	2014/15	Lease of Land & Buildings
The Edmunds Primary	2014/15	Lease of Land & Buildings

School	Conversion Year	Lease Arrangements
Community Schools (Continued):		
Carlton Community College	2015/16	Lease of Land & Buildings
Greenacre Special School	2015/16	Lease of Land & Buildings
Richard Newman Primary	2015/16	Lease of Land & Buildings
Hoyland Springwood Primary	2015/16	Lease of Land & Buildings
High View Primary	2015/16	Lease of Land & Buildings
Wombwell Park Street	2015/16	Lease of Land & Buildings
Sandhill Primary	2015/16	Lease of Land & Buildings
Ward Green Primary	2016/17	Lease of Land & Buildings
Doncaster Road Primary	2016/17	Lease of Land & Buildings
Kexborough Primary	2016/17	Lease of Land & Buildings
Wellgate Primary	2016/17	Lease of Land & Buildings
Worsborough Bank End Primary	2017/18	Lease of Land & Buildings
Hunningley Primary	2017/18	Lease of Land & Buildings
Netherwood ALC	2017/18	Lease of Land & Buildings

School	Conversion Year	Lease Arrangements
VA / VC Schools:		
St Mary's Primary	2011/12	Lease of Land Only
Darfield All Saints Primary	2012/13	Lease of Land Only
Carlton Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Parkside Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Summerfields Primary	2012/13	No Lease – Freehold Transfer to Diocese
Dodworth St John's Primary	2013/14	Lease of Land & Caretaker's Bungalow
Elsecar Trinity C of E Primary	2015/16	Lease of Land Only
Royston St John The Baptist C of E Primary	2015/16	Lease of Land Only

# Note 27 – Private Finance Initiatives and Similar Contracts

The Authority has recognised assets on its Balance Sheet relating to three arrangements that constitute a PFI arrangement or similar contract which are outlined below.

# Primary Schools PFI

The contract binds the contractor to design, build, maintain and operate thirteen primary schools across the Borough, for a concession period of 25 years. At the end of the concession, the legal ownership of the assets transfers to the Authority, without consideration. The table below shows the PFI Primary schools and their respective operational dates:

PFI Primary Schools	Opened
High View Primary Learning Centre *	2006/07
Kings Oak Primary Learning Centre	2006/07
Littleworth Grange Primary *	2006/07
Wombwell Park Street Primary *	2006/07
Darfield Valley Primary *	2006/07
Hoyland Common Primary *	2006/07
Springvale Primary	2006/07
Lacewood Primary	2006/07
Darton Primary *	2007/08
Joseph Locke Primary	2007/08
Sandhill Primary *	2007/08
Cherry Dale Primary	2007/08
Piper's Grove Primary *	2007/08

\* These schools have since converted to Academy status and have been de-recognised from the Authority's balance sheet in the year of conversion. A further explanation can be found in <u>Note 26</u>.

### Local Improvement Financial Trusts (LIFT) Schemes

The contract binds the contractor to design, build, maintain and operate an asset where healthcare and Authority services can be provided to the public, for a concession period of 25 years. The schemes are joint arrangements between the Authority and Barnsley CCG. At the end of the concession, the Authority holds an option to purchase the assets.

LIFT Buildings	Opened
Cudworth LIFT	2008/09
Darton LIFT	2003/03

### Building Schools for the Future (BSF) Programme

The overall BSF contract binds the contractor to design, build, maintain and operate eleven secondary schools / advanced learning centres across the Borough, over three phases. The concession period of the respective phases is 25 years, at the end of which, the legal ownership of the assets transfers to the Authority without consideration. Eight of the eleven schools were procured by way of Private Finance Initiative. The table below shows the BSF schools, their respective operational dates and the pre-existing schools that they replaced:

BSF School	Pre-Existing School(s)	Procurement Vehicle	Opened
Darton College	Darton High	PFI	2010/11
Dearne ALC	The Dearne High	Design & Build	2010/11
Carlton Community College ***	Edward Sheerien, Royston High	Design & Build	2010/11
Kirk Balk Community College ***	Kirk Balk High	PFI	2011/12
Penistone Grammar ALC **	Penistone Grammar	PFI	2011/12
Shafton ALC ***	Priory School & Sports College, Willowgarth High	PFI	2011/12
Greenacre Special School ***	Greenacre School	Design & Build	2011/12
Springwell Community Special School ***	Springwell School	PFI	2011/12
Netherwood ALC ***	Darfield Foulstone, Wombwell High	PFI	2012/13
Horizon Community College	Holgate & Kingstone	PFI	2012/13
Holy Trinity ALC *	St Michael's High, St Dominic's Primary, Holy Cross Catholic Primary	PFI	2012/13

\* Holy Trinity ALC is a voluntary aided school and consequently sits with the Diocese of the respective areas. Therefore, the school was transferred to the Diocese during 2012/13 and has been subsequently de-recognised from the Authority's Balance Sheet.

\*\* The old Penistone Grammar School, which was replaced by the Penistone Grammar ALC when it became operational in 2011/12, was originally held in trust by Penistone Grammar Trust, as part of an agreement that has existed since 1957. This agreement still legally stands and therefore during 2011/12, the new Penistone Grammar ALC was transferred to the Trust and was subsequently de-recognised from the Authority's Balance Sheet.

\*\*\* These schools have since converted to Academy status and have been de-recognised from the Authority's balance sheet in the year of conversion. A further explanation can be found in <u>Note 26</u>.

The remainder of these schools are shown within the Authority's Balance Sheet.

### Waste PFI

The Authority's Waste PFI facility became fully operational on the 3<sup>rd</sup> July 2015. This scheme involves a joint arrangement with the Authority, Doncaster Metropolitan Borough Council and Rotherham Metropolitan Borough Council which will see operation of new Waste facilities to deal with the treatment of leftover waste rather than send it to landfill.

The contract is with 3SE (Barnsley, Doncaster & Rotherham) Limited which is owned 75% by Shanks PFI Investments Limited and 25% by SSE Generation Limited. It is for 25 years from the service commencement date and the local authorities have the option to extend the service element of the contract by a further 5 years, to the end of the new facility's design life of 30 years. If this option is not exercised, the facility reverts to the ownership of the local authorities at the end of the 25 year contract at nil consideration; otherwise it will revert after 30 years.

The assets in respect of the Authority's share of the facility, which equates to 30% of the total value, are recognised on the Authority's balance sheet.

### Property, Plant and Equipment

The assets used to provide services at the primary schools, LIFT buildings, the secondary schools and the Waste facility are recognised on the Authority's Balance Sheet, with the exception of Penistone Grammar ALC and Holy Trinity ALC. Movements in their value over the year are detailed in the analysis of the movement on Property, Plant and Equipment in <u>Note 20</u>.

### Payments

The Authority makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year, but which is otherwise fixed. Payments remaining to be made under the PFI and similar contracts at 31<sup>st</sup> March 2018 (excluding any estimation of inflation and availability / performance deductions) are as follows:

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000s	£000s	£000s	£000s
Payable in 2018/19	18,591	6,690	20,598	45,879
Payable Within Two to Five Years	81,941	29,712	77,083	188,736
Payable Within Six to Ten Years	120,510	47,990	80,507	249,007
Payable Within Eleven to Fifteen Years	137,426	64,847	55,891	258,164
Payable Within Sixteen to Twenty Years	101,980	67,109	26,194	195,283
Payable Within Twenty One to Twenty Five Years	21,814	3,514	326	25,654
Total	482,262	219,862	260,599	962,723

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed.

The liability outstanding to pay to the contractor for capital expenditure incurred is as follows:

2016/17 £000s		2017/18 £000s
233,978	Balance As At 1 <sup>st</sup> April	226,814
(7,164) -	Payments During the Year Capital Expenditure Incurred in the Year	(6,952) -
226,814	Balance As At 31 <sup>st</sup> March	219,862

### Note 28 – Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

31 <sup>st</sup> Mare	ch 2017		31 <sup>st</sup> Mare	ch 2018	
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s	
		Investments :			
2,393	,	Loans & Receivables	2,336	'	
-	38,264	Loans & Receivables – Cash Equivalents *	-	36,013	<u>Cash Flow</u>
2,431	-	Unquoted Equity Investment at Cost	2,431	-	
7,050	-	Available For Sale Financial Assets	-	-	
11,874	55,291	Total Investments	4,767	71,072	Balance Sheet
		Loans & Receivables			
-	-	Mortgages & Rents	-	- 1 777	
2,946 63	676	Loans Finance Lease Receivable	11,202 62	1,277	
03			02	_	
3,009	676	Total Loans & Receivables **	11,264	1,277	Balance Sheet
	(77.4.00)	Borrowings :	(500.007)		
(479,557)	(//,188)	Financial Liabilities at Amortised Cost	(522,837)	(45,567)	
(479,557)	(77,188)	Total Borrowings	(522,837)	(45,567)	Balance Sheet

\* The total Short Term Investments figure in the table above includes Cash Equivalents of £36.013M in 2017/18 (£38.264M in 2016/17), which are included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

\*\* The total Short Term Loans & Receivables figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

Debtors and creditors are measured at amortised cost which is typically the transactional value or invoiced amount. The Balance Sheet values are analysed in <u>Note 31</u> and <u>Note 32</u> respectively. They are low risk in nature and largely comprise of amounts owed by and to the Authority as a result of its day to day business. As such, they have not been disclosed again in the above note. However, it should be noted that within the Balance Sheet totals for debtors and creditors, there are amounts that do not meet the definition of financial instruments.

In particular, these include debtors and creditors arising from statute, such as Council Tax [£9.711M debtor for bills outstanding & £1.194M creditor for prepayments (£9.188M debtor & £1.245M creditor in 2016/17)], amounts owed in respect of VAT [debtor of £5.099M (debtor of £5.588M in 2016/17)] and PAYE & National Insurance [creditor of £2.643M (creditor of £2.622M in 2016/17)], prepayments [debtor of £12.354M (debtor of £3.043M in 2016/17)] and receipts in advance / deferred income [creditors of £1.577M (creditors of £1.690M in 2016/17)].

# **Other Liabilities:**

The Authority holds a number of liabilities that, under the Code of practice, do not constitute financial instruments and fall under other provisions of the Code. The table below details such arrangements:

31 <sup>st</sup> Mar	ch 2017		31 <sup>st</sup> Mar	ch 2018
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s
		Other Liabilities :		
(219,863)	(6,951)	PFI Liabilities	(213,173)	(6,690)
(906)	(181)	Finance Lease Liabilities	(2,223)	(501)
(5,406)	(1,522)	Other Local Authority Debt	(3,697)	(1,658)
(698)	(3)	Other Liabilities	(695)	(3)
. ,	. ,			
(226,873)	(8,657)	Total Other Liabilities	(219,788)	(8,852)

### **Reclassifications:**

No financial assets or liabilities were reclassified during 2017/18.

# Impairment:

The Council's loan to Wentworth Trust totalling  $\pounds 0.279M$  was impaired during 2017/18 as the Trust was in the process of dissolution and therefore the decision was made to impair this receivable to zero. This loan was split between  $\pounds 0.224M$  capital loan, written off as per capital regulations, and  $\pounds 0.055M$  revenue loan

### Income, Expense, Gains and Losses:

2016/17						201	7/18	
Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total		Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
20,437	-	-	20,437	Interest Expense	19,048	-	-	19,048
109	-	-	109	Fee Expenses	253	-	-	253
20,546	-	-	20,546	Total Expense in Surplus or Deficit on the Provision of Services	19,301	-	-	19,301
-	(1,363)	-	(1,363)	Interest / Dividend Income	-	(1,073)	-	(1,073)
-	(1,363)	-	(1,363)	Total Income in Surplus or Deficit on the Provision of Services	-	(1,073)	-	(1,073)
_	-	39	39	Surplus / Deficit Arising on Revaluation of Financial Assets in Other Comprehensive Income & Expenditure	-	-	40	40
20,546	(1,363)	39	19,222	Net (Gain) / Loss for the Year	19,301	(1,073)	40	18,268

# Fair Values of Assets: Assets Carried at Fair Value:

Some of the Authority's financial assets are measured at fair value on a recurring basis and are included in the following tables:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 <sup>st</sup> March 2018 £000s
Available for Sale: N/A	-	-	-	-
Carrying Value	-	-	-	-

The available for sale investments held at 31<sup>st</sup> March 2017 were redeemed during the year in line with the Authority's approved 2018/19 Treasury Strategy.

### Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 <sup>st</sup> March 2017 £000s
Available for Sale: Money Market Funds – Federated Cash Plus Fund Money Market Funds – Payden Global Funds	-	5,001 2,039	-	5,001 2,039
Carrying Value	-	7,040	-	7,040

Valuation Techniques used to Determine Level 2 Fair Values for Financial Assets

Fair Value has been assessed by the Authority's Treasury Advisors, Link Asset Services. The valuation techniques around the Authority's financial assets, particularly around the fixed term deposits has been to compare the fixed term investment with a comparable investment with the same / similar lender for the remaining period of the deposit.

# Fair Values of Assets: Assets Not Measured at Fair Value

Except for financial assets carried at fair value (see above), all other financial assets held by the Authority are classified as short term receivables, short term investments and long term debtors are carried in the balance sheet at amortised cost. As such, they are not disclosed in this note as their carrying value is a suitable approximation of their fair value.

# Fair Values of Liabilities: Liabilities Not Measured at Fair Value

All financial liabilities are carried in the balance sheet at amortised cost. The fair values of such liabilities are disclosed for comparison purposes. Fair value is the amount for which a liability could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Financial liabilities represented by loans are carried in the Balance Sheet at amortised cost.

The fair values are calculated as follows:

Recurring Fair Value Measurements Using:	Carrying Value as at 31 <sup>st</sup> March 2018	Quoted Prices in Active Markets for Identical Assets (Level 1)	Other Significant Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Fair Value as at 31 <sup>st</sup> March 2018
	£000s	£000s	£000s	£000s	£000s
PWLB Borrowings	(433,564)	-	(638,874)	-	(638,874)
LOBOs	(65,027)	-	(117,779)	-	(117,779)
Market Debt	-	-	-	-	-
Temporary Loans	(65,915)	-	(70,353)	-	(70,353)
Other	<b>`</b> (3,898)	-	(3,898)	-	(3,898)
Total Valuation	(568,404)	-	(830,904)	-	(830,904)
	Balance Sheet				

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Carrying Value as at 31 <sup>st</sup> March 2017 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 <sup>st</sup> March 2017 £000s
PWLB Borrowings	(418,094)	-	(617,097)	-	(617,097)
LOBOs	(65,048)	-	(118,830)	-	(118,830)
Market Debt	-	-	-	-	-
Temporary Loans	(69,705)	-	(73,645)	-	(73,645)
Other	(3,898)	-	(3,898)	-	(3,898)
Total Valuation	(556,745)	-	(813,470)	-	(813,470)
	<u>Balance Sheet</u>				

The fair value of financial liabilities is higher than the carrying amount because the Authority's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

# Valuation Techniques used to Determine Level 2 Fair Values for Financial Liabilities

The financial liabilities' fair value can be assessed by calculating the present value of cash flows that take place over the remaining life of the instruments using the following assumptions:

- The Council's Treasury Management Advisors, Link Asset Services, have provided the Council with Fair Value amounts in relation to its debt portfolio. Link Asset Services have assessed the Fair Values by calculating the amounts the Council would have had to pay to extinguish the loans on 31<sup>st</sup> March under existing debt redemption procedures;
- Market loan fair value calculations have been provided by the Authority's Treasury Advisors, Link Asset Services
  and have been calculated by discounting the contractual cash flows over the life of the loan based on the
  equivalent swap rate at the Balance Sheet date;
- No early repayment or impairment is recognised for any financial instrument; and
- The fair value of short term investments, including trade payables and receivables is assumed to be approximate to the carrying amount.

# Note 29 – Nature and Extent of Risks Arising From Financial Instruments

# Financial Instruments – Risks

The Council's treasury activities expose it to a variety of financial risks. The key risks are:

- Credit Risk the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity Risk the possibility that the Council might not have funds available to meet its commitments to make payments;

• Market Risk – the possibility that financial loss might arise for the Council as a result of interest rate movements.

### **Overall Procedures for Managing Risk**

The Council has adopted CIPFA's Code of Practice on Treasury Management and has set Treasury Management Prudential Indicators to manage risks in accordance with the Prudential Code.

The Treasury Management Code requires approval of a Treasury Management Strategy by Full Council prior to each financial year. The strategy establishes the parameters for the management of risks associated with Financial Instruments. The Council also produces Treasury Management Practice (TMP) documents which specify the practical arrangements to be followed in managing risks, particularly credit risk, liquidity risk and market risk.

The Council has strong arrangements around the governance and scrutiny of Treasury Management activities, over and above those prescribed in the Treasury Management Code. The Treasury Management Panel, comprising of Elected Members and Senior Officers from within the Council, meets on a quarterly basis to oversee operations and to make decisions on strategy.

# Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. The effective management of credit risk and safeguarding the security of the Council's investments was a key Treasury Management priority in 2017/18.

The Treasury Management Strategy includes an Annual Investment Strategy (AIS) in compliance with the MHCLG's Investment Guidance. The AIS aims to reduce credit risk by requiring that deposits are not made with financial institutions unless they meet specified criteria. During 2017/18 the *minimum* criteria for investments has remained as a long term Fitch rating of A-, or the equivalent rating from other agencies.

Whilst credit ratings remain a key source of information, the Council bases investment decisions on a range of credit indicators and takes account of the following market information:

- GDP; Net Debt as a Percentage of GDP;
- Sovereign Support Mechanisms / potential support from parent institution;
- Share Price; and
- Credit Default Swaps.

Interest rates remained at an historic low throughout the first half of 2017/18, picking up slightly after the Bank of England base rate was increased (from 0.25-0.50%). As a result the Council continues to adopt a conservative approach to the investment of funds.

Maximum investment limits for UK counterparties remained at £15M in 2017/18. A limit of £10M remains for money market funds and non-UK banks. The Council also has a total group investment limit of £15M for institutions that are part of the same banking group and a limit of £15M per country (non-UK).

The Council continued to use Short Duration Cash funds which provides a secure, low risk alternative to a fixed term bank deposit, with higher yielding returns.

In accordance with the Council's AIS, investments were made with the following institutions, none of which were considered to pose an immediate credit risk:

- Bank of Scotland Plc;
- Barclays Bank Plc;
- Birmingham City Council;
- Calderdale District Council;
- Central Bedfordshire Council;
- Denbighshire County Council;
- Dudley Metropolitan Borough Council;
- Goldman Sachs International Bank;
- Leeds City Council;
- Lloyds Bank Plc;
- Newport City Council;
- Plymouth City Council;
- Svenska Handelsbanken AB;
- Telford & Wrekin Council;
- Wirral Council;

- AAA Rated Money Market Funds; and
- AAA Rated Ultra Short Dated Bond Funds.

In addition to the above investments, the Authority also had total trade debtors of £18.912M outstanding at the year end. The Authority does not generally allow credit for its trade debtors, such that £11.082M of the £16.664M balance is past its due date for payment (£9.119M of £16.664M in 2016/17). The past due amount can be analysed by age as follows:

31 <sup>st</sup> March 2017 £000s	Aged Debt Analysis:	31 <sup>st</sup> March 2018 £000s
3,079	Less Than Three Months	5,179
895	Three to Six Months	2,441
614	Six Months to One Year	774
4,531	More Than One Year	2,688
9,119		11,082

# Liquidity Risk

The Council has ready access to borrowings from the Money Markets and the Public Works Loan Board. There is no perceived risk that the Council will be unable to raise finance to meet its commitments.

The Council maintains a significant debt portfolio and has to ensure that it will not be exposed to refinancing a significant proportion of its borrowing at a time of unfavourable interest rates. The approved prudential indicator for the maturity structure of debt is a key control in managing this risk.

The maturity analysis of the carrying amount of the Council's debt (including accrued interest) as at 31<sup>st</sup> March is as follows:

2016/17 Carrying Value	2016/17 Percentage	Years	2017/18 Carrying Value	2017/18 Percentage
£000s	%		£000s	%
(77,188)	14	Less Than 1 Year	(45,565)	8
(24,399)	4	Between One & Two Years	(88,334)	15
(96,069)	17	Between Two & Five Years	(56,744)	10
(53,731)	10	Between Five & Ten Years	(38,458)	7
(27,430)	5	Between Ten & Twenty Years	(21,418)	4
(55,553)	10	Between Twenty & Thirty Years	(55,530)	10
(67,400)	12	Between Thirty & Forty Years	(87,400)	15
(86,030)	16	More Than Forty Years	(106,030)	19
(68,945)	12	Uncertain Date *	(68,925)	12
(556,745)	100	Total	(568,404)	100

In addition to the above, the Council has a number of temporary loans and investments which are exposed to movements in interest rates. Whilst the rate is fixed at the time of arranging, the rate available will depend on market conditions at the time.

\* The Council has £63M of "Lender's Option, Borrower's Option" (LOBO) loans where the lender has the option to propose an increase in the rate payable; the Council will then have the option to accept the new rate or repay the loan without penalty. Due to current low interest rates, in the unlikely event that the lender exercises its option, the Council is likely to repay these loans. The maturity date is therefore uncertain.

In addition, the Council has received loans from West Yorkshire Combined Authority ( $\pounds$ 1.757M) and Sheffield City Region ( $\pounds$ 2.140M), both at a rate of 0%. Repayment of the loans is directly connected to Business Rate levels and the maturity date is therefore uncertain.

The maturity of investments made with banks and financial institutions is as follows:

2016/17 Carrying Value	2016/17 Percentage	Years	2017/18 Carrying Value	2017/18 Percentage
£000s	%		£000s	%
55,291	89	Less Than One Year	71,050	100
-	-	Between One & Two Years	-	-
-	-	Between Two & Three Years	-	-
-	-	More Than Three Years	-	-
7,050	11	Uncertain Date *	-	-
62,341	100	Total	71,050	100

\* Shares in pooled funds have no defined maturity date and are presented as long term if the Authority does not expect to sell them during the coming year. The maturity date is therefore uncertain.

The Council continued to maintain a short maturity duration for investments, primarily using instant access Call Accounts and Money Market Funds to manage liquidity requirements. Additionally, the Barclays flexible interest bearing current account (FIBCA) continued to be used to move funds between accounts and manage day to day cash requirements.

During 2017/18 monies continued to be invested with AAAmmf rated Cash Plus Funds, presented in the above table as an *uncertain* maturity date. All other fixed-term investments have been made for shorter periods which reflects the Authority's continuing conservative approach to the investment of funds and not locking out funds for long periods during uncertain economic times.

### <u>Market Risk</u>

**Interest Rate Risk**: The Authority is exposed to risks arising from movements in interest rates. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowing at variable levels the interest expense will rise;
- borrowing at fixed rates the fair value of the liabilities will fall;
- investments at variable rates the interest income will rise; and
- investments at fixed rates the fair value of the assets will fall.

Borrowings and investments classed as 'Loans and Receivables' are not carried at fair value so any nominal changes to their fair value will not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments classed as 'Available for Sale' will be reflected in Other Comprehensive Income and Expenditure.

This is illustrated in the table below. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£000s
Impact on the Provision of Services (Surplus) / Deficit:	
Increase in Interest Payable on Variable Rate Borrowings	809
Decrease in Interest Payable on Variable Rate Investments	(360)
Impact on the Provision of Services (Surplus) / Deficit	449
Share of Overall Impact Debited / Credited to HRA	462
Share of Overall Impact Debited / Credited to General Fund	(13)
	449
Impact on Other Comprehensive Income & Expenditure:	
Decrease in Fair Value of Fixed Rate Investment Assets	-
Impact on Other Comprehensive Income & Expenditure	-
Decrease in Fair Value of Fixed Rate Borrowings (Premature Repayment Rate)	(118,905)
Decrease in Fair Value of Fixed Rate Borrowings (New Loan Rate)	(91,098)
Decrease in Fair Value of Loans & Receivables	-

Whilst a 1% increase in interest rates has a significant impact on the revenue account, the current interest rate environment means such a pronounced increase is unlikely in the immediate future. More likely, the interest rate will be increased in smaller increments, by 0.25% or 0.5%.

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed.

The Council has a number of strategies for managing interest rate risk which are laid out in the Treasury Management Strategy. The main control is to set an upper limit on debt that is subject to variable interest rates. At 31<sup>st</sup> March 2018, 85% of the debt portfolio was held in fixed rate instruments and 15% in variable rate instruments, well within the variable rate limit of 25%.

**Price Risk**: As of 1<sup>st</sup> April 2017 the Council held £7M of available for sale investments, where the principal invested was subject to variation. This could have a significant impact on the Council's general fund balances from 2018/19, therefore in line with the approved Treasury Management Strategy these funds were redeemed in year. On redemption, the Council received 100% of the principal invested.

**STATEMENT OF ACCOUNTS 2017/18** *Foreign Exchange Risk:* The Authority has no financial asset or liabilities denominated in a foreign currency. It therefore has no exposure to loss arising as a result of adverse movements in exchange rates.

# Note 30 - Inventories

	201	6/17			2017/18			
Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Total		Consumable Stores	Maintenance Materials	Client Services - Work in Progress	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
133	1,088	-	1,221	Balance Outstanding at 1 <sup>st</sup> April	152	1,233	-	1,385
1,999	2,174	-	4,173	Purchases	2,149	1,280	-	3,429
(1,980)	(2,011)	-	(3,991)	Recognised as an Expense in the Year	(2,168)	(1,490)	-	(3,658)
-	-	-	-	Transfers	-	-	-	-
-	(18)	-	(18)	Written off Balance	-	(2)		(2)
152	1,233	-	1,385	<b>Balance Outstanding 31<sup>st</sup> March</b>	133	1,021	-	1,154
			<u>Balance</u> <u>Sheet</u>					<u>Balance</u> <u>Sheet</u>

# Note 31 – Short Term Debtors (Less Impairment for Bad Debts)

3	1 <sup>st</sup> March 2017	1		31 <sup>st</sup> March 2018		
Total Debtors	Impairment For Bad Debts	Total		Total Debtors	Impairment For Bad Debts	Total
£000s	£000s	£000s		£000s	£000s	£000s
7,173	-	7,173	Central Government Bodies	4,309		4,309
3,107	-	3,107	Other Local Authorities	4,469		4,469
3,663	-	3,663	NHS Bodies	4,242		4,242
-	-	-	Public Corporations & Trading Funds	-		-
37,638	(13,089)	24,549	Other Entities & Individuals	48,913	(13,663)	35,250
	,	-				-
51,581	(13,089)	38,492	Total	61,933	(13,663)	48,270
<b>Balance</b>	<u>Balance</u>			<u>Balance</u>	<u>Balance</u>	
<u>Sheet</u>	<u>Sheet</u>			<u>Sheet</u>	<u>Sheet</u>	

# Note 32 - Creditors

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
(4,090)	Central Government Bodies	(3,587)
(906)	Other Local Authorities	(732)
(798)	NHS Bodies	(431)
· · ·	Public Corporations & Trading Funds	-
(39,885)	Other Entities & Individuals	(37,405)
(45,679)	Total	(42,155)
Balance Sheet		Balance Sheet

### Note 33 – Receipts in Advance

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the transferor if the conditions are not met. All specific income credited in excess of £0.5M is listed individually in the tables below:

31 <sup>st</sup> March 2017 £000s	Current Liabilities	31 <sup>st</sup> March 2018 £000s	
	Capital Grants Receipts in Advance:		
-	Place - Highways England Grant	(1,309)	
(865)	People – Devolved Formula Capital (DFC)	(604)	
(590)	People – DOH Better Care Fund	(349)	
(790)	People – Basic Needs Grant	-	
(1,269)	Communities – Disabled Facilities Grant (DFG)	(2,196)	
(1,192)	Other Grants	(1,158)	
(4,706)	Total Capital Grants Receipts in Advance	(5,616)	
	Capital Contributions Receipts in Advance:		
(5,155)	Section 106 Contributions	(7,617)	
(1,382)	Other Contributions	(1,039)	
(6,537)	Total Capital Contributions Receipts in Advance	(8,656)	
(11,243)	Total Capital Grants & Contributions Receipts in Advance	(14,272)	

Balance Sheet

**Balance Sheet** 

31 <sup>st</sup> March 2017 £000s	Current Liabilities	31 <sup>st</sup> March 2018 £000s
	Revenue Grants Receipts in Advance:	
(70)	People - Adoption Support Fund	-
-	People - SEN Reform Grant	(128)
(42)	Other	(191)
(112)	Total Revenue Grants Receipts in Advance	(319)
	Revenue Contributions Receipts in Advance:	
(1,506)	Place – Section 278 Contributions	(1,403)
(29)	Other	(18)
(1,535)	Total Revenue Contributions Receipts in Advance	(1,421)
(1,647)	Total Revenue Grants & Contributions Receipts in Advance	(1,740)

# Note 34 – Provisions

	Insurance Fund	Municipal Mutual Insurance	Trading Standards Legal Case	Business Rate Appeals	LGYH	Other	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance at 31 <sup>st</sup> March 2016	(4,526)	(81)	(388)	(1,581)	(100)	(13)	(6,689)
Additional Provisions Made in 2016/17	(2,932)	(100)	-	(2,121)	-	-	(5,153)
Amounts Used in 2016/17	1,308	-	-	783	-	-	2,091
Unused Amounts Reversed in 2016/17	1,939	-	-	-	-	-	1,939
Balance at 31 <sup>st</sup> March 2017	(4,211)	(181)	(388)	(2,919)	(100)	(13)	(7,812)
Additional Provisions Made in 2017/18	(3,126)	-	-	(3,931)	-	-	(7,057)
Amounts Used in 2017/18	1,440	67	-	2,561	-	-	4,068
Unused Amounts Reversed in 2017/18	1,663	-	-	-	-	-	1,663
Balance at 31 <sup>st</sup> March 2018	(4,234)	(114)	(388)	(4,289)	(100)	(13)	(9,138)
Short Term Provisions	-	-	(388)	(4,289)	(100)	(13)	(4,790)
Long Term Provisions	(4,234)	(114)	-	-	-	-	(4,348)
							Balance

Balance Sheet

#### Insurance Fund

The Authority self-insures part of its insurable financial risk by holding excesses on the various insurance policies that it has in place. These excesses apply to various categories of cover including property, public liability and employer's liability. As such, any claim that falls below the policy excess will be a cost to the Authority.

In order to fund the cost of these claims, a provision has been made by the Authority. The provision included in the 2017/18 accounts is  $\pounds$ 4.234M ( $\pounds$ 4.211M in 2016/17) and is based upon 80% of total identified outstanding claims. This level of provision is considered appropriate to fund the cost of claims on the basis of past experience and timescales in resolving outstanding claims.

The Authority also continues to monitor claims experience and has identified an appropriate reserve to meet other potential insurance claims.

#### Municipal Mutual Insurance (MMI)

Municipal Mutual Insurance was the Authority's insurer until their demise in 1992. A Scheme of Arrangement was set up with its creditors under which MMI continued to settle all outstanding claims whilst they had sufficient funds to do so. In the eventuality that the company became insolvent, a clawback clause would be triggered with the Authority liable to repay MMI in full or part. This Scheme of Arrangement was triggered in November 2012 and as such the Authority set aside an amount totalling £1.689M in the 2012/13 accounts. This was based on an estimate of its maximum liability at that time.

During 2017/18, £0.067M has been utilised, leaving £0.114M remaining on the provision as at 31<sup>st</sup> March 2018.

#### South Yorkshire Trading Standards

The Authority carries a provision for the anticipated losses relating to the alleged financial irregularities in the South Yorkshire Trading Standards Service. As at  $31^{st}$  March 2014, this provision remained at £2.300M. In May 2014, the Authority received further information regarding a provisional settlement figure to be paid during 2014/15, equating to £1.912M for its share of the losses. The remaining provision stands at £0.388M.

#### **Business Rate Appeals**

On 1<sup>st</sup> April 2013, The Local Government Finance Act 2012 introduced the business rates retention scheme enabling local authorities to retain a proportion of the business rates generated in their area. Under the scheme, billing authorities are required to make provisions for refunding ratepayers who have appealed against the rateable value of their properties on the rating list.

The total provision as at 31st March 2018 has been set at £8.752M, based on information provided by Analyse Local (a system developed to calculate the value of outstanding appeals using an extensive range of property and historical rating information, used by a number of local authorities across the country). The total increase in provision is therefore £3.931M, including the respective preceptors' share. This amount is shown within the <u>Collection Fund</u> <u>Statement</u>. The Authority's share of this provision as at  $31^{st}$  March 2018 equated to £4.289M.

### Local Government Yorkshire & Humber

Local Government Yorkshire and Humber (LGYH) was the partnership of local authorities, including Police and Crime Commissioners, fire and national park authorities. It brought local authorities together on key issues, supported the improvement of service delivery, lobbied Government on the future of local government, promoted good employment practices, and worked with local authorities to improve the public perception of local government.

The decision was made by member authorities to dissolve LGYH with effect from 31<sup>st</sup> March 2015 and terminate the LGYH Admission Body Agreement with the West Yorkshire Pension Fund (WYPF).

The respective authorities decided that the exit payment due to WYPF as a result of the termination would be apportioned between each organisation. The estimate of the full exit payment is  $\pounds$ 2.4M of which  $\pounds$ 0.1M relates to Barnsley MBC's share.

#### Other Provisions – Section 117 Provision

On the 28<sup>th</sup> July 1999, the High Court ruled that local authorities may not charge for services provided under Section 117 of the Mental Health Act 1983. This provision relates to the possible reimbursement of charges where these have previously been levied.

### Note 35 – Contingent Liabilities

#### Municipal Mutual Insurance

As highlighted above, the Authority has set aside a provision relating to a liability for the outstanding insurance claims placed with Municipal Mutual Insurance (MMI) Limited. The amount set aside is higher than the recommended amount set by MMI Ltd's insolvency scheme administrator and is therefore considered prudent to sufficiently settle the Authority's potential liability.

#### **Termination Benefits**

Following the reductions in Government funding to local authorities announced in the Comprehensive Spending Review, the Authority has a recurrent funding shortfall over the period to 2018/19.

Plans are currently being drawn up by the Authority to mitigate this funding shortfall under the "Future Council" concept.

Given that a large part of the Authority's budget relates to staffing costs, there will clearly be an impact on employee numbers and future redundancy costs. The precise number of employees and related cost is not clear at this stage.

### Pension Guarantee – Berneslai Homes

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes Ltd estimated at £23.969M as at  $31^{st}$  March 2018 (£32.959M as at  $31^{st}$  March 2017), although the Authority considers it highly unlikely that this guarantee will be called in.

#### Pension Guarantee – Groundwork Dearne Valley

In November 2013, Groundwork Dearne Valley (GDV) was released from financial administration by accounting firm, BDO LLP. Going forward, management of GDV will be carried out by Groundwork Sheffield who continues to work closely with officers of the Authority on the long term financial recovery of GDV.

Should GDV cease, there may be a liability to the Authority linked guarantees, made in respect of the satisfaction of the South Yorkshire Pension Fund deficit attributable to organisation. This liability is currently estimated to be in the region of  $\pounds$ 1.675M.

# **Business Rate Appeals**

As highlighted above, the Authority has included a provision of  $\pounds4.289M$  in relation to business rates appeals outstanding as at  $31^{st}$  March 2018. It is difficult to estimate the likelihood of businesses both submitting and being successful with an appeal and the Authority has therefore made no provision in the accounts in relation to un-lodged appeals.

#### **CPO Compensation Claim**

The Authority is subject to a compensation claim relating to an historic Compulsory Purchase Order (CPO) concerning the acquisition of land at Carlton Marsh in 1985. The initial proceedings have been to the Upper Tribunal which had ruled in the claimant's favour but the Authority is currently appealing this decision. A hearing is scheduled in the new financial year where the final decision will be decided. If the Authority is unsuccessful in its appeal, then the extent of the financial liability will be provided for at this point.

### Note 36 – Pensions Schemes Accounted for as Defined Contribution Schemes

### Teachers' Pensions Scheme

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by Capita Business Services Ltd on behalf of the Department for Education (DfE). The scheme provides teachers with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. Valuations of the notional fund are undertaken every four years.

The Scheme has in excess of 3,700 participating employers and consequently the Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2017/18, the Council paid  $\pounds$ 5.437M to Teachers' Pensions in respect of teachers' retirement benefits, representing 16.4% of pensionable pay. The figures for 2016/17 were  $\pounds$ 6.148M representing 16.4% of pensionable pay. There were no contributions remaining payable at the year end.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in <u>Note 37</u> below.

#### **NHS Pensions Scheme**

As at 1<sup>st</sup> April 2013, the Authority took full responsibility for the Public Health function from the NHS as per The Health and Social Care Act 2012. Public Health employees were transferred to the Authority at this time under The Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE). In addition, from the 1<sup>st</sup> April 2016, the 0-19's group transferred to the Authority.

Public Health employees employed by the Authority are members of the NHS Pension Scheme, administered by the NHS Business Service Authority. The scheme provides employees with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Public Health employees that were transferred on the 1<sup>st</sup> April 2014 will remain in the NHS Pension Scheme. All new employees will be enrolled into the Local Government Pension Scheme.

The Scheme is a multi-employer defined benefit scheme. The NHS Pension Scheme is an unfunded occupational scheme backed by the Exchequer. In 2017/18, the Council paid  $\pounds$ 0.128M to NHS Pensions in respect of Public Health employees' retirement benefits, representing 14% of pensionable pay. The comparative figures for 2016/17 were  $\pounds$ 0.090M representing 14% of pensionable pay.

### Note 37 – Defined Benefit Pension Schemes

#### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the South Yorkshire Pension Fund. This is a funded scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

In addition to the funded element of the scheme, the Authority also accounts for an unfunded element in relation to discretionary benefits. These amounts have been shown as a separate column in the tables below for information.

### Transactions Relating to Post-Employment Benefits

The Authority recognises the cost of retirement benefits in the reported Net Cost of Services in the Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of post-employment / retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement on Reserves Statement during the year:

2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Comprehensive Income & Expenditure Statement:		
18,856	-	- Current Service Cost	28,117	-
-	-	- Past Service Costs	-	-
(1,827) 347	-	- Settlements & Curtailments	(2,504) 347	-
547	-	- Administration Expenses	347	-
11,824	1,455	<i>Financing &amp; Investment Income &amp; Expenditure :</i> - Net Interest Cost	10,796	1,089
29,200	1,455	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	36,756	1,089
		<i>Other Post-Employment Benefits Charged to the Comprehensive Income &amp; Expenditure Statement : Re-measurement of The Net Benefit Liability Comprising:</i>		
(148,649)	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense	(23,801)	-
(20,226)	(1,996)	- Experience (Gains) / Losses	-	-
(8,749)	(196)	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	-	-
299,530	6,413	<ul> <li>Actuarial (Gains) and Losses On Changes in Financial Assumptions</li> </ul>	(65,542)	(460)
-	-	- Business Combinations	3,227	-
121,906	4,221	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure	(86,116)	(460)
151,106	5,676	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	(49,360)	629

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the  $31^{st}$  March 2018 is a loss of £153.264M (£242.607M loss as at  $31^{st}$  March 2017).

2016/17			20:	17/18
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Movement in Reserves Statement:		
(29,200)	(1,455)	<ul> <li>Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with the Code</li> </ul>	(36,756)	(1,089)
		<u>Actual Amount Charged Against the General Fund</u> <u>Balance for Pensions for the Year:</u>		
23,965	-	Employers' Contributions Payable to Scheme	42,750	-
-	2,572	Retirement Benefits Payable to Pensioners	-	2,535
(5,235)	1,117	Net Adjustment to Surplus or Deficit for the Provision of Services	5,994	1,446
Note 6			Note 6	

### Pension Assets and Liabilities Recognised in the Balance Sheet

2016/17			2017/18		
otal Liabilities: Local Government ension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)	
£000s	£000s		£000s	£000s	
(1,412,339) 944,133	(44,818)	Present Value of The Defined Benefit Obligation Fair Value of Plan Assets	(1,383,978) 1,007,881	(42,912)	
(468,206)	(44,818)	Net Liability Arising From Defined Benefit Obligation	(376,097)	(42,912)	
(468,206)	(44,818)			(376,097)	

**Balance Sheet** 

Balance Sheet

# Reconciliation of Fair Value of the Scheme (Plan) Assets

2016/17			20	17/18
Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
776,050	-	Opening Balance at 1 <sup>st</sup> April	944,133	-
27,798	-	Interest Income <i>Re-measurement Gains and (Losses):</i>	24,139	-
148,649	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	23,801	-
(347)	-	Administration Expenses	(347)	-
-	-	Business Combinations	8,269	-
(449)	-	Settlements	(515)	-
23,967	2,572		42,750	2,535
5,634	-	Contributions by Scheme Participants	5,662	-
(37,169)	(2,572)	Benefits Paid	(40,011)	(2,535)
944,133	-	Closing Balance at 31 <sup>st</sup> March	1,007,881	-

Local Government Pension Scheme Assets Comprised:

2016	5/17		2017	/18
Fair Value of Scheme Assets	Percentage of Total	Fair Value of Scheme Assets		Percentage of Total
£000s	%		£000s	%
14,917	1.58	Cash & Cash Equivalents	48,781	4.84
14,917	1.58	Total Cash & Cash Equivalents	48,781	4.84
1.00.005	17.01	Equity Instruments:	1 40 072	14.07
169,095	17.91	UK Quoted UK Unguoted	149,873	14.87
406,449	43.05	Overseas Quoted	413,231	41.00
+00,++9		Overseas Unquoted		41.00
575,544	60.96	Total Equity Instruments	563,104	55.87
		Bonds:		
-	-	UK Government Fixed	-	
108,953	11.54	UK Government Indexed	114,294	11.34
25,680	2.72	Overseas Government Fixed	26,003	2.58
-	-	Overseas Government Indexed	-	-
41,825	4.43	UK Other	47,673	4.73
16,900	1.79	Overseas Other	26,709	2.65
193,358	20.48	Total Bonds	214,679	21.30
		Descetter		
76,380	8.09	Property: UK Direct	79,925	7.93
70,380	0.09	Overseas	79,923	7.95
12,085	1.28	Property Funds	12,195	1.21
88,465	9.37	Total Property	92,120	9.14
00/100	5107		<i>v=</i> /==v	5.2.1
		Private Equity (By Location):		
-	-	UK	-	
-	-	Overseas	-	
-	-	Total Private Equity	-	-
		Other Investment Funds:		
71,849	7.61	Pooled Investment Vehicles	89,197	8.85
71,849	7.61	Total Other Investment Funds	89,197	8.85
944,133	100.00	Total Scheme Assets	1,007,881	100.00
544,133	100.00	I otal Scheme Assets	1,007,001	100.00

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

201	6/17		20	17/18
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Discretionary Government Benefits Pension Scheme (Included in Total)	
£000s	£000s		£000s	£000s
(1,117,117)	(41,714)	Opening Balance at 1 <sup>st</sup> April	(1,412,339)	(44,818)
(18,856)	-	Current Service Cost	(28,118)	-
(39,622)	(1,455)	Interest Cost	(34,935)	(1,089)
(5,634)	-	Contributions by Scheme Participants	(5,662)	
		Re-measurement Gains and (Losses):	-	
20,226	1,996	<ul> <li>Experience Gains / (Losses)</li> </ul>	-	
8,749	196	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-
(299,530)	(6,413)	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	65,542	460
(656)		Gains / (Losses) Curtailments	(1,102)	
37,169	2,572	Benefits Paid	40,011	2,535
2,932	-	Liabilities Extinguished on Settlements	4,121	
-	-	Business Combinations	(11,496)	-
(1,412,339)	(44,818)	Closing Balance at 31 <sup>st</sup> March	(1,383,978)	(42,912)

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit cost method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The liabilities have been assessed by Mercer Human Resource Consulting Ltd, an independent firm of actuaries with estimates for the Authority fund being based on the latest full valuation of the scheme which took place on 31<sup>st</sup> March 2015 for the period 1<sup>st</sup> April 2015 to 31<sup>st</sup> March 2018.

The principal assumptions used by the actuary have been:

2016/17		2017/18
Years	Mortality Assumptions:	Years
22.9	Longevity at 65 for Current Pensioners (Male)	23.0
25.7	Longevity at 65 for Current Pensioners (Female)	25.8
25.1	Longevity at 65 for Future Pensioners (Male)	25.2
28.0	Longevity at 65 for Future Pensioners (Female)	28.1
%	Other:	%
2.3	Rate of CPI	2.1
3.6	Rate of Increase in Salaries	3.4
2.3	Rate of Increase in Pensions	2.2
2.6	Discount Rate	2.6
L		

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme I.E. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

2016/17		2017/18
Increase in Assumption £000s	Impact on the Defined Benefit Obligation in the Scheme <b>*</b>	Increase in Assumption £000s
(27,960)	- Longevity (Increase or Decrease in 1 Year)	(27,398)
(28,355)	<ul> <li>Rate of Inflation (Increase or Decrease by 0.1%)</li> </ul>	(24,583)
(4,460)	<ul> <li>Rate of Increase in Salaries (Increase or Decrease by 0.1%)</li> </ul>	(3,332)
27,796	- Rate of Discounting Scheme Liabilities (Increase or Decrease by 0.1%)	24,153

\* A negative figure represents an increase to the obligation whereas a positive figure represents a decrease to the obligation.

#### Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at a as constant rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 22 years. Funding levels are monitored on an annual basis. The latest triennial valuation was completed on 31<sup>st</sup> March 2017 in respect of the 3 year period 2017/18 – through 2019/20.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31<sup>st</sup> March 2015. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earning schemes to pay pensions and other benefits to certain public servants.

The Authority anticipates to pay £15.302M expected contributions to the scheme in 2018/19.

The weighted average duration of the defined benefit obligation for scheme members is 18 years during 2018/19.

### **NOTES PRIMARILY RELATING TO THE CASHFLOW STATEMENT**

### Note 38 – Cash Flow Statement – Operating Activities

Included within the cash flows for operating activities include the following items:

2016/17 £000s		2017/18 £000s
54,885	Interest Paid	51,856
(893)	Interest Received	685
(486)	Dividends Received	(399)

#### Note 39 – Cash Flow Statement – Investing Activities

2016/17 £000s		2017/18 £000s	
62,833	Purchase of Property, Plant & Equipment, Investment Property & Intangible Assets Other Payments for Investing Activities	66,042 9,513	
(11,113)	Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	9,513 (9,636)	
7,797	Net (Receipts) / Payments From Short Term & Long Term Investments	8,927	
(24,960)	Other Receipts From Investing Activities	(24,830)	
34,632	Net Cash (Inflows) / Outflows From Investing Activities	50,016	Cash Flow

### Note 40 – Cash Flow Statement – Financing Activities

2016/17 £000s		2017/18 £000s	
(31,721) 3,623 -	Net (Receipts) / Payments From Short Term & Long Term Borrowing Appropriation to Collection Fund Council Tax & NNDR Adjustment Cash Payments for the Reduction of the Outstanding Liabilities	(12,363) 2,948	
7,582 (20,516)	Relating to Finance Leases & On-Balance Sheet PFI Contracts Net Cash (Inflows) / Outflows From Financing Activities	7,347 (2,068)	<u>Cash Flov</u>

### STATEMENT OF ACCOUNTS 2017/18 NOTES RELATING TO OTHER DISCLOSURES

### Note 41 – Trust Funds and Other Third Party Funds

The Authority acts as sole or custodian trustee for 13 trust funds and as one of several trustees for a further 24 funds. In neither case do the funds represent assets of the Authority and they have not been included in the Authority's Balance Sheet. The purpose of those major funds where the Authority acts as sole trustee are explained below:

2016/17	Trust Funds / Charities	Details	2017/18
£000s	Trast Funds / chantles	Details	£000s
157 265 35 10 31,862	Sole / Custodian Trustees: Hoyland Nether Recreation Ground Captain Allots Amenity Funds Cutlers Charity Penistone Grammar School – Foundation Fund Others	Land left in trust to benefit the residents of Hoyland Assist groups / clubs in Hemingfield & Jump Monies for residents of Social Services Residential Homes Relief of financial hardship within the Barnsley Borough Provide special benefits not normally provided by the LEA for Penistone Grammar School	158 281 35 10 30,938 -
32,329 140 83 72 295	<b>Other Funds:</b> Prisoner of War Fund Goldthorpe Recreation Ground Others	Grants / Loans for the benefit of ex-service personnel Benefits the community of Goldthorpe Other Funds	<b>31,422</b> 143 83 71 <b>297</b>
32,624	Total Capital Value of Funds		31,719

The assets shown below represent the above fund balances:

2016/17		2017/18
£000s	Balance Sheet at 31 <sup>st</sup> March	£000s
	Assets:	
31,400	Fixed Assets	30,528
581	Investments	602
520	Cash	463
123	Other Net Assets	126
32,624		31,719
	Represented by:	
32,624	Fund Balances	31,719

### **SECTION 7 – SUPPLEMENTARY FINANCIAL STATEMENTS**

### HOUSING REVENUE ACCOUNT – COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

The HRA Comprehensive Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and Central Government grants. Authorities charge rent to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2016/17		2017/18	
£000s		£000s	
	Income		
(71,221)	Dwelling Rents (Gross)	(70,241)	
(364)	Non-Dwelling Rents (Gross)	(358)	
(1,581)	Charges for Services and Facilities	(1,021)	
(805)	Contributions Towards Expenditure	(1,250)	
(73,971)	Total Income	(72,870)	CI&ES
	<u>Expenditure</u>		
18,035	Repairs & Maintenance	18,590	
16,204	Supervision & Management	16,183	
205	HRA Share of Corporate & Democratic Core	205	
174	Rents, Rates, Taxes & Other Charges	174	
14,457	Depreciation	16,556	<u>Note F</u>
394	Impairment of Bad Debts	497	
22,074	Impairment / (Reversal of Previous Years' Impairments) of Non-Current Assets	17,019	Note G
(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	Note G
95	Debt Management Cost	95	
(14,643)	Total Expenditure	69,319	CI&ES
	Not Cost of UDA Company on Traduded in the Company housing Tracers 9		
(88,614)	Net Cost of HRA Services as Included in the Comprehensive Income & Expenditure Statement	(3,551)	CI&ES
	HRA Share of Other Operating Income & Expenditure in The CI&ES		
(427)	(Gain) / Loss on Disposal of HRA Fixed Assets	(906)	ļ
(427)		(906)	
	HRA Share of Financing & Investment Income & Expenditure in The		
	<u>CI&amp;ES</u>		
11,356	Interest Payable & Similar Charges	10,288	
(157)	Interest & Investment Income	(116)	
11,199		10,172	
(77,842)	(Surplus) / Deficit for the Year on HRA Services	5,715	MIRS

### **MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE**

2016/17 £000s		2017/18 £000s	
41,333	Balance on the HRA at the End of the Previous Year	42,294	
77,842	Surplus or (Deficit) for the Year on the HRA Income & Expenditure Statement	(5,715)	<u>MIRS</u>
(76,881)	Adjustments Between Accounting Basis and Funding Basis Under Statute	4,938	<u>Note 6</u> / <u>MIRS</u>
961	Increase / (Decrease) in the Housing Revenue Account Balance	(777)	
42,294	Balance on the HRA at the End of the Current Year	41,517	<u>EFA</u> / Note 7

### NOTES TO THE HOUSING REVENUE ACCOUNT

### Note A – Analysis of Housing Stock as at 31st March

The number of council house dwellings held at the year-end can be analysed as follows:

31 <sup>st</sup> March 2017	Analysis of Housing Stock	31 <sup>st</sup> March 2018
8,931 3,129 4,624 1,924	Houses Flats Bungalows Terraced	8,832 3,133 4,611 1,925
18,608	Total	18,501

HRA Balance Sheet Information:

2016	5/17			2017/18	
Value as at 1st April £000s	Value as at 31st March £000s	Asset Category	Value as at 1st April £000s	Value as at 31st March £000s	
402,754	547,756	Dwellings	547,756	543,003	
19,068	20,763	Other Land & Buildings	20,763	24,339	
41	456	Vehicles, Plant, Furniture & Equipment	456	808	
264	156	Infrastructure Assets	156	146	
1,950	-	Assets Under Construction	-	198	
544	846	Surplus Assets	846	673	
-	93	Intangible Assets	93	84	
90	-	Assets Held for Sale	-	480	
424,711	570,070	Total	570,070	569,731	

### Note B – Vacant Possession Value of Council Housing Stock

The vacant possession value of dwellings within the HRA as at 1st April 2017 was £1.362 Billion (1st April 2016 value:  $\pounds$ 1.369 Billion). To arrive at the Balance Sheet value of dwellings, the vacant possession value is reduced to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The adjustment factor (41%) measures the difference between market rents and sub-market rents. It shows the economic cost to Central Government of providing council housing at less than market rents.

The adjustment factor was raised during 2017/18 from 31% to 41%. <u>Note M</u> explains the change and its impact further.

### Note C – Analysis of the Movement on the Major Repairs Reserve

2016/17 £000s	Major Repairs Reserve	2017/18 £000s
(974)	Balance Brought Forward	(84)
(14,457) (5,843) <b>(20,300)</b>	<b>Credits:</b> In Year Depreciation Charge Additional Contribution to Major Repairs Reserve	(16,556) [ (4,379) (20,935)
21,190 <b>21,190</b>	<b>Debits:</b> Capital Expenditure for HRA Purposes	16,821 16,821
(84)	Balance to Carry Forward	(4,198)

#### Note D – Analysis of the Movement on the Housing Repairs Account

The Authority does not maintain a separate Housing Repairs Account.

### Note E – HRA Capital Expenditure and Capital Receipts

2016/17			2017	7/18
Houses £000s	Other Capital Financing £000s		Houses £000s	Other £000s
		De une suin e		
	-	Borrowing		
883	-	Capital Receipts	620	207
4,346	-	Revenue Contributions	4,529	161
20,558	632	Major Repairs Reserve	16,488	333
799	-	Grants and Contributions	523	136
26,586	632	Total Capital Expenditure Within the HRA	22,160	837

An analysis of capital expenditure within the HRA and sources of finance:

A summary of total capital receipts within the Authority's HRA:

2016/17 £000s	Capital Receipts	2017/18 £000s
852 35 -	Council House Sales (Net) Other Land Other Buildings Non Disposals Mortgages and Housing Act Advances	6,998 135 - - -
7,823	Total	7,133

### Note F - Depreciation

Authorities are required to charge depreciation on all HRA properties calculated in accordance with proper practices. The table below details the depreciation charge made to the HRA in 2017/18. The Service Director – Finance (S151 Officer) has determined that for council house dwellings, the straight line depreciation method over an average useful life of 35 years is the most appropriate basis. The straight line depreciation method has also been used for non-dwelling properties in accordance with proper practices including IAS 16 principles.

2016/17 £000s	Depreciation	2017/18 £000s
13,835 390 117 108 - 7	Council Dwellings Other Land & Buildings Vehicle, Plant, Furniture & Equipment Infrastructure Assets Surplus Assets Not Held for Sale Intangible Assets	15,838 414 279 9 - 16
14,457	Total	16,556

#### Note G – Impairments / Revaluation Losses

In the 5 year period between 2012/13 to 2016/17 inclusive, the revaluation/impairment losses incurred against the Authority's HRA non dwellings was required to be charged against the Housing Revenue Account balance in its entirety, in accordance with the Code.

From 2017/18, this element of the Code has been updated to reflect the revised statutory provisions governing capital accounting in respect of what can and cannot be charged to the HRA balance. The outcome of which was the allowance to reverse these entries to mitigate the impact on the HRA balance. In 2017/18, this charge therefore amounted to  $\pounds$  nil ( $\pounds$ 0.029M in 2016/17).

2016/17 £000s	Impairments / Revaluation Losses			
29 (831)	Impairments / Revaluations Losses – Non-Value Adding Expenditure - Dwellings Impairments / Revaluations Losses – Non Dwellings Reversal of Previous Revaluation Losses – OLAB Reversal of Previous Revaluation Losses – Dwellings	18,117 106 (186) (1,018)		
(64,207)	Total	17,019		

### Note H – Revenue Expenditure Funded from Capital Under Statute

There was no such expenditure relating to the HRA during 2017/18 (2016/17 nil).

### <u>Note I – HRA Subsidy</u>

Up to 1<sup>st</sup> of April 2012, Housing Subsidy was payable by Central Government to the HRA. This was a Government grant towards the net cost of management, rent rebates, maintenance and financing costs after deducting an assumed level of rental income. The financing costs that are taken into consideration in the subsidy calculation include capital charges, lease payments and deferred payments. The subsidy supports the difference between notional costs and income. However, the Localism Act 2011 has abolished Housing Subsidy and replaced it with a new Self-Financing regime for the HRA from 2012/13.

#### Note J – Pensions Reserve

There has been no movement on the pensions reserve in 2017/18 relating to the HRA (2016/17 nil).

#### Note K – Rent Arrears

Housing rent arrears total £2.430M as at 31st March 2018 (£2.144M as at 31st March 2017).

A bad debts provision has been made in the accounts in respect of potentially uncollectable rent. The value of the provision at 31st March 2018 is £1.052M (£1.074M as at 31st March 2017). The movement in the year comprises the value of rent arrears written off during the year totalling £0.241M (£0.228M in 2016/17) and an increase in the provision of £0.219M resulting from a review of the levels of rent arrears. Although the Authority has made a provision for potentially uncollectable debts, it is still the Authority's policy to pursue debts whilst this is economically viable.

### Note L – Income / Expenditure in the HRA directed by the Secretary of State

There has not been any income or expenditure incurred by the HRA that required the Secretary of State's approval.

### Note M – Exceptional Items

#### Increase in Regional Discount Factor Relating to Valuation of Council Dwellings

Under RICS valuation rules, the valuation of the vacant possession value of local authority dwellings assets should be adjusted to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The method in which this is done is to apply a regional discount factor to the gross valuation. Up to and including 2015/16, this regional discount factor for Yorkshire & Humber was 31%. During 2016/17, that regional factor was increased to 41% which has resulted in a significant increase in the valuations of the Council's dwellings.

This change has resulted in exceptional items through the Comprehensive Income & Expenditure Statement relating to reversals of prior year revaluation losses. Both the HRA Comprehensive Income & Expenditure Statement and Note G above show the impact of this change.

### **COLLECTION FUND**

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority, in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

	2016/17				2017/18	
COUNCIL TAX	BUSINESS RATES	TOTAL	COLLECTION FUND ACCOUNT	COUNCIL TAX	BUSINESS RATES	TOTAL
£000s	£000s	£000s		£000s	£000s	£000s
			INCOME:			
(100,177)	-	(100,177)	Council Tax	(106,557)	-	(106,557)
-	(57,704)	(57,704)	Non-Domestic Rates ( <u>Note A</u> )	-	(53,849)	(53,849)
(100,177)	(57,704)	(157,881)	Total Income	(106,557)	(53,849)	(160,406)
			<b>EXPENDITURE:</b> <u>Precepts and Demands on Collection Fund by</u> <u>Major Preceptors &amp; the Authority:</u>			
78,393	25,764	104,157	BMBC (Including Parish Council Precepts) ( <u>Note C</u> )	85,104	22,425	107,529
-	132	132	Transitional Protection Payments	-	2,763	2,763
9,225	-	9,225	South Yorkshire Police Authority ( <u>Note C</u> )	9,861	-	9,861
4,073	516	4,589	South Yorkshire Fire & Civil Defence Authority ( <u>Note A</u> / <u>Note C</u> )	4,299	446	4,745
91,691	26,412	118,103	Authority ( <u>Note A</u> / <u>Note C</u> )	99,264	25,634	124,898
,			<u>Non-Domestic Rates:</u>			,
-	25,784	25,784	Payment to Central Government ( <u>Note A</u> )	-	22,310	22,310
-	270	270	Cost of Collection Allowance (to BMBC) ( <u>Note A</u> )	-	267	267
-	26,054	26,054		-	22,577	22,577
4,074	907	4,981	Bad Debts Written Off	1,044	824	1,868
(1,633)	(327)	(1,960)	Increase / (Reduction) in Provision for Non-Payment of Council Tax / Business Rates	1,219	104	1,323
-	4,329	4,329	Provision for Business Rate Appeals	-	3,931	3,931
2,441	4,909	7,350	Estimated Surplus on Collection Fund:	2,263	4,859	7,122
1,615	120	1,735	Transfer to General Fund	1,615	120	1,735
			Transfer to South Yorkshire Police			
166	-	166	Authority	166	-	166
74	2	76	Transfer to South Yorkshire Fire & Civil Defence Authority	74	2	76
- 1,855	122 244	122 <b>2,099</b>	Central Government	1,855	<u>122</u> 244	122 <b>2,099</b>
1,855	244	2,099		1,855	244	2,099
95,987	57,619	153,606	Total Expenditure	103,382	53,314	156,696
(4,190)	(85)	(4,275)	(Surplus) / Deficit for Year	(3,175)	(535)	(3,710)
			COLLECTION FUND BALANCE:			
(9,852)	(371)	(10,223)	(Surplus) / Deficit Brought Forward	(14,042)	(456)	(14,498)
(4,190)	(85)	(4,275)	(Surplus) / Deficit for Year	(3,175)	(535)	(3,710)
(14,042)	(456)	(14,498)	(Surplus) / Deficit Carried Forward	(17,217)	(991)	(18,208)
			<u>SHARE OF (SURPLUS) / DEFICIT</u> BALANCE:			
(12,031)	(223)	(12,254)	Barnsley MBC	(14,717)	(486)	(15,203)
(2,011)	(5)	(2,016)	Precepting Authorities	(2,500)	(100)	(2,510)
-	(228)	(228)	Central Government	-	(495)	(495)
(14,042)	(456)	(14,498)	Total	(17,217)	(991)	(18,208)

### STATEMENT OF ACCOUNTS 2017/18 NOTES TO THE COLLECTION FUND

#### Note A - National Non-Domestic Rates

Non-Domestic Rates are calculated on the basis of a property's rateable value (as determined by the Valuation Office Agency) and the annual multipliers set by Central Government. The amount payable may then be subject to transitional arrangements and various reliefs (both mandatory and discretionary).

The income presented in the collection fund statement is based on the total rateable value of the local 'rating list' (adjusted for transitional arrangements and reliefs), and is based on the following values:

	2016/17	2017/18
Total Rateable Value as at 31st March	£140.803M	£138.763M
Standard Multiplier	0.497	0.479
Small Business Multiplier	0.484	0.466

Non-Domestic rates are collected locally and distributed between authorities in the following proportions:

	%
Central Government	50
Barnsley MBC	49
South Yorkshire Fire & Rescue Authority	1

### Note B – Calculation of the Council Tax Base

Council Tax is calculated on the basis of local (residential) property values and the estimated income required by the Council and its preceptors for the forthcoming year.

Each property is classified into one of nine valuation bands (A- to H) based on its estimated value at the 1st April 1991, and adjusted to reflect any discounts, reliefs or exemptions that apply. The number of properties in each valuation band is then multiplied by a specified fraction to arrive at a band D equivalent figure.

The basic charge is calculated by dividing the total Council Tax Requirement (the Council Tax demand on the Collection Fund) for the forthcoming year, by the total number of band D equivalent properties (also referred to as the Council's tax base). This amount is then multiplied by a specified fraction to arrive at the basic charge for each valuation band. The amount payable may then be subject to various discounts, reliefs or exemptions and Parish Council precepts.

The basic amount of Council Tax for a band D property in 2017/18 was £1,585.84 (£1,516.04 for 2016/17), and was based on the tax base in the table below (60,229.145 for 2016/17):

Band	Total No of Dwellings*	Proportion of Band D Charge	Band D Equivalent	Adjusted for Estimated Collectable Band D Equivalent (95%)
A-	215	5/9	119.500	113.525
Α	44,428	6/9	29,618.800	28,137.860
В	14,954	7/9	11,630.500	11,048.975
С	11,401	8/9	10,134.000	9,627.300
D	7,060	9/9	7,060.200	6,707.190
E	3,363	11/9	4,110.100	3,904.595
F	1,335	13/9	1,928.600	1,832.170
G	588	15/9	979.600	930.620
н	24	18/9	47.000	44.650
	83,368		65,628.300	62,346.885

\* Total number of chargeable dwellings (adjusted for discounts), rounded to nearest whole property.

Note C – Precepts and Demands on the Collection Fund

2016/17 £000s	Demand per Collection Fund	2017/18 £000s
78,012	BMBC	84,712
381	Parish Precepts	392
9,225	Police Authority	9,861
4,073	Fire & Civil Defence Authority	4,299
91,691	Total Precepts	99,264

### **GROUP ACCOUNTS**

### THE GROUP MOVEMENT IN RESERVES STATEMENT

Movement in Reserves During 2017/18	General Fund Balance	Housing Revenue Account	Berneslai Homes - Retained Surplus	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Berneslai Homes - Pensions Reserve	Unusable BMBC Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2017	122,025	42,294	11,039	11,408	84	3,780	190,630	(32,959)	(169,836)	(12,165)
Total Comprehensive Expenditure & Income	(40,795)	(5,715)	(949)	-	-	-	(47,459)	11,890	111,778	76,209
Adjustments Between Accounting Basis & Funding Basis Under Regulations	54,563	4,938	2,900	778	4,114	482	67,775	(2,900)	(64,875)	-
Net Increase / (Decrease) in 2017/18	13,768	(777)	1,951	778	4,114	482	20,316	8,990	46,903	76,209
Balance of Reserves at 31st March 2018	135,793	41,517	12,990	12,186	4,198	4,262	210,946	(23,969)	(122,933)	64,044

Movement in Reserves During 2016/17	General Fund Balance	Housing Revenue Account	Berneslai Homes Retained Surplus	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Berneslai Homes Pensions Reserve	Unusable BMBC Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2016	116,127	41,333	8,793	13,443	974	5,136	185,806	(18,015)	(190,429)	(22,638)
Total Comprehensive Expenditure & Income	(22,625)	77,842	706	-	-	-	55,923	(13,404)	(32,046)	10,473
Adjustments Between Accounting Basis & Funding Basis Under Regulations	28,523	(76,881)	1,540	(2,035)	(890)	(1,356)	(51,099)	(1,540)	52,639	-
Net Increase / (Decrease) in 2016/17	5,898	961	2,246	(2,035)	(890)	(1,356)	4,824	(14,944)	20,593	10,473
Balance of Reserves at 31st March 2017	122,025	42,294	11,039	11,408	84	3,780	190,630	(32,959)	(169,836)	(12,165)

### THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

	2016/17			2017/18		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Net Cest of Comisses			
243,085	(158,978)	84,107	Net Cost of Services: People	225,084	(139,866)	85,218
72,144	(23,716)	48,428	Place	73,568	(24,548)	49,020
35,748	(68,491)	(32,743)	Housing Revenue Account	34,059	(68,111)	(34,052)
(86,281)	-	(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	-	-
31,079	(14,168)	16,911	Communities	34,719	(15,885)	18,834
8,423	(5,950)	2,473	Public Health	7,453	(7,342)	111
144,862	(134,959)	9,903	Core Services	118,948	(128,081)	(9,133)
18,506	(14,781)	3,725	Corporate Services	15,090	(21,467)	(6,377)
29,368	(252)	29,116	Berneslai Homes	30,704	(58)	30,646
496,934	(421,295)	75,639	Net Cost of Services	539,625	(405,358)	134,267
			Other Operating Income & Expenditure:			
471	-	471	Parish Council Precepts	468	-	468
1,682	-	1,682	Payments to Central Government Housing Capital Receipts Pool	1,678	-	1,678
8,433	(10,722)	(2,289)	(Gains) / Losses on The Disposal of Non-Current Assets	7,060	(9,141)	(2,081)
-	(135)	(135)	(Gains) / Losses on The Non Disposal of Non-Current Assets	-	(256)	(256)
9,752	-	9,752	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	53,896	-	53,896
20,338	(10,857)	9,481	Total Other Operating Expenditure	63,102	(9,397)	53,705
			Financing & Investment Income & Expenditure:			·
20,456	(19)	20,437	Interest Payable on Debt	19,138	-	19,138
44	-	44	Interest Element of Finance Leases	91	-	
22,314	-	22,314	Interest Payable on PFI Unitary Payments	21,588	-	21,588
12,439	-	12,439	Net Interest on The Defined Benefit Liability / Asset	11,630	-	11,630
-	(902)	(902)	Investment Interest Income	-	(704)	(704
_	(486)	(486)	Dividends Receivable	]	(399)	(399)
_	(10)	(10)	Interest Received on Finance Leases	]	(10)	(10
4,307	(5,465)	(1,158)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,564	(5,310)	(746
(2)	-	(2)	Subsidiary Taxation			
59,558	(6,882)	52,676	Total Financing & Investment Income & Expenditure	57,011	(6,423)	50,588

Continued overleaf.

### THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

	2016/17			2017/18		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Taxation & Non Specific Grant Income:			
-	(21,404)	(21,404)	Recognised Capital Grants & Contributions	-	(21,456)	(21,456)
-	(2,028)	(2,028)	Section 31 Grant – Small Business Rate Relief (SBRR)	-	(2,354)	(2,354)
-	(34,560)	(34,560)	Revenue Support Grant (RSG)	-	(25,261)	(25,261)
-	(83,630)	(83,630)	Council Tax	-	(89,394)	(89,394)
-	(25,442)	(25,442)	Business Rates Retention Scheme – Locally Retained	-	(22,294)	(22,294)
-	(26,655)	(26,655)	Business Rates Retention Scheme – Top Up Grant	-	(30,342)	(30,342)
-	(193,719)	(193,719)	Total Taxation & Non Specific Grant Income	-	(191,101)	(191,101)
576,830	(632,753)	(55,923)	(Surplus) / Deficit on Provision of Services	659,738	(612,279)	47,459
			Other Comprehensive Income & Expenditure:			
-	(89,899)	(89,899)	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets	-	(25,702)	(25,702)
39	-	39	(Surplus) or Deficit on Revaluation of Available for Sale Financial Assets	40	-	40
121,906	13,404	135,310	Actuarial (Gains) / Losses on Pension Assets / Liabilities	-	(98,006)	(98,006)
121,945	(76,495)	45,450	Other Comprehensive Income & Expenditure	40	(123,708)	(123,668)
698,775	(709,248)	(10,473)	Total Comprehensive Income & Expenditure	659,778	(735,987)	(76,209)

### **GROUP BALANCE SHEET AS AT 31<sup>st</sup> MARCH 2018**

2016/17		2017/18	2017/18
£000s		£000s	£000s
	NON-CURRENT ASSETS		
	Property Plant and Equipment:		
547,756	- Council Dwellings	543,003	
400,330	- Other Land & Buildings	341,821	
4,846 248,838	<ul> <li>Vehicles, Plant, Furniture &amp; Equipment</li> <li>Infrastructure Assets</li> </ul>	6,064 252,227	
- 240,030	- Community Assets	- 252,227	
-	- Assets Under Construction	15,909	
5,289	- Surplus Assets	4,884	
1,207,059			1,163,908
10 427		10 427	
10,427 2,064	Heritage Assets Intangible Assets	10,427 1,500	
11,874	Long Term Investments	4,767	
3,009	Long Term Debtors	11,264	
27,374			27,958
1,234,433	Total Non-Current Assets		1,191,866
	CURRENT ASSETS		
3,028	Assets `Held for Sale'	4,918	
17,027	Short Term Investments Inventories	35,059	
1,784 51,972	Short Term Debtors	1,599 61,567	
(13,089)	Impairment of Short Term Debtors	(13,663)	
(15,005)	Corporation Tax Asset	(15,005)	
51,276	Cash & Cash Equivalents	45,565	
112,000	Total Current Assets		135,045
1,346,433	TOTAL ASSETS		1,326,911
	CURRENT LIABILITIES		
(77,188)	Short Term Borrowing	(45,567)	
(8,657)	Other Short Term Liabilities	(8,852)	
(44,413)	Short Term Creditors	(40,595)	
-	Corporation Tax Liability	-	
(3,420)	Provisions	(4,790)	
(11,243)	Capital Grants Receipts in Advance	(14,272)	
(1,647)	Revenue Grants Receipts in Advance Bank Overdraft	(1,740)	
(146,568)	Total Current Liabilities	-	(115,816)
(140,000)			(110,010)
	LONG TERM LIABILITIES		
(479,557)	Long Term Borrowing	(522,837)	
(226,916)	Other Long Term Liabilities	(219,800)	
(4,392)	Long Term Provisions	(4,348)	
(501,165) (1,212,030)	Retirement Benefit Obligations Total Long Term Liabilities	(400,066)	(1,147,051)
(1,212,030)			(1,14/,031)
(1,358,598)	TOTAL LIABILITIES		(1,262,867)
(12,165)	NET ASSETS		64,044

Continued overleaf

### **GROUP BALANCE SHEET AS AT 31<sup>st</sup> MARCH 2018 (CONTINUED)**

2016/17		2017/18	2017/18
£000s		£000s	£000s
	USEABLE RESERVES:		
122,025	- General Fund	135,793	
42,294		41,517	
11,039	- Berneslai Homes Retained Surplus	12,990	
11,408	- Useable Capital Receipts Reserve	12,186	
84	- Major Repairs Reserve	4,198	
3,780	- Capital Grant Unapplied Reserve	4,262	
190,630	TOTAL USEABLE RESERVES		210,946
			-
	UNUSABLE RESERVES:		
40	- Available for Sale Financial Instruments Reserve	-	
122,498	- Capital Adjustment Account	54,750	
63	- Deferred Capital Receipts Reserve	62	
(12,246)	- Financial Instruments Adjustment Account	(11,588)	
(468,206)		(376,097)	
(32,959)	- Berneslai Homes Pensions Reserve	(23,969)	
	- Revaluation Reserve	197,637	
	<ul> <li>Accumulated Absences Account</li> </ul>	(2,900)	
12,255	<ul> <li>Collection Fund Adjustment Account</li> </ul>	15,203	
(202,795)	TOTAL UNUSABLE RESERVES		(146,902)
(12,165)	TOTAL RESERVES		64,044

### **GROUP CASH FLOW STATEMENT**

2016/17		2017/18	2017/18
£000s		£000s	£000s
(55,923)	Net (Surplus) / Deficit on Provision of Services		47,459
	Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:		
11,155	- Depreciation & Impairment	(73,293)	
(6,775)	- Pension Fund Adjustments	3,928	
(18,185)	<ul> <li>Carrying Amount of Non-Current Assets Sold</li> <li>(Increase) / Decrease in Provisions</li> </ul>	(60,956)	
(1,123) 118	- Increase / (Decrease) in Inventories	(1,325) (184)	
(1,430)	- Increase / (Decrease) in Debtors	6,048	
(7,639)	- (Increase) / Decrease in Creditors	5,024	
667	- Other Non-Cash Adjustments	(145)	
(23,212)			(120,903)
	Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:		
21,404	<ul> <li>Capital Grants Recognised Through Comprehensive Income &amp; Expenditure Statement</li> </ul>	21,456	
11,112	<ul> <li>Proceeds From The Sale of Property, Plant &amp; Equipment, Investment</li> <li>Property &amp; Intangible Assets</li> </ul>	9,635	
32,516			31,091
(46,619)	Net Cash (Inflow) / Outflow From Operating Activities		(42,353)
34,638	Net Cash (Inflow) / Outflow From Investing Activities		50,132
(20,516)	Net Cash (Inflow) / Outflow From Financing Activities		(2,068)
(32,497)	Net (Increase) / Decrease in Cash & Cash Equivalents		5,711

18,779	Cash & Cash Equivalents as at 1 <sup>st</sup> April	51,276
32,497	Net Increase / (Decrease) in Cash & Cash Equivalents	(5,711)
52,197		(3,711)
51,276	Cash & Cash Equivalents as at 31 <sup>st</sup> March	45,565
2	Made Up Of The Following Elements: Cash Held By The Authority	2
(3,304)	Cash in Transit *	(8,424)
7,289	Bank Current Accounts	7,449
47,289	Short Term Deposits With Financial Institutions	46,538
51,276	Total Cash & Cash Equivalents	45,565

### **NOTES TO THE GROUP ACCOUNTS**

#### <u> Note A – Critical Judgements</u>

The Council has reviewed its relationship and interest with external organisations and concludes that it does have an interest in subsidiaries, associated companies and joint ventures that are material both individually and in aggregate and therefore a set of Group Accounts has been prepared. This consideration has been made under the provisions of IFRS 10 ('Consolidated Financial Statements') and IFRS 11 ('Joint Arrangements') as required by the Code.

#### <u>Note B – Group Boundary</u>

A review has been undertaken by the Council considering all companies in which it has an interest. The interests in these bodies have been analysed to consider whether the Council has the potential to control or influence the bodies' operating and financial policies. Entities identified to be included within the group's boundary are detailed below:

#### Berneslai Homes Ltd

Berneslai Homes Ltd is a 100% wholly owned company of the Council and is an Arm's Length Management Organisation responsible for managing homes on behalf of the Authority. Specifically, it is responsible for managing all the landlord services for the Authority's 18,501 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Financial Year End - Berneslai Homes Ltd shares the same financial year of the Authority (1<sup>st</sup> April – 31<sup>st</sup> March).

Consolidation Method - The accounts of Berneslai Homes Ltd have been consolidated on a line by line basis with intragroup balances and transactions being eliminated in full on consolidation as per the Code.

#### Other Subsidiaries

The Council also 100% owns one other trading company, namely BMBC Services Ltd. Whilst the Authority considers this company as falling within the group boundary in respect of control, it is deemed not material to the group position and is therefore not consolidated in the Group Accounts. For information on this company, <u>Note 19</u> refers.

### Note C - Expenditure & Income Analysed By Nature

The Group's expenditure and income is analysed as follows:

Evnenditure / Income	2016/17	2017/18
Expenditure / Income	£000s	£000s
Expenditure:		
Employee Benefits Expenses	202,928	181,366
Other Services Expenses	305,745	286,522
Support Service Recharges	-	-
Depreciation, Amortisation, Impairment	(7,434)	76,300
Interest Payments	55,253	52,447
Precepts & Levies	471	468
Payments to Housing Capital Receipts Pool	1,682	1,678
Write Out NBV Relating to the Disposal of Assets	18,185	60,956
Total Expenditure	576,830	659,737
Income:		
Fees, Charges & Other Service Income	(140,861)	(130,782)
Interest & Investment Income	(650)	(811)
Income From Council Tax & Non-Domestic Rates	(109,047)	(111,688)
Government Grants & Contributions	(371,338)	(359,600)
Sale Proceeds Relating to the Disposal of Assets	(10,857)	(9,397)
Total Income	(632,753)	(612,278)
Surplus or Deficit on the Provision of Services	(55,923)	47,459

#### Note D - Officers' Remuneration & Exit Packages

The table below sets out the remuneration disclosures for Senior Officers of the Group (as defined in Local Authority Accounting Panel Bulletin 85):

			2017/18		
Post	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration
	£000s	£000s	£000s	£000s	£000s
Diana Terris – Chief Executive	156	-	1	21	178
Rachel Dickinson - Executive Director – People	137	-	1	20	158
Executive Director – Place	120	-	1	18	139
Executive Director – Communities	116	-	-	17	133
Executive Director – Public Health	105	-	-	15	120
Executive Director – Core Services	116	-	2	17	135
Former Director – Finance, Assets & IT A	-	-	-	146	146
Former Director – Human Resources, Performance & Communications <b>A</b>	-	-	-	12	12
Berneslai Homes Directors B					469

#### Notes:

- **A** The payments in 2017/18 relates to the former post holders' pension strain costs due in year as a result of vacating their post during 2016/17.
- **B** Berneslai Homes do not have a requirement to publish this information in their statement of accounts on an individual basis as per UK GAAP Standard FRS 102.

	2016/17					
Post	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration	
	£000s	£000s	£000s	£000s	£000s	
Diana Terris – Chief Executive	155	-	1	20	176	
Executive Director – People	125	-	1	16	142	
Executive Director – Place	121	-	2	16	139	
Executive Director – Communities	109	-	-	14	123	
Executive Director - Public Health	104	-	-	15	119	
Frances Foster - Director – Finance, Assets & IT <b>A</b>	125	92	-	89	306	
Julia Bell - Director – Human Resources, Performance & Communications <b>B</b>	79	82	-	27	188	
Director of Legal & Governance	105	-	-	14	119	
Berneslai Homes Directors <b>C</b>					471	

#### Notes:

- A Post holder left their post on 31st March 2017. Pension contributions for the year include pension strain costs of £72k. The salary cost includes £20k honoraria for the post holder's duties with SIGOMA.
- **B** Post holder left their post on 31st December 2016. Pension contributions for the year include pension strain costs of £17k.
- **C** Berneslai Homes do not have a requirement to publish this information in their statement of accounts on an individual basis as per UK GAAP Standard FRS 102.

### **Note E - Financial Instruments**

31 <sup>st</sup> Marc	ch 2017		31 <sup>st</sup> Mare	ch 2018
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s
		Investments :		
2,393	17 027	Loans & Receivables	2,336	35,059
2,555	,	Loans & Receivables – Cash Equivalents *	- 2,550	46,538
2,431		Unquoted Equity Investment at Cost	2,431	
7,050	-	Available For Sale Financial Assets	-	-
11,874	64,316	Total Investments	4,767	81,597
-	-	<b>Loans &amp; Receivables</b> Mortgages & Rents Loans	-	-
2,946 63	0/0	Finance Lease Receivable	11,202 62	1,277
03	-	Finance Lease Receivable	02	
3,009	676	Total Loans & Receivables **	11,264	1,277
		Borrowings :		
(479,557)	(77,188)	Financial Liabilities at Amortised Cost	(522,837)	(45,567)
(479,557)	(77,188)	Total Borrowings	(522,837)	(45,567)

The following categories of financial instrument are carried in the Balance Sheet:

\* The total Short Term Investments figure in the table above includes Cash Equivalents of £46.538M in 2017/18 (£47.289M in 2016/17), which are included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

\*\* The total Short Term Loans & Receivables figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

### Note F - Creditors

31 <sup>st</sup> March 2017 £000s		31 <sup>st</sup> March 2018 £000s
(4,090)	Central Government Bodies	(3,587)
(906)	Other Local Authorities	(732)
(798)	NHS Bodies	(431)
-	Public Corporations & Trading Funds	-
(38,619)	Other Entities & Individuals	(35,845)
(44,413)	Total	(40,595)

### Note G - Defined Benefit Pension Schemes

2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Comprehensive Income & Expenditure Statement: Cost of Services :		
21,613	-	- Current Service Cost	31,967	-
-	-	- Past Service Costs	-	-
(1,827)	-	- Settlements & Curtailments	(2,504)	-
397	-	- Administration Expenses	396	-
12,439	1,476	Financing & Investment Income & Expenditure : - Net Interest Cost	11,630	1,105
12,439	1,470	- Net Intelest Cost	11,050	1,105
32,622	1,476	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	41,489	1,105
		Other Post-Employment Benefits Charged to the Comprehensive Income & Expenditure Statement : Re-measurement of The Net Benefit Liability Comprising:		
(164,830)	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense	(23,801)	-
(19,458)	(2,000)	- Experience (Gains) / Losses	-	-
(8,749)	(196)	<ul> <li>Actuarial (Gains) and Losses On Changes in Demographic Assumptions</li> </ul>	-	
328,347	6,493	<ul> <li>Actuarial (Gains) and Losses On Changes in Financial Assumptions</li> </ul>	(77,432)	(467)
-	-	Business Combinations	3,227	-
135,310	4,297	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure	(98,006)	(467)
167,932	5,773	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	(59,517)	638

2016	5/17		2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Movement in Reserves Statement:		
(32,622)	(1,476)	<ul> <li>Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with the Code</li> </ul>	(41,489)	(1,105)
		<u>Actual Amount Charged Against the General Fund</u> Balance for Pensions for the Year:		
23,965	-	Employers' Contributions Payable to Scheme	44,583	-
-	2,572	Retirement Benefits Payable to Pensioners	-	2,572
(8,657)	1,096	Net Adjustment to Surplus or Deficit for the Provision of Services	3,094	1,467

### Pension Assets and Liabilities Recognised in the Balance Sheet

20	16/17		2017/18	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,553,363)	(45,468)	Present Value of The Defined Benefit Obligation Fair Value of Plan Assets	(1,520,385)	(43,539)
(501,165)	(45,468)	Net Liability Arising From Defined Benefit Obligation	(400,066)	(43,539)

Reconciliation of Fair Value of the Scheme (Plan) Assets

20	)16/17		20	17/18
Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
863,878	-	Opening Balance at 1 <sup>st</sup> April	1,052,198	-
30,977	-	Interest Income	26,948	-
		Re-measurement Gains and (Losses):		
164,830	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	25,497	-
(397)	-	Administration Expenses	(396)	-
-	-	Business Combinations	8,269	-
(449)	-	Settlements	(515)	-
25,849	2,604	Employer Contributions	44,583	2,567
6,462	-	Contributions by Scheme Participants	6,468	-
(38,952)	(2,604)	Benefits Paid	(42,733)	(2,567)
1,052,198	-	Closing Balance at 31 <sup>st</sup> March	1,120,319	-

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2016/17			20	17/18
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,222,960)	(42,299)	Opening Balance at 1 <sup>st</sup> April	(1,553,363)	(45,468)
(21,613)	-	Current Service Cost	(31,968)	-
(43,416)	(1,476)	Interest Cost	(38,578)	(1,105)
(6,462)	-	Contributions by Scheme Participants	(6,468)	-
		Re-measurement Gains and (Losses):		
19,458	2,000	<ul> <li>Experience Gains / (Losses)</li> </ul>	-	
8,749	116	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-
(328,347)	(6,413)	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	75,736	467
(656)	-	Gains / (Losses) Curtailments	(1,102)	-
38,952	2,604	Benefits Paid	42,733	2,567
2,932	-	Liabilities Extinguished on Settlements	4,121	-
-	-	Business Combinations	(11,496)	-
(1,553,363)	(45,468)	Closing Balance at 31 <sup>st</sup> March	(1,520,385)	(43,539)

### STATEMENT OF ACCOUNTS 2017/18 SECTION 7 – GLOSSARY OF TERMS

### ACCOUNTING STANDARDS

The Code is based on approved accounting standards and also reflects specific statutory accounting requirements. Compliance with the Code is therefore necessary (except in exceptional circumstances) in order that an authority's accounts give a 'true and fair' view of the financial position, financial performance and cash flows of the authority.

The requirements of International Financial Reporting Standards (IFRS) and other pronouncements by the International Accounting Standards Board in effect for accounting periods commencing on or before 1 January 2015 (as adopted by the EU) apply unless specifically adapted by the Code.

IFRS's are considered a "principles based" set of standards in that they establish broad rules as well as dictating specific treatments.

International Financial Reporting Standards comprise:

- International Accounting Standards (IAS);
- International Financial Reporting Standards (IFRS);
- International Financial Reporting Interpretations Committee (IFRIC); and
- Standing Interpretations Committee (SIC).

A further set of interpretations, specifically for the Public Sector, are International Public Sector Accounting Standards (IPSAS).

There are also some UK GAAP accounting standards that remain relevant to Local Authorities as they have no equivalent standard under IFRS and the Code interprets them accordingly.

The paragraphs below give a brief description of the accounting standards that are referred to in CIPFA's Code of Practice. Where relevant, interpretations have been grouped with the standard that they are interpreting.

#### International Accounting Standards (IAS)

Accounting Standard	Description
IAS 1 – Presentation of Financial Statements	IAS 1 prescribes the basis for presentation of general purpose financial statements to ensure comparability both with the entity's financial statements of previous periods and with the financial statements of other entities. It sets out overall requirements for the presentation of financial statements, guidelines for their structure and minimum requirements for their content.
IAS 2 - Inventories	The objective of IAS 2 is to prescribe the accounting treatment for inventories. A primary issue in accounting for inventories is the amount of cost to be recognised as an asset and carried forward until the related revenues are recognised.
IAS 7 – Statement of Cash Flows	The objective of IAS 7 is to require the provision of information about the historical changes in cash and cash equivalents of an entity by means of a statement of cash flows which classifies cash flows during the period from operating, investing and financing activities.
<b>IAS 8</b> – Accounting Policies, Changes in Accounting Estimates and Errors	IAS 8 prescribes the criteria for selecting and changing accounting policies, together with the accounting treatment and disclosure of changes in accounting policies, changes in accounting estimates and corrections of errors. The Standard is intended to enhance the relevance and reliability of an entity's financial statements and the comparability of those financial statements over time and with the financial statements of other entities.
<b>IAS 10</b> – Events After the Reporting Period	The objective of IAS 10 is to prescribe when an entity should adjust its financial statements for events after the reporting period and the disclosures that an entity should give about the date when the financial statements were authorised for issue and about events after the reporting period.
IAS 11 - Construction Contracts	The objective of IAS 11 is to prescribe the accounting treatment of revenue and costs associated with construction contracts. Due to the nature of the activity undertaken in construction contracts, the date at which the contract activity is entered into and the date when the activity is completed usually fall into different accounting periods.
IAS 12 – Income Taxes	IAS 12 prescribes the accounting treatment for income taxes.
<b>IAS 16</b> – Property, Plant and Equipment	The objective of IAS 16 is to prescribe the accounting treatment for property, plant and equipment so that users of the financial statements can discern information about an entity's investment in its property, plant and equipment and the changes in such investment. The principal issues in accounting for property, plant and equipment are the recognition of the assets, the determination of their carrying amounts and the depreciation charges and impairment losses to be recognised in relation to them.
IAS 17 - Leases	The objective of IAS 17 is to prescribe, for lessees and lessors, the appropriate accounting policies and disclosure to apply in relation to leases. The classification of leases adopted in this Standard is based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee.

	ATEMENT OF ACCOUNTS 2017/18
Accounting Standard	Description
IAS 18 - Revenue	The primary issue in accounting for revenue is determining when to recognise it. Revenue is recognised when it is probable that future economic benefits will flow to the entity and these benefits can be measured reliably. This Standard identifies the circumstances in which these criteria will be met and, therefore, revenue will be recognised. It also provides practical guidance on the application of these criteria.
IAS 19 – Employee Benefits	The objective of IAS 19 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an entity to recognise a liability when an employee has provided service in exchange for employee benefits to be paid in the future and an expense when the entity consumes the economic benefit arising from service provided by an employee in exchange for employee benefits.
<b>IAS 20</b> – Accounting for Government Grants and Disclosure of Government Assistance	IAS 20 shall be applied in accounting for, and in the disclosure of, government grants and in the disclosure of other forms of government assistance.
<b>IAS 21</b> – Effects of Changes in Foreign Exchange Rates	The objective of IAS 21 is to prescribe how to include foreign currency transactions and foreign operations in the financial statements of an entity and how to translate financial statements into a presentation currency. The principal issues are which exchange rate(s) to use and how to report the effects of changes in exchange rates in the financial statements.
IAS 23 - Borrowing Costs	IAS 23 prescribes that borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset form part of the cost of that asset. Other borrowing costs are recognised as an expense. Borrowing costs are interest and other costs that an entity incurs in connection with the borrowing of funds.
IAS 24 – Related Party Disclosures	The objective of IAS 24 is to ensure that an entity's financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and profit or loss may have been affected by the existence of related parties and by transactions and outstanding balances, including commitments, with such parties.
IAS 26 – Retirement Benefit Plans	IAS 26 shall be applied in the financial statements of retirement benefit plans where such financial statements are prepared.
IAS 27 – Consolidated and Separate Financial Statements	The objective of IAS 27 is to enhance the relevance, reliability and comparability of the information that a parent entity provides in its separate financial statements and in its consolidated financial statements for a group of entities under its control.
IAS 28 – Investments in Associates	IAS 28 shall be applied in accounting for investments in associates.
IAS 29 – Financial Reporting in Hyperinflationary Economies	The objective of IAS 29 is to establish specific standards for entities reporting in the currency of a hyperinflationary economy, so that the financial information provided is meaningful.
<b>IAS 31</b> – Interests in Joint Ventures	IAS 31 shall be applied in accounting for interests in joint ventures and the reporting of joint venture assets, liabilities, income and expenses in the financial statements of venturers and investors, regardless of the structures or forms under which the joint venture activities take place.
<b>IAS 32 -</b> Financial Instruments: Presentation	The objective of IAS 32 is to establish principles for presenting financial instruments as liabilities or equity and for offsetting financial assets and financial liabilities.
IAS 36 – Impairment of Assets	IAS 36 prescribes the procedures that an entity applies to ensure that its assets are carried at no more than their recoverable amount. An asset is carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset.
<b>IAS 37</b> – Provisions, Contingent Liabilities and Assets	The objective of IAS 37 is to ensure that appropriate recognition criteria and measurement bases are applied to provisions, contingent liabilities and contingent assets and that sufficient information is disclosed in the notes to enable users to understand their nature, timing and amount.
IAS 38 – Intangible Assets	The objective of IAS 38 is to prescribe the accounting treatment for intangible assets that are not dealt with specifically in another Standard. This Standard requires an entity to recognise an intangible asset if, and only if, specified criteria are met. The Standard also specifies how to measure the carrying amount of intangible assets and requires specified disclosures about intangible assets.
IAS 39 - Financial Instruments: Recognition & Measurement	The objective of IAS 39 is to establish principles for recognising and measuring financial assets, financial liabilities and some contracts to buy or sell non-financial items.
IAS 40 – Investment Property	IAS 40 prescribes the accounting treatment for investment property and related disclosure requirements.
IAS 41 – Agriculture	The objective of IAS 41 is to establish standards of accounting for agricultural activity – the management of the biological transformation of biological assets (living plants and animals) into agricultural produce (harvested product of the entity's biological assets).

### International Financial Reporting Standards (IFRS)

Accounting Standard	Description
<b>IFRS 1</b> – First-Time Adoption of International Financial Reporting Standards	The objective of IFRS 1 is to ensure that an entity's first IFRS financial statements and its interim financial reports for part of the period covered by those financial statements, contain high quality information that is transparent for users and comparable over all periods presented and also provides a suitable starting point for accounting in accordance with International Financial Reporting Standards (IFRS's).
IFRS 3 – Business Combinations	The objective of IFRS 3 is to specify the financial reporting by an entity when it undertakes a business combination. A business combination is the bringing together of separate entities or businesses into one reporting entity
IFRS 4 – Insurance Contracts	The objective of IFRS 4 is to specify the financial reporting for insurance contracts by any entity that issues such contracts (described in this IFRS as an insurer).
<b>IFRS 5</b> – Non-Current Assets Held for Sale and Discontinued Operations.	The objective of IFRS 5 is to specify the accounting treatment for assets held for sale, and the presentation and disclosure of discontinued operations.
<b>IFRS 6</b> – Exploration for and Evaluation of Mineral Resources	The objective of this IFRS is to specify the financial reporting arrangements for the exploration for and evaluation of mineral resources.
<b>IFRS 7</b> – Financial Instruments: Disclosures	IFRS 7 identifies requirements for disclosing information about financial instruments.
IFRS 8 – Operating Segments	The objective of this IFRS is to ensure that an entity shall disclose information to enable users of its financial statements to evaluate the nature and financial effects of the business activities in which it engages and the economic environments in which it operates.
IFRS 10 - Consolidated Financial Statements	The objective of this IFRS is to establish principles for the presentation and preparation of consolidated financial statements when an entity controls one or more other entities.
IFRS 11 - Joint Arrangements	The core principle of this IFRS is that a party to a joint arrangement determines the type of joint arrangement in which it is involved by assessing its rights and obligations and accounts for those rights and obligations in accordance with that type of joint arrangement.
<b>IFRS 12 -</b> Disclosure in Other Entities	The objective of this IFRS is to require the disclosure of information that enables users of financial statements to evaluate the nature of, and risks associated with, its interests in other entities and the effects of those interests on its financial position, financial performance and cash flows.
IFRS 13 - Fair Value Measurement	The objective of this IFRS is to provide a clear definition of fair value, set out in a single IFRS, a framework for measuring fair value and the requirements for disclosures about fair value measurements.

### Standing Interpretations Committee (SIC)

Accounting Standard	Description
<b>SIC 12 -</b> Consolidation - Special Purpose Entities	SIC-12 addresses when a special purpose entity should be consolidated by a reporting enterprise under the consolidation principles in IAS 27.
<b>SIC 15 -</b> Operating Leases: Incentives	SIC-15 clarifies the recognition of incentives related to operating leases by both the lessee and lessor. The Interpretation indicates that lease incentives (such as rent-free periods or contributions by the lessor to the lessee's relocation costs) should be considered an integral part of the consideration for the use of the leased asset.
<b>SIC 25 -</b> Income Taxes: Changes in the Tax Status of an Entity or its Shareholders	A change in the tax status of an enterprise or its shareholders, e.g. due to an initial public offering or restructuring, does not give rise to increases or decreases in the pre-tax amounts recognised directly in equity. Therefore, SIC-25 concludes that the current and deferred tax consequences of the change in tax status should be included in net profit or loss for the period.
<b>SIC 27 -</b> Evaluating the Substance of Transactions Involving The Legal Form of a Lease	Among the provisions of SIC- 27 is the accounting arrangements for arrangements between an enterprise and an investor should reflect the substance of the arrangement. All aspects of the arrangement should be evaluated to determine its substance, with weight given to those aspects and implications that have an economic effect.
<b>SIC 29 -</b> Disclosure - Service Concession Arrangements	SIC-29 prescribes the information that should be disclosed in the notes to the financial statements of a concession operator and a concession provider when the two parties are joined by a service concession arrangement. A service concession arrangement exists when an enterprise (the concession operator) agrees with another enterprise (the concession provider) to provide services that give the public access to major economic and social facilities.
<b>SIC 31 -</b> Barter Transactions involving Web Site Costs	Under SIC-31, revenue from a barter transaction involving advertising cannot be measured reliably at the fair value of advertising services received. However, a seller can reliably measure revenue at the fair value of the advertising services it provides in a barter transaction.
<b>SIC 32 -</b> Intangible Assets: Web Site Costs	SIC-32 concludes that a website developed by an entity using internal expenditure, whether for internal or external access, is an internally generated intangible asset that is subject to the requirements of IAS 38 - Intangible Assets.

# STATEMENT OF ACCOUNTS 2017/18 International Financial Reporting Interpretations Committee (IFRIC)

Accounting Standard	Description
IFRIC 1 - Changes in Existing Decommissioning, Restoration & Similar Liabilities	IFRIC 1 contains guidance on accounting for changes in decommissioning, restoration and similar liabilities that have previously been recognised both as part of the cost of an item of property, plant and equipment under IAS 16 and as a provision (liability) under IAS 37.
IFRIC 3 - Emissions Rights	IFRIC 3 focuses on the accounting to be adopted by participants in a 'cap and trade' scheme in respect of carbon emissions, although some of its requirements might be relevant to other schemes that are also designed to encourage reduced levels of emissions and share some of the features of a cap and trade scheme.
<b>IFRIC 4</b> – Determining Whether an Arrangement Contains a Lease.	The objective of IFRIC 4 is to specify criteria by which an arrangement, that does not take the legal form of a lease but which convey rights to use assets in return for a payment or series of payments, is to be assessed. An arrangement that meets the criteria or contains a lease that should be accounted for in accordance with IAS 17 - Leases.
<b>IFRIC 5 -</b> Rights to Interest Arising From Decommissioning, Restoration & Environmental Rehabilitation Funds	IFRIC 5 discusses how a contributor should account for its interest in a fund and when a contributor has an obligation to make additional contributions, how the obligation should be accounted for.
<b>IFRIC 6 -</b> Liabilities Arising From Participating in a Specific Market- Waste Electrical & Electronic Equipment	IFRIC 6 addresses the arrangements where an entity has an obligation to contribute to waste management costs based on its share of the market in a measurement period and highlights what is the event under IAS 37 that gives rise to a liability.
<b>IFRIC 7 -</b> Applying the Restatement Approach Under IAS 29 - Financial Reporting in Hyperinflationary Economies	IFRIC 7 contains guidance on how an entity would restate its financial statements in the first year it identifies the existence of hyperinflation in the economy of its functional currency.
<b>IFRIC 9 -</b> Reassessment of Embedded Derivatives	IFRIC 9 addresses whether IAS 39 requires such an assessment to be made only when the entity first becomes a party to the hybrid contract, or whether the assessment be reconsidered throughout the life of the contract. It also dictates whether a first-time adopter of IFRSs should make its assessment on the basis of the conditions that existed when the entity first became a party to the contract, or those prevailing when the entity adopts IFRSs for the first time.
<b>IFRIC 12</b> – Service Concession Arrangements	IFRIC 12 sets out the accounting treatment of service concessions. Service concessions primarily involve a private sector organisation utilising / constructing a fixed asset and providing services from that asset, on behalf of a public sector organisation. The accounting treatment of these assets is determined by the actual substance of the concession, in terms of which party holds effective control throughout the term, rather than legal ownership of those assets.
<b>IFRIC 14 -</b> The Limit on a Defined Benefit Asset, Minimum Funding Requirements and Their Interaction (IAS 19 - Employee Benefits)	IFRIC 14 addresses the interaction between a minimum funding requirement and the limit stipulated by IAS 19 on the measurement of the defined benefit asset or liability. When determining the limit on a defined benefit asset in accordance with IAS 19, under IFRIC 14, entities are required to measure any economic benefits available to them in the form of refunds or reductions in future contributions at the maximum amount that is consistent with the terms and conditions of the plan and any statutory requirements in the jurisdiction of the plan.
<b>IFRIC 16 -</b> Hedges of a Net Investment in a Foreign Operation	IFRIC 16 clarifies that the presentation currency does not create an exposure to which an entity may apply hedge accounting, that the hedging instrument(s) may be held by any entity or entities within the group and that while IAS 39 must be applied to determine the amount that needs to be reclassified to profit or loss from the foreign currency translation reserve in respect of the hedging instrument, IAS 21 must be applied in respect of the hedged item.

### <u>UK GAAP</u>

Accounting Standard	Description
FRS 30 - Heritage Assets	The objective of this FRS is to ensure that enhanced disclosures apply to all heritage assets, regardless of whether they are reported in the Balance Sheet and that where information is available on cost or value, heritage assets are reported in the Balance Sheet.
<b>SSAP 5 -</b> Accounting for Value Added Tax	In the UK, VAT is a tax on the supply of goods and services that is eventually borne by the final consumer but collected at each stage of the production and distribution chain. As a general principle, therefore, the treatment of VAT in the accounts of a trader should reflect his role as a collector of the tax and VAT should not be included in income or in expenditure whether of a capital or revenue nature. There will, however, be circumstances in which a trader will bear the VAT, and in such cases where the VAT is irrecoverable, it should be included in the cost of the items reported in the financial statements.

# STATEMENT OF ACCOUNTS 2017/18 International Public Sector Accounting Standards (IPSAS)

Accounting Standard	Description
<b>IPSAS 1 -</b> Presentation of Financial	
Statements	Public Sector interpretation of IAS 1 (see above).
IPSAS 2 - Cash Flow Statements	Public Sector interpretation of IAS 7 (see above).
<b>IPSAS 3 -</b> Accounting Policies, Changes in Accounting Estimates and Errors	Public Sector interpretation of IAS 8 (see above).
<b>IPSAS 4 -</b> Effects of Changes in Foreign Exchange Rates	Public Sector interpretation of IAS 21 (see above).
IPSAS 5 - Borrowing Costs	Public Sector interpretation of IAS 23 (see above).
<b>IPSAS 6 -</b> Consolidated and Separate Financial Statements	Public Sector interpretation of IAS 27 (see above).
IPSAS 7 - Investments in Associates	Public Sector interpretation of IAS 28 (see above).
IPSAS 8 - Interests in Joint Ventures	Public Sector interpretation of IAS 31 (see above).
IPSAS 9 - Revenue From Exchange Transactions	The objective of IPSAS 9 is to prescribe the accounting treatment for revenue arising from exchange transactions and events.
<b>IPSAS 10 -</b> Financial Reporting in Hyperinflationary Economies	Public Sector interpretation of IAS 29 (see above).
<b>IPSAS 11 -</b> Construction Contracts	Public Sector interpretation of IAS 11 (see above).
IPSAS 12 - Inventories	Public Sector interpretation of IAS 2 (see above).
IPSAS 13 - Leases	Public Sector interpretation of IAS 17 (see above).
<b>IPSAS 14 -</b> Events After the Reporting Period	Public Sector interpretation of IAS 10 (see above).
<b>IPSAS 16 -</b> Investment Property	Public Sector interpretation of IAS 40 (see above).
<b>IPSAS 17 -</b> Property, Plant and Equipment	Public Sector interpretation of IAS 16 (see above).
<b>IPSAS 19 -</b> Provisions, Contingent Liabilities and Assets	Public Sector interpretation of IAS 37 (see above).
<b>IPSAS 20 -</b> Related Party Disclosures	Public Sector interpretation of IAS 24 (see above).
<b>IPSAS 21 -</b> Impairment of Non Cash Generating Assets	The objective of IPSAS 21 is to ensure that non cash-generating assets are carried at no more than their recoverable service amount, and to prescribe how recoverable service amount is calculated.
<b>IPSAS 23</b> – Revenue From Non- Exchange Transactions (Taxes & Transfers)	IPSAS 23 addresses recognition and measurement of revenue from taxes, recognition of revenue from transfers, which include grants from other governments and international organisations, gifts and donations and how conditions and restrictions on the use of transferred resources are to be reflected in the financial statements.
<b>IPSAS 25 -</b> Employee Benefits	Public Sector interpretation of IAS 19 (see above).
<b>IPSAS 26 -</b> Impairment of Cash Generating Assets	The objective of IPSAS 26 is to prescribe the procedures that an entity applies to determine whether a cash-generating asset is impaired and to ensure that impairment losses are recognised. This standard also specifies when an entity shall reverse an impairment loss and prescribes disclosures.
IPSAS 27 - Agriculture	Public Sector interpretation of IAS 41 (see above).
<b>IPSAS 28 -</b> Financial Instruments: Presentation	Public Sector interpretation of IAS 32 (see above).
<b>IPSAS 29 -</b> Financial Instruments: Recognition & Measurement	Public Sector interpretation of IAS 39 (see above).
<b>IPSAS 30 -</b> Financial Instruments: Disclosures	Public Sector interpretation of IFRS 7 (see above).
IPSAS 31 - Intangible Assets	Public Sector interpretation of IAS 38 (see above).
IPSAS 32 - Service Concession	The objective of IPSAS 32 is to prescribe the accounting for service concession
Arrangements: Grantor	arrangements by the grantor, a public sector entity.

### **KEY DEFINITIONS**

Terms Used	Definition of Terms
Accrual	The accruals concept requires that the cost or benefit of a transaction is shown in the period in which the
	goods or services are received or provided, rather than when the cash is paid or received. The estimation technique applied when estimating the liabilities to be recognised for defined benefit pension
Actuarial Basis	schemes in the financial statements of an organisation.
Amortisation	The term used to describe the charge made for the cost of using intangible assets. The charge for the year will represent the consumption of economic benefit.
Asset	Right or other access to future economic benefits.
Budgets	A statement of the Authority's forecast spend - i.e. net revenue expenditure for the year.
Capital Expenditure	Expenditure on the acquisition of a non-current asset or expenditure that adds to and not merely maintains
Capital Grant	the value of an existing non-current asset. A grant that is intended to fund capital expenditure.
Capital Receipts	Proceeds or money received from the sale of land or other capital assets.
Carbon Reduction Commitment	Cap and trade scheme aimed at improving the impact of local authority carbon emissions.
Community Assets	These are assets that the Authority intends to hold in perpetuity, which have an indeterminable useful life and in addition, may have restrictions on their disposal. Examples include parks, historic buildings and cemeteries.
Community Schools	Schools which the Authority operates, employ the staff and normally owns and maintains the land and buildings.
Comprehensive Spending Review (CSR)	A governmental process in the carried out by HM Treasury firm expenditure limits and, through public service agreements and define the key improvements that the public can expect from these resources.
Contingent Liability	A condition which exists at the Balance Sheet date, which may arise in the future but where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events.
Defined Benefit Scheme	Also known as a final salary scheme. Pension scheme arrangement where the benefits payable to members are determined by the scheme rules. In most cases, there is a compulsory members' contribution but over and above this, all costs of meeting the quoted benefits are the responsibility of the employer.
Depreciation	The measure of the wearing out, consumption, or other reduction in the economic life of a fixed asset, whether arising from use, passage of time or obsolescence through technological or other changes.
De-recognition	The process upon assets are no longer deemed to be controlled by the Authority either by sale, demolition or any other form of disposal.
Earmarked Reserves	Reserve balances that have been set aside for future spending in a specific service area.
Exceptional Item	Events which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.
Fair Value	Usually the amount that would be paid for an asset in an active market. However, where there is no market for a certain asset e.g. a school, other methods to determine fair value are used.
Finance Lease	A method of acquiring non-current assets where under the lease agreement all the risks and rewards of ownership of a fixed asset are substantially transferred to the Authority, in return for rental payments to the legal owner of the asset.
Non-Current Assets	These are tangible assets used by the Authority in the provision of services that yield benefits to the Authority for a period of more than one year.
General Fund Services	This comprises all services provided by the Authority with the exception of services relating to the provision of local Authority housing which are accounted for in the Housing Revenue Account. The net cost of General Fund services is met by Council Tax, Government Grants and Non-Domestic Rates.
Historic Cost	This represents the original cost of acquisition, construction or purchase of a non-current asset.
Housing Revenue Account	This account includes all revenue expenditure and income relating to the provision, maintenance and administration of Authority housing. It is a statutory requirement that the account be maintained separately ('ringfenced') from General Fund services.
IFRS	'International Financial Reporting Standards' (IFRS) are statements issued by the International Accounting Standards Board (IASB) that seek to ensure consistency in the treatment of accounting issues.
Impairment	A reduction in the value of a non-current asset caused by general changes in market values or consumption of economic benefits.
Infrastructure Assets	These are inalienable assets (i.e. assets where ownership cannot be transferred) from which benefit can be obtained only by continued use of the asset created. Examples of such assets are highways, footpaths and bridges.
Intangible Assets	Non Current Assets which do not have physical form, such as software.
Liabilities	An obligation to transfer economic benefits.
Major Repairs Allowance	A revenue grant received which is used to finance major housing repairs.
Major Repairs Reserve	The Major Repairs Reserve (MRR) is a reserve established in 2001/02 to which the Authority's Major Repairs Allowance is transferred. The balance on the MRR is used to finance major housing repairs in future years.
Materiality	Materiality is an expression of the relative significance or importance of a particular matter in the context of the financial statement as a whole.
Minimum Revenue Provision	This is the minimum amount that must be charged to the Authority's Comprehensive Income and Expenditure Statement each year to provide for the repayment of loans used to finance capital expenditure. The minimum amount is a percentage of the total Capital Financing Requirement.
Net Current Replacement Cost	This represents the cost of replacing or recreating a particular asset in its existing condition and in its existing use. That is the cost of replacing an asset, adjusted to reflect the current condition of the existing asset.
Net Realisable Value	The open market value of an asset in its existing use less any expenses incurred in realising the asset.
Non-Distributed Costs	The value of revenue operating expenditure that is not able to be apportioned to one of the Authority's service areas.
Non-Domestic Rates	These are business rates collected locally by the Authority but paid into a national pool. The rates are subsequently redistributed by Central Government as a grant to fund local authority services.
Operating Lease	A lease other than a finance lease.
Operational Assets	These are non-current assets held and occupied, used or consumed by the Authority in the direct delivery of those services for which it has a responsibility.
	T mose services for which it has a responsibility.

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Precepts	The proportion of total Council Tax that is due to local parishes and various authorities e.g. the Police, Fire and Civil Defence Authorities and which is collected on their behalf by the Authority.
Private Finance Initiative (PFI)	A Government initiative that enables, through the provision of financial support, authorities to carry out capital projects through partnership with the private sector.
Provisions	Potential costs that the Authority may incur in future years, based on a past event which is likely to be incurred and a reliable estimate can be made.
Public Works Loan Board	A Government agency that provides long term loans to local authorities at interest rates lower than prevailing market rates.
Recharges	The transfer of costs within the Authority from one account to another to reflect work undertaken on behalf of another service.
Recognition	The process upon which assets are deemed to belong to the Authority either by means of purchase, construction or other form of acquisition.
Reserves	Revenue reserves are amounts set aside from balances to meet specific items of future expenditure. Certain other reserves are kept to manage the accounting processes for non-current assets and retirement benefits and do not represent useable resources for the Authority.
Revenue Contributions	A method of financing capital expenditure through the Comprehensive Income and Expenditure Statement.
Revenue Expenditure	This represents day to day running costs incurred in the provision of Authority services. Such costs include employee costs and supplies and services.
Revenue Support Grant	A grant paid to the Authority by Central Government to finance the Authority's general expenditure 'needs' and not specific services, after taking into account the level of Council Tax and NNDR income.
Service Expenditure Reporting Code of Practice (SERCOP)	Establishes 'proper practice' with regard to consistent financial reporting, which allows direct comparisons to be made with the financial information published by other local authorities.
Useful Economic Life	The period which as asset is expected to be useful to the Authority in its current state.
Value Added Tax (VAT)	National taxation charged on goods and services.
Voluntary Aided Schools	Schools which are generally religious or faith schools where the governing body employs the staff and sets the admission criteria. Land and buildings are normally owned by a charitable foundation.
Voluntary Controlled Schools	Schools which the Authority run in terms of employing staff, setting admission criteria and maintaining land and buildings. The ownership of such assets usually resides with a charity who appoints members to the governing body.
Working Balances	This represents the accumulated surplus (excess of income over expenditure) on the Authority's revenue accounts (i.e. General Fund and Housing Revenue Account).